



STATE OF COLORADO
BASIC
FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2006

State of Colorado



Bill Owens
Governor

Jeffrey M. Wells
Executive Director

Leslie M. Shenefelt
State Controller

DPA

**Department of Personnel
& Administration**

Office of the State Controller
633 17th Street, Suite 1500
Denver, Colorado 80202
Phone (303) 866-6200
Fax (303) 866-4233
www.colorado.gov/dpa

September 20, 2006

The Honorable Bill Owens
Governor
136 State Capitol Building
Denver, Colorado 80203

Dear Governor Owens:

The attached Basic Financial Statements for the State of Colorado are submitted to you to comply with 24-30-204 CRS. The financial statements are prepared in accordance with generally accepted accounting principles except for the budgetary statements, which report certain payroll and Medicaid expenditures on a cash basis. The financial statements are unaudited. An auditor's opinion is anticipated by late November 2006 and will be included in the Comprehensive Annual Financial Report that my office expects to issue in December 2006.

If you have questions please contact me.

Sincerely,

Leslie M. Shenefelt
State Controller

Attachment

cc: Senator Joan Fitz-Gerald, President of the Senate
Representative Andrew Romanoff, Speaker of the House
Jeffrey M. Wells, Department of Personnel & Administration
Henry Sobanet, Office of State Planning & Budgeting

STATE OF COLORADO

BASIC FINANCIAL STATEMENTS

JUNE 30, 2006

CONTENTS

	Page
BASIC FINANCIAL STATEMENTS:	
Government-Wide Financial Statements:	
<i>Statement of Net Assets</i>	5
<i>Statement of Activities</i>	6
Fund Financial Statements:	
<i>Balance Sheet – Governmental Funds</i>	8
<i>Reconciliation of the Balance Sheet to the</i>	
<i>Statement of Net Assets</i>	10
<i>Statement of Revenues, Expenditures, and</i>	
<i>Changes in Fund Balances – Governmental Funds</i>	12
<i>Reconciliation of the Statement of Revenues, Expenditures, and</i>	
<i>Changes in Fund Balances to the Statement of Activities</i>	14
<i>Statement of Net Assets – Proprietary Funds</i>	16
<i>Statement of Revenues, Expenses, and Changes in Net Assets – Proprietary Funds</i>	18
<i>Statement of Cash Flows – Proprietary Funds</i>	20
<i>Statement of Fiduciary Net Assets – Fiduciary Funds</i>	24
<i>Statement of Changes in Fiduciary Net Assets – Fiduciary Funds</i>	25
<i>Statement of Net Assets – Component Units</i>	26
<i>Statement of Revenues, Expenses, and Changes in Net Assets – Component Units</i>	28
<i>Statement of Revenues, Expenses, and Changes in Net Assets – Component Units</i>	
<i>Recast to the Statement of Activities Format</i>	30
 NOTES TO THE FINANCIAL STATEMENTS:	
Notes 1 Through 7 – Summary of Significant Accounting Policies	
Note 1 – Government-Wide Financial Statements	31
Note 2 – Reporting Entity	31
Note 3 – Basis of Presentation – Government-Wide Financial Statements	32
Note 4 – Basis of Presentation - Fund Financial Statements.....	33
Note 5 – Basis of Accounting.....	36
Note 6 – Accounting Policies Affecting Specific Assets, Liabilities, and Net Assets	37
Note 7 – Accounting Policies Affecting Revenues, Expenditures/Expenses	41
Notes 8 And 9 – Stewardship, Compliance, and Accountability	
Note 8 – Legal Compliance.....	42
Note 9 – Unrestricted Net Assets Deficits.....	43
Notes 10 Through 18 – Details of Asset Items	
Note 10 – Cash and Pooled Cash	44
Note 11 – Noncash Transactions in the Proprietary Fund Types	45
Note 12 – Receivables	45
Note 13 – Inventory.....	46
Note 14 – Prepaids, Advances, and Deferred Charges.....	47
Note 15 – Investments	47
Note 16 – Treasurer’s Investment Pool	54

Note 17 – Capital Assets.....	55
Note 18 – Other Long-Term Assets.....	57

Notes 19 Through 26 – Details of Liability Items

Note 19 – Pension System and Obligations.....	58
Note 20 – Post Retirement Health Care and Life Insurance Benefits.....	60
Note 21 – Other Employee Benefits (Condensed Financial Statements)	61
Note 22 – Risk Management	64
Note 23 – Lease Commitments.....	66
Note 24 – Short-Term Debt	68
Note 25 – Notes and Bonds Payable.....	68
Note 26 – Changes in Long-Term Liabilities	71
Note 27 – Defeased Debt	73

Notes 28 Through 29 – Details of Net Assets and Fund Equity

Note 28 – Prior Period Adjustments	74
Note 29 – Fund Equity.....	75

Note 30 – Interfund Receivables and Payables.....	76
Note 31 – Transfers Between Funds.....	78
Note 32 – Unusual and/or Infrequent Transactions	80
Note 33 – Donor Restricted Endowments.....	80
Note 34 – Segment Information.....	81
Note 35 – Component Units	84
Note 36 – Related Organizations	85
Note 37 – Contingencies.....	86
Note 38 – Subsequent Events	88

REQUIRED SUPPLEMENTARY INFORMATION:

Budget and Actual Schedules – Budgetary Basis:

<i>Schedule of Revenues, Expenditures, and</i> <i>Changes in Fund Balances – General Funded.....</i>	90
<i>Schedule of Revenues, Expenditures/Expenses, and</i> <i>Changes in Fund Balances/Net Assets – Cash Funded.....</i>	91
<i>Schedule of Revenues, Expenditures/Expenses, and</i> <i>Changes in Fund Balances/Net Assets – Federally Funded.....</i>	92
<i>Budget to GAAP Reconciliation</i>	94
<i>General Fund Schedule of Revenues, Expenditures, and</i> <i>Changes in General Fund Surplus – Budget and Actual - Budgetary Basis</i>	97

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION:

Note RSI-1. Budgetary Information.....	98
Note RSI-2 Infrastructure Assets Reported Under the Modified Approach	100



STATEMENT OF NET ASSETS
JUNE 30, 2006

	PRIMARY GOVERNMENT			
(DOLLARS IN THOUSANDS)	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	COMPONENT UNITS
ASSETS:				
Current Assets:				
Cash and Pooled Cash	\$ 2,286,820	\$ 1,262,322	\$ 3,549,142	\$ 115,060
Investments	12,637	337,658	350,295	44,448
Taxes Receivable, net	845,241	105,973	951,214	312
Contributions Receivable, net	-	-	-	18,975
Other Receivables, net	154,435	214,404	368,839	140,843
Due From Other Governments	264,688	96,198	360,886	3,647
Internal Balances	26,313	(26,313)	-	-
Due From Component Units	56	11,141	11,197	-
Inventories	14,906	35,745	50,651	8,635
Prepays, Advances, and Deferred Charges	28,735	13,412	42,147	6,633
Total Current Assets	3,633,831	2,050,540	5,684,371	338,553
Noncurrent Assets:				
Restricted Cash and Pooled Cash	1,349,184	187,895	1,537,079	203,674
Restricted Investments	491,780	342,475	834,255	526,216
Restricted Receivables	336,020	1,186,912	1,522,932	22,977
Investments	48,173	896,473	944,646	1,235,407
Contributions Receivable, net	-	-	-	30,894
Other Long-Term Assets	395,612	105,343	500,955	1,106,603
Depreciable Capital Assets and Infrastructure, net	1,322,945	2,707,711	4,030,656	579,332
Land and Nondepreciable Infrastructure	11,718,106	563,762	12,281,868	35,255
Total Noncurrent Assets	15,661,820	5,990,571	21,652,391	3,740,358
TOTAL ASSETS	19,295,651	8,041,111	27,336,762	4,078,911
LIABILITIES:				
Current Liabilities:				
Tax Refunds Payable	457,124	-	457,124	-
Accounts Payable and Accrued Liabilities	616,922	378,038	994,960	67,840
TABOR Refund Liability (Note 8B)	2,917	-	2,917	-
Due To Other Governments	216,092	30,749	246,841	5,027
Due To Component Units	-	1,067	1,067	-
Deferred Revenue	66,290	171,832	238,122	2,718
Accrued Compensated Absences	9,437	14,284	23,721	10,794
Claims and Judgments Payable	43,083	7,430	50,513	6,688
Leases Payable	1,461	4,852	6,313	225
Notes, Bonds, COP's Payable	526,235	83,271	609,506	51,145
Other Current Liabilities	10,318	93,983	104,301	298,486
Total Current Liabilities	1,949,879	785,506	2,735,385	442,923
Noncurrent Liabilities:				
Deposits Held In Custody For Others	17	-	17	111,994
Accrued Compensated Absences	112,860	136,589	249,449	-
Claims and Judgments Payable	343,452	48,396	391,848	-
Capital Lease Payable	16,021	55,872	71,893	4,852
Notes, Bonds, COP's Payable	1,503,613	2,486,368	3,989,981	1,528,059
Other Long-Term Liabilities	207,497	55,618	263,115	81,643
Total Noncurrent Liabilities	2,183,460	2,782,843	4,966,303	1,726,548
TOTAL LIABILITIES	4,133,339	3,568,349	7,701,688	2,169,471
NET ASSETS:				
Invested in Capital Assets, Net of Related Debt	11,730,915	2,250,784	13,981,699	244,087
Restricted for:				
Highway Construction and Maintenance	831,276	-	831,276	-
State Education	153,043	-	153,043	-
Unemployment Insurance	-	548,780	548,780	-
Debt Service	580	118,948	119,528	-
Emergencies	79,800	29,883	109,683	19
Permanent Funds and Endowments:				
Expendable	1,642	4,757	6,399	511,576
Nonexpendable	460,473	82,698	543,171	397,442
Court Awards and Other Purposes	198,996	364,310	563,306	407,909
Unrestricted	1,705,587	1,072,602	2,778,189	348,407
TOTAL NET ASSETS	\$ 15,162,312	\$ 4,472,762	\$ 19,635,074	\$ 1,909,440

The notes to the financial statements are an integral part of this statement.

UNAUDITED

**STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	Expenses		Program Revenues		
	Expenses	Indirect Cost Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Functions/Programs					
Primary Government:					
Governmental Activities:					
General Government	\$ 115,418	\$ (17,845)	\$ 73,427	\$ 182,511	\$ 2,213
Business, Community, and Consumer Affairs	161,178	1,962	118,776	235,383	566
Education	898,601	1,272	14,421	469,448	3,289
Health and Rehabilitation	467,439	1,149	44,310	312,523	-
Justice	1,037,175	4,035	135,102	42,360	9,888
Natural Resources	102,865	1,480	110,984	25,044	22
Social Assistance	3,219,079	2,912	20,137	2,556,654	457
Transportation	1,038,123	1,357	242,102	85,705	430,848
Payments to School Districts	3,455,309	-	-	-	-
Payments to Other Governments	2,063,075	-	-	-	-
Interest on Debt	39,881	-	-	-	-
Total Governmental Activities	12,598,143	(3,678)	759,259	3,909,628	447,283
Business-Type Activities:					
Higher Education	3,650,826	2,268	2,392,039	1,261,291	16,789
Unemployment Insurance	305,447	-	504,039	28,467	-
CollegeInvest	73,726	19	43,842	45,709	-
Lottery	402,140	251	476,191	1,119	-
Other Business-Type Activities	344,428	1,140	230,374	145,050	67
Total Business-Type Activities	4,776,567	3,678	3,646,485	1,481,636	16,856
Total Primary Government	17,374,710	-	4,405,744	5,391,264	464,139
Component Units:					
University of Colorado Hospital Authority	477,441	-	464,246	5,994	3,143
Denver Metropolitan Baseball Stadium District	4,816	-	444	-	2,038
Colorado Water Resources and Power Development Authority	50,381	-	38,629	21,169	-
University of Colorado Foundation	117,383	-	13,214	93,865	-
Colorado State University Foundation	35,155	-	-	35,181	-
Colorado School of Mines Foundation	10,394	-	-	20,854	-
University of Northern Colorado Foundation	8,864	-	-	12,947	-
CoverColorado	29,836	-	22,277	9,050	-
Total Component Units	\$ 734,270	\$ -	\$ 538,810	\$ 199,060	\$ 5,181

General Revenues:
Taxes:

Sales and Use Taxes

Excise Taxes

Individual Income Tax

Corporate Income Tax

Other Taxes

Restricted for Education:

Individual Income Tax

Corporate and Fiduciary Income Tax

Restricted for Transportation:

Fuel Taxes

Other Taxes

Unrestricted Investment Earnings

Other General Revenues

Payment from State of Colorado

Special and/or Extraordinary Items

(Transfers-Out) / Transfers-In

Internal Capital Contributions

Total General Revenues, Special Items, and Transfers

Change in Net Assets

Net Assets - Beginning

Prior Period Adjustment (Note 28)

Net Assets - Ending

The notes to the financial statements are an integral part of this statement.

UNAUDITED

Net (Expense) Revenue and Changes in Net Assets			
Primary Government			Component Units
Governmental Activities	Business-Type Activities	Total	
\$ 160,578	\$ -	\$ 160,578	
191,585	-	191,585	
(412,715)	-	(412,715)	
(111,755)	-	(111,755)	
(853,860)	-	(853,860)	
31,705	-	31,705	
(644,743)	-	(644,743)	
(280,825)	-	(280,825)	
(3,455,309)	-	(3,455,309)	
(2,063,075)	-	(2,063,075)	
(39,881)	-	(39,881)	
(7,478,295)	-	(7,478,295)	
-	17,025	17,025	
-	227,059	227,059	
-	15,806	15,806	
-	74,919	74,919	
-	29,923	29,923	
-	364,732	364,732	
(7,478,295)	364,732	(7,113,563)	
-	-	-	(4,058)
-	-	-	(2,334)
-	-	-	9,417
-	-	-	(10,304)
-	-	-	26
-	-	-	10,460
-	-	-	4,083
-	-	-	1,491
-	-	-	8,781
2,151,853	-	2,151,853	152
266,747	-	266,747	-
4,044,581	-	4,044,581	-
422,656	-	422,656	-
568,184	34,728	602,912	-
330,234	-	330,234	-
27,005	-	27,005	-
564,936	-	564,936	-
697	-	697	-
35,372	-	35,372	45,991
84,335	-	84,335	-
-	-	-	10,394
(13,534)	(707)	(14,241)	-
(71,157)	71,157	-	-
-	9,738	9,738	-
8,411,909	114,916	8,526,825	56,537
933,614	479,648	1,413,262	65,318
14,126,295	3,977,171	18,103,466	1,876,808
102,403	15,943	118,346	-
\$ 15,162,312	\$ 4,472,762	\$ 19,635,074	\$ 1,942,126

UNAUDITED

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2006

(DOLLARS IN THOUSANDS)

	GENERAL	PUBLIC SCHOOL	HIGHWAY USERS TAX
ASSETS:			
Cash and Pooled Cash	\$ 793,790	\$ 32,507	\$ 25,538
Taxes Receivable, net	914,327	-	-
Other Receivables, net	60,707	-	2,871
Due From Other Governments	257,082	1,617	198
Due From Other Funds	20,772	16,219	2,155
Due From Component Units	56	-	-
Inventories	7,514	-	6,049
Prepays, Advances, and Deferred Charges	21,382	-	78
Restricted Cash and Pooled Cash	-	-	945,099
Restricted Investments	-	-	-
Restricted Receivables	-	-	319,364
Investments	4,539	-	-
Other Long-Term Assets	91	-	9,925
Land and Nondepreciable Infrastructure	-	-	-
TOTAL ASSETS	\$ 2,080,260	\$ 50,343	\$ 1,311,277
LIABILITIES:			
Tax Refunds Payable	\$ 450,166	\$ -	\$ 568
Accounts Payable and Accrued Liabilities	389,151	1,705	133,843
TABOR Refund Liability (Note 8B)	2,917	-	-
Due To Other Governments	72,832	-	73,187
Due To Other Funds	8,748	70	677
Deferred Revenue	140,008	-	17,937
Compensated Absences Payable	48	-	-
Claims and Judgments Payable	1,631	-	-
Notes, Bonds, COP's Payable	415,000	-	-
Other Current Liabilities	6,472	-	45
Deposits Held In Custody For Others	7	-	-
TOTAL LIABILITIES	1,486,980	1,775	226,257
FUND BALANCES:			
Reserved for:			
Encumbrances	12,233	-	625,684
Noncurrent Assets	91	-	9,925
Debt Service	-	-	-
Statutory Purposes	251,704	-	-
Risk Management	32,851	-	-
Emergencies	-	-	-
Funds Reported as Restricted	-	-	427,338
Unreserved, Reported in:			
General Fund	296,401	-	-
Special Revenue Funds	-	48,568	22,073
Capital Projects Funds	-	-	-
Nonmajor Special Revenue Funds	-	-	-
Nonmajor Permanent Funds	-	-	-
TOTAL FUND BALANCES	593,280	48,568	1,085,020
TOTAL LIABILITIES AND FUND BALANCES	\$ 2,080,260	\$ 50,343	\$ 1,311,277

The notes to the financial statements are an integral part of this statement.

UNAUDITED

CAPITAL PROJECTS	STATE EDUCATION	OTHER SPECIAL REVENUE	OTHER GOVERNMENTAL FUNDS	TOTAL
\$ 285,022	\$ -	\$ 821,221	\$ 297,822	\$ 2,255,900
-	-	33,697	31,410	979,434
7,371	-	22,076	61,034	154,059
1,719	-	3,514	341	264,471
8,793	-	98,970	8,983	155,892
-	-	-	-	56
-	-	275	-	13,838
2,918	-	3,998	32	28,408
-	96,872	72,931	234,282	1,349,184
-	55,176	-	436,604	491,780
-	995	21	15,640	336,020
-	-	12,637	43,634	60,810
148	-	24,122	229,931	264,217
-	-	-	11,433	11,433
\$ 305,971	\$ 153,043	\$ 1,093,462	\$ 1,371,146	\$ 6,365,502
\$ -	\$ -	\$ 6,390	\$ -	\$ 457,124
22,440	-	31,997	27,570	606,706
-	-	-	-	2,917
-	-	47,842	22,032	215,893
349	-	3,479	116,539	129,862
4,114	-	36,419	1,549	200,027
-	-	69	-	117
-	-	96	-	1,727
-	-	-	-	415,000
3	-	3,767	31	10,318
-	-	1	9	17
26,906	-	130,060	167,730	2,039,708
189,127	-	-	-	827,044
148	-	89,339	242,929	342,432
-	-	-	580	580
137,246	-	-	-	388,950
-	-	-	-	32,851
-	-	19,300	60,500	79,800
-	153,043	53,192	606,277	1,239,850
-	-	-	-	296,401
-	-	801,571	-	872,212
(47,456)	-	-	-	(47,456)
-	-	-	291,488	291,488
-	-	-	1,642	1,642
279,065	153,043	963,402	1,203,416	4,325,794
\$ 305,971	\$ 153,043	\$ 1,093,462	\$ 1,371,146	\$ 6,365,502

UNAUDITED

**GOVERNMENTAL FUNDS BALANCE SHEET
RECONCILED TO
STATEMENT OF NET ASSETS
JUNE 30, 2006**

	(A)	(B)	(C)	(D)	(E)	(F)		
(DOLLARS IN THOUSANDS)	TOTAL GOVERNMENTAL FUNDS	INTERNAL SERVICE FUNDS	CAPITAL ASSET BALANCES	DEBT RELATED BALANCES	CENTRALIZED RISK MANAGEMENT LIABILITIES	OTHER MEASUREMENT FOCUS ADJUSTMENTS	INTERNAL BALANCES ELIMINATION	STATEMENT OF NET ASSETS TOTALS
ASSETS:								
Current Assets:								
Cash and Pooled Cash	\$ 2,255,900	\$ 30,880	\$ -	\$ -	\$ -	\$ 40	\$ -	\$ 2,286,820
Investments	-	-	-	-	-	12,637	-	12,637
Taxes Receivable, net	979,434	-	-	-	-	(134,193)	-	845,241
Other Receivables, net	154,059	369	-	-	-	7	-	154,435
Due From Other Governments	264,471	217	-	-	-	-	-	264,688
Due From Other Funds	155,892	90	-	-	-	(6)	(129,663)	26,313
Due From Component Units	56	-	-	-	-	-	-	56
Inventories	13,838	1,068	-	-	-	-	-	14,906
Prepays, Advances, and Deferred Charges	28,408	327	-	-	-	-	-	28,735
Total Current Assets	3,852,058	32,951	-	-	-	(121,515)	(129,663)	3,633,831
Noncurrent Assets:								
Restricted Cash and Pooled Cash	1,349,184	-	-	-	-	-	-	1,349,184
Restricted Investments	491,780	-	-	-	-	-	-	491,780
Restricted Receivables	336,020	-	-	-	-	-	-	336,020
Investments	60,810	-	-	-	-	(12,637)	-	48,173
Other Long-Term Assets	264,217	532	-	-	-	130,863	-	395,612
Depreciable Capital Assets and Infrastructure, net	-	60,673	1,262,272	-	-	-	-	1,322,945
Land and Nondepreciable Infrastructure	11,433	-	11,706,673	-	-	-	-	11,718,106
Total Noncurrent Assets	2,513,444	61,205	12,968,945	-	-	118,226	-	15,661,820
TOTAL ASSETS	6,365,502	94,156	12,968,945	-	-	(3,289)	(129,663)	19,295,651
LIABILITIES:								
Current Liabilities:								
Tax Refunds Payable	457,124	-	-	-	-	-	-	457,124
Accounts Payable and Accrued Liabilities	606,706	8,298	-	1,918	-	-	-	616,922
TABOR Refund Liability (Note 8B)	2,917	-	-	-	-	-	-	2,917
Due To Other Governments	215,893	-	-	-	-	199	-	216,092
Due To Other Funds	129,862	-	-	-	-	(199)	(129,663)	-
Deferred Revenue	200,027	456	-	-	-	(134,193)	-	66,290
Compensated Absences Payable	117	61	-	-	-	9,259	-	9,437
Claims and Judgments Payable	1,727	-	-	-	-	41,356	-	43,083
Leases Payable	-	276	-	1,185	-	-	-	1,461
Notes, Bonds, COP's Payable	415,000	11,970	-	99,265	-	-	-	526,235
Other Current Liabilities	10,318	-	-	-	28,852	(28,852)	-	10,318
Total Current Liabilities	2,039,691	21,061	-	102,368	28,852	(112,430)	(129,663)	1,949,879
Noncurrent Liabilities:								
Deposits Held In Custody For Others	17	-	-	-	-	-	-	17
Accrued Compensated Absences	-	1,550	-	-	-	111,310	-	112,860
Claims and Judgments Payable	-	-	-	-	-	343,452	-	343,452
Capital Lease Payable	-	13,165	-	2,856	-	-	-	16,021
Notes, Bonds, COP's Payable	-	32,398	-	1,471,215	-	-	-	1,503,613
Other Long-Term Liabilities	-	-	-	-	78,438	129,059	-	207,497
Total Noncurrent Liabilities	17	47,113	-	1,474,071	78,438	583,821	-	2,183,460
TOTAL LIABILITIES	2,039,708	68,174	-	1,576,439	107,290	471,391	(129,663)	4,133,339
NET ASSETS:								
Invested in Capital Assets, Net of Related Debt	11,433	2,862	12,968,945	(1,252,325)	-	-	-	11,730,915
Restricted for:								
Highway Construction and Maintenance	1,053,022	-	-	(221,746)	-	-	-	831,276
State Education	153,043	-	-	-	-	-	-	153,043
Debt Service	580	-	-	-	-	-	-	580
Emergencies	79,800	-	-	-	-	-	-	79,800
Expendable	1,642	-	-	-	-	-	-	1,642
Nonexpendable	460,473	-	-	-	-	-	-	460,473
Court Awards and Other Purposes	198,996	-	-	-	-	-	-	198,996
Unrestricted	2,366,805	23,120	-	(102,368)	(107,290)	(474,680)	-	1,705,587
TOTAL NET ASSETS	\$ 4,325,794	\$ 25,982	\$ 12,968,945	\$ (1,576,439)	\$ (107,290)	\$ (474,680)	\$ -	\$ 15,162,312

The notes to the financial statements are an integral part of this statement.

UNAUDITED

**Differences Between the *Balance Sheet – Governmental Funds* and
Governmental Activities on the Government-Wide *Statement of Net Assets***

- (A) Management uses Internal Services Funds to charge the costs of goods and services sold by state agencies solely within the state. Because the sales are primarily to governmental funds, the assets and liabilities of the Internal Service Funds are included in the governmental activities on the government-wide *Statement of Net Assets*. Internal Service Funds are reported using proprietary fund type accounting in the fund-level financial statements. In addition to minor internal sales within the Department of Transportation and the Department of Public Safety, the state's Internal Service Funds provide the following goods and services to nearly all state agencies:
- ♦ Fleet management, printing, and mail services;
 - ♦ Information management services;
 - ♦ Telecommunication services;
 - ♦ Building maintenance and management in the capitol complex;
 - ♦ Administrative hearings services;
 - ♦ Debt collection.
- (B) Capital assets used in governmental activities are not financial resources, and therefore, they are not included in the fund-level financial statements. However, capital assets are economic resources, and therefore, they are reported in the government-wide *Statement of Net Assets*.
- (C) Long-term liabilities such as leases, bonds, notes, mortgages, and certificates of participation (including accrued interest) are not due and payable in the current period, and therefore, they are not included in the fund-level financial statements. However, from an economic perspective these liabilities reduce net assets and are therefore reported in the *Statement of Net Assets*. The portion reported as current in the reconciliation is payable within the following fiscal year. The largest portion of the long-term balance is related to Transportation Revenue Anticipation Notes issued by the Department of Transportation.
- (D) Risk management liabilities are actuarially determined claims and consist of a current and long-term portion. Generally accepted accounting principles (GAAP) list claims and judgments as an exception to the full accrual basis of accounting that constitutes the modified accrual basis of accounting. The current portion (payable within one year) is excluded from the fund-level statements because it is not payable with expendable available financial resources. In this instance, "payable with expendable available financial resources" means the amounts are not accrued as fund liabilities because they are not budgeted in the current year. The long-term portion of the risk management liability is excluded from the fund-level statements because it is not due and payable in the current period.
- (E) Other measurement focus adjustments include:
- ♦ Interfund balances receivable from or payable to Fiduciary Funds are reported on the fund-level *Balance Sheet – Governmental Funds* as due to other funds. On the government-wide *Statement of Net Assets*, these amounts are considered external receivables and payables.
 - ♦ Long-term assets and long-term taxes receivable, are not available to pay for current period expenditures; therefore, the related revenue is reported as deferred revenue on the fund-level *Balance Sheet – Governmental Funds*. From an economic perspective, this revenue is earned and the related deferred revenue is removed from the government-wide *Statement of Net Assets* when the revenue is recognized on the government-wide *Statement of Activities*.
 - ♦ Compensated absences are a GAAP modification of the full accrual basis of accounting similar to claims and judgments discussed above. Therefore, both the current and long-term portions of the liability are shown on the government-wide *Statement of Net Assets*, but they are not reported on the fund-level *Balance Sheet – Governmental Funds*.
 - ♦ Other long-term liabilities are not reported on the fund-level *Balance Sheet – Governmental Funds* because the amounts are not due and payable from current financial resources. However, from an economic perspective, these liabilities reduce net assets, and they are therefore reported on the government-wide *Statement of Net Assets*.
- (F) All interfund payable balances shown on the fund-level *Balance Sheet – Governmental Funds* are reported in the internal balances line on the government-wide *Statement of Net Assets* along with all governmental-activities interfund receivables.

**STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)			
	GENERAL	PUBLIC SCHOOL	HIGHWAY USERS TAX
REVENUES:			
Taxes:			
Individual and Fiduciary Income	\$ 4,044,317	\$ -	\$ -
Corporate Income	422,027	-	-
Sales and Use	1,902,781	-	220,418
Excise	92,292	-	564,934
Other Taxes	185,655	-	697
Licenses, Permits, and Fines	43,130	-	252,536
Charges for Goods and Services	50,132	-	3,868
Rents	123	-	851
Investment Income (Loss)	43,419	12	20,020
Federal Grants and Contracts	3,316,672	-	462,417
Other	243,576	9,318	41,064
TOTAL REVENUES	10,344,124	9,330	1,566,805
EXPENDITURES:			
Current:			
General Government	202,252	-	12,555
Business, Community and Consumer Affairs	151,013	-	-
Education	645,543	157	-
Health and Rehabilitation	409,328	-	7,322
Justice	896,975	-	70,221
Natural Resources	57,085	-	-
Social Assistance	3,136,623	-	-
Transportation	-	-	954,285
Capital Outlay	11,277	-	13,849
Intergovernmental:			
Cities	20,711	-	122,062
Counties	1,334,265	-	160,794
School Districts	524,330	2,577,214	-
Special Districts	69,275	-	20,019
Federal	2,226	-	-
Other	46,930	-	464
Debt Service	31,121	-	-
TOTAL EXPENDITURES	7,538,954	2,577,371	1,361,571
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	2,805,170	(2,568,041)	205,234
OTHER FINANCING SOURCES (USES):			
Transfers-In	438,183	2,603,267	71,865
Transfers-Out	(2,890,154)	(3,201)	(212,899)
Capital Leases and Certificates of Participation	1,533	-	-
Sale of Capital Assets	-	-	1,376
Insurance Recoveries	525	-	3
TOTAL OTHER FINANCING SOURCES (USES)	(2,449,913)	2,600,066	(139,655)
NET CHANGE IN FUND BALANCES	355,257	32,025	65,579
FUND BALANCE, FISCAL YEAR BEGINNING	238,913	11,157	1,017,584
Prior Period Adjustment (See Note 28)	(890)	5,386	1,857
FUND BALANCE, FISCAL YEAR END	\$ 593,280	\$ 48,568	\$ 1,085,020

The notes to the financial statements are an integral part of this statement.

UNAUDITED

CAPITAL PROJECTS	STATE EDUCATION	OTHER SPECIAL REVENUE	OTHER GOVERNMENTAL FUNDS	TOTAL
\$ -	\$ 331,793	\$ -	\$ -	\$ 4,376,110
-	25,447	-	-	447,474
-	-	18,849	-	2,142,048
-	-	3,029	170,983	831,238
-	-	262,689	149,346	598,387
-	-	169,490	75,851	541,007
-	-	44,564	694	99,258
-	-	5,331	62,614	68,919
3,618	4,067	32,649	13,565	117,350
20,645	(1)	253,327	658	4,053,718
5,501	28	39,632	2,103	341,222
29,764	361,334	829,560	475,814	13,616,731
5,587	-	35,477	-	255,871
18	-	103,955	18,925	273,911
3,375	95	4,208	19,790	673,168
-	-	43,072	26,193	485,915
4,715	-	26,419	-	998,330
2,172	-	33,263	4,275	96,795
415	-	78,772	47,124	3,262,934
-	-	1,686	-	955,971
36,316	-	20,490	489	82,421
650	-	88,404	18,785	250,612
122	-	89,056	31,570	1,615,807
-	328,117	9,593	16,056	3,455,310
183	156	23,777	1,864	115,274
-	-	3,919	504	6,649
953	1	20,683	5,700	74,731
-	-	20	172,725	203,866
54,506	328,369	582,794	364,000	12,807,565
(24,742)	32,965	246,766	111,814	809,166
121,271	3,552	199,783	207,373	3,645,294
(11,278)	(7,341)	(411,488)	(171,398)	(3,707,759)
130,576	-	-	-	132,109
-	-	1,988	14	3,378
719	-	4	-	1,251
241,288	(3,789)	(209,713)	35,989	74,273
216,546	29,176	37,053	147,803	883,439
62,519	123,867	931,460	1,055,614	3,441,114
-	-	(5,111)	(1)	1,241
\$ 279,065	\$ 153,043	\$ 963,402	\$ 1,203,416	\$ 4,325,794

UNAUDITED

**STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES RECONCILED TO
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2006**

	(A)	(B)	(C)	(D)		
(DOLLARS IN THOUSANDS)						
	TOTAL GOVERNMENTAL FUNDS	INTERNAL SERVICE FUNDS	CAPITAL RELATED ITEMS	LONG-TERM DEBT TRANSACTIONS	OTHER MEASUREMENT FOCUS ADJUSTMENTS	STATEMENT OF ACTIVITIES TOTALS
REVENUES:						
Taxes:						
Individual and Fiduciary Income	\$ 4,376,110	\$ -	\$ -	\$ -	\$ (5,506)	\$ 4,370,604
Corporate Income	447,474	-	-	-	628	448,102
Sales and Use	2,142,048	-	-	-	9,804	2,151,852
Excise	831,238	-	-	-	443	831,681
Other Taxes	598,387	-	-	-	(1,039)	597,348
Licenses, Permits, and Fines	541,007	-	-	-	28	541,035
Charges for Goods and Services	99,258	-	-	-	-	99,258
Rents	68,919	-	-	-	-	68,919
Investment Income (Loss)	117,350	568	-	-	57	117,975
Federal Grants and Contracts	4,053,718	-	-	-	-	4,053,718
Other	341,222	-	22	-	4	341,248
TOTAL REVENUES	13,616,731	568	22	-	4,419	13,621,740
EXPENDITURES:						
Current:						
General Government	255,871	(468)	4,361	-	15,837	275,601
Business, Community and Consumer Affairs	273,911	(137)	(9,184)	-	(83,720)	180,870
Education	673,168	(13)	1,044	-	266	674,465
Health and Rehabilitation	485,915	21	5,228	-	102	491,266
Justice	998,330	1,501	25,685	-	2,207	1,027,723
Natural Resources	96,795	116	3,674	-	800	101,385
Social Assistance	3,262,934	(128)	7,321	-	47	3,270,174
Transportation	955,971	419	1,183	-	(183)	957,390
Capital Outlay	82,421	-	(72,501)	-	-	9,920
Intergovernmental:						
Cities	250,612	-	-	-	-	250,612
Counties	1,615,807	-	-	-	-	1,615,807
School Districts	3,455,310	-	-	-	-	3,455,310
Special Districts	115,274	-	-	-	-	115,274
Federal	6,649	-	-	-	-	6,649
Other	74,731	-	-	-	-	74,731
Debt Service	203,866	1,557	-	(97,686)	-	107,737
TOTAL EXPENDITURES	12,807,565	2,868	(33,189)	(97,686)	(64,644)	12,614,914
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	809,166	(2,300)	33,211	97,686	69,063	1,006,826
OTHER FINANCING SOURCES (USES):						
Transfers-In	3,645,294	1,343	-	-	39	3,646,676
Transfers-Out	(3,707,759)	(4,106)	-	-	-	(3,711,865)
Capital Leases and Certificates of Participation	132,109	-	-	(132,109)	-	-
Sale of Capital Assets	3,378	-	(12,434)	-	-	(9,056)
Insurance Recoveries	1,251	-	-	-	-	1,251
TOTAL OTHER FINANCING SOURCES (USES)	74,273	(2,763)	(12,434)	(132,109)	39	(72,994)
Internal Service Fund Charges to BTAs	-	(218)	-	-	-	(218)
NET CHANGE FOR THE YEAR	\$ 883,439	\$ (5,281)	\$ 20,777	\$ (34,423)	\$ 69,102	\$ 933,614

The notes to the financial statements are an integral part of this statement.

UNAUDITED

Differences Between the *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* and *Governmental Activities on the Government-Wide Statement of Activities*

- (A) Management uses Internal Services Funds to charge the costs of goods and services sold by state agencies solely within the state. Internal Service Funds are intended to operate on cost reimbursement basis and should break even each period. If an Internal Service Funds makes a profit, the other funds of the state have been overcharged. If an Internal Service Fund has an operating loss, the other funds of the state have been undercharged. In order to show the true cost of services purchased from Internal Service Funds, an adjustment is made that allocates the net revenue/expense of each Internal Service Fund to the programs that purchased the service. Investment income, debt service, and transfers of the Internal Service fund are not allocated. In addition to minor internal sales within the Department of Transportation and the Department of Public Safety, the state's Internal Service Funds provide the following goods and services to nearly all state agencies:
- ♦ Fleet management, printing, and mail services;
 - ♦ Information management services;
 - ♦ Telecommunication services;
 - ♦ Building maintenance and management in the capitol complex;
 - ♦ Administrative hearings services;
 - ♦ Debt collection.
- (B) The following adjustments relate to capital assets:
- ♦ Capital assets, received as donations, are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* because they are not current financial resources. However, such donations increase net assets and are reported on both the government-wide *Statement of Net Assets* and *Statement of Activities*.
 - ♦ Depreciation is not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*, but it is reported for the economic perspective on which the government-wide *Statement of Activities* is presented.
 - ♦ Expenditures reported for capital outlay on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* are generally reported as a conversion of cash to a capital asset on the government-wide *Statement of Net Assets*. They are not reported as expenses on the government-wide *Statement of Activities*.
 - ♦ On the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* all cash received on disposal of capital assets is reported as a gain on sale of capital assets. On the government-wide *Statement of Activities* the reported gain or loss on sale is based on the book value of the asset.
- (C) The following adjustments relate to debt issuance and debt service including leases:
- ♦ Payments on principal and debt refunding payments are reported as expenditures and other financing uses, respectively, on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. These payments are reported as reductions of lease, bond, and other debt liability balances on the government-wide *Statement of Net Assets* and are not reported on the government-wide *Statement of Activities*.
 - ♦ Amortization of issuance costs, debt premium/discount, and gain/loss on refunding are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*, but are reported on the government-wide *Statement of Activities*.
 - ♦ Lease proceeds, issuance of debt, and debt refunding proceeds are all reported as other financing sources on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. From an economic perspective lease proceeds, debt issuances, and debt refunding proceeds are reported as liabilities on the government-wide *Statement of Net Assets* and are not reported on the government-wide *Statement of Activities*.
- (D) Other measurement focus adjustments include:
- ♦ Long-term taxes receivable and certain other long-term assets are offset by deferred revenue and are not part of fund balance on the fund-level *Balance Sheet – Governmental Funds*; however, from a full accrual perspective, changes in the deferred revenue balances result in adjustments to revenue that are recognized and reported on the government-wide *Statement of Activities*.
 - ♦ Compensated absences accruals and claims and judgments are not normally expected to be liquidated from expendable available financial resources; and therefore, they are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. However, from a full accrual perspective, these are expenses that are reported on the government-wide *Statement of Activities*.

**STATEMENT OF NET ASSETS
PROPRIETARY FUNDS
JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
ASSETS:		
Current Assets:		
Cash and Pooled Cash	\$ 654,577	\$ 455,792
Investments	332,728	-
Taxes Receivable, net	-	105,973
Student and Other Receivables, net	185,553	3,796
Due From Other Governments	89,932	908
Due From Other Funds	8,527	-
Due From Component Units	11,141	-
Inventories	22,621	-
Prepays, Advances, and Deferred Charges	7,416	-
Total Current Assets	1,312,495	566,469
Noncurrent Assets:		
Restricted Cash and Pooled Cash	113,276	-
Restricted Investments	197,157	-
Restricted Receivables	-	-
Investments	791,704	-
Other Long-Term Assets	94,135	-
Depreciable Capital Assets and Infrastructure, net	2,610,569	-
Land and Nondepreciable Infrastructure	430,431	-
Total Noncurrent Assets	4,237,272	-
TOTAL ASSETS	5,549,767	566,469
LIABILITIES:		
Current Liabilities:		
Accounts Payable and Accrued Liabilities	349,846	171
Due To Other Governments	-	-
Due To Other Funds	8,891	-
Due To Component Units	1,067	-
Deferred Revenue	134,218	-
Compensated Absences Payable	13,365	-
Claims and Judgments Payable	-	7,430
Leases Payable	4,741	-
Notes, Bonds, COP's Payable	41,768	-
Other Current Liabilities	59,944	10,088
Total Current Liabilities	613,840	17,689
Noncurrent Liabilities:		
Accrued Compensated Absences	128,526	-
Claims and Judgments Payable	48,396	-
Capital Lease Payable	54,267	-
Notes, Bonds, COP's Payable	1,317,226	-
Other Long-Term Liabilities	19,196	-
Total Noncurrent Liabilities	1,567,611	-
TOTAL LIABILITIES	2,181,451	17,689
NET ASSETS:		
Invested in Capital Assets, Net of Related Debt	2,036,814	-
Restricted for:		
Unemployment Insurance	-	548,780
Debt Service	8,666	-
Emergencies	-	-
Permanent Funds and Endowments:		
Expendable	4,757	-
Nonexpendable	82,698	-
Court Awards and Other Purposes	361,670	-
Unrestricted	873,711	-
TOTAL NET ASSETS	\$ 3,368,316	\$ 548,780

The notes to the financial statements are an integral part of this statement.

UNAUDITED

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS				GOVERNMENTAL ACTIVITIES
COLLEGEINVEST	STATE LOTTERY	OTHER ENTERPRISES	TOTAL	INTERNAL SERVICE FUNDS
\$ 12,437	\$ 31,261	\$ 108,255	\$ 1,262,322	\$ 30,880
4,930	-	-	337,658	-
-	-	-	105,973	-
1,362	16,068	7,492	214,271	369
-	-	5,358	96,198	217
211	-	2,702	11,440	90
-	-	-	11,141	-
-	826	12,298	35,745	1,068
316	3,754	1,926	13,412	327
19,256	51,909	138,031	2,088,160	32,951
-	-	74,619	187,895	-
145,318	-	-	342,475	-
1,181,743	-	5,169	1,186,912	-
104,769	-	-	896,473	-
9,485	-	1,723	105,343	532
895	754	95,493	2,707,711	60,673
-	-	133,331	563,762	-
1,442,210	754	310,335	5,990,571	61,205
1,461,466	52,663	448,366	8,078,731	94,156
5,805	2,616	19,600	378,038	8,298
22,968	54	5,296	28,318	-
456	28,796	1,908	40,051	-
-	-	-	1,067	-
-	234	37,380	171,832	456
-	-	919	14,284	61
-	-	-	7,430	-
-	-	111	4,852	276
39,612	-	1,891	83,271	11,970
4,276	17,432	2,243	93,983	-
73,117	49,132	69,348	823,126	21,061
111	839	7,113	136,589	1,550
-	-	-	48,396	-
-	-	1,605	55,872	13,165
1,156,304	-	12,838	2,486,368	32,398
36,314	108	-	55,618	-
1,192,729	947	21,556	2,782,843	47,113
1,265,846	50,079	90,904	3,605,969	68,174
895	754	212,321	2,250,784	2,862
-	-	-	548,780	-
110,282	-	-	118,948	-
-	-	29,883	29,883	-
-	-	-	4,757	-
-	-	-	82,698	-
-	-	2,640	364,310	-
84,443	1,830	112,618	1,072,602	23,120
\$ 195,620	\$ 2,584	\$ 357,462	\$ 4,472,762	\$ 25,982

UNAUDITED

**STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN FUND NET ASSETS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
OPERATING REVENUES:		
Unemployment Insurance Taxes	\$ -	\$ 504,035
License and Permits	-	-
Tuition and Fees	1,443,461	-
Pledged Tuition and Fees	82,553	-
Scholarship Allowance for Tuition and Fees	(228,730)	-
Sales of Goods and Services	809,316	-
Pledged Sales of Goods & Services	218,780	-
Scholarship Allowance for Sales of Goods & Services	(16,226)	-
Investment Income (Loss)	1,544	-
Pledged Investment Income	-	-
Rental Income	14,890	-
Gifts and Donations	12,864	-
Federal Grants and Contracts	768,558	13,857
Pledged Federal Grants and Contracts	134,119	-
Intergovernmental Revenue	9,917	-
Other	159,662	-
Pledged Other Revenues	5,928	-
TOTAL OPERATING REVENUES	3,416,636	517,892
OPERATING EXPENSES:		
Salaries and Fringe Benefits	2,290,056	-
Operating and Travel	911,033	305,588
Cost of Goods Sold	116,704	-
Depreciation and Amortization	221,853	-
Intergovernmental Distributions	30,246	-
Debt Service	-	-
Prizes and Awards	372	-
TOTAL OPERATING EXPENSES	3,570,264	305,588
OPERATING INCOME (LOSS)	(153,628)	212,304
NONOPERATING REVENUES AND (EXPENSES):		
Taxes	24	-
Fines and Settlements	33	-
Investment Income (Loss)	109,370	14,640
Pledged Investment Income	2,272	-
Rental Income	11,926	-
Gifts and Donations	87,675	-
Intergovernmental Distributions	(21,107)	-
Federal Grants and Contracts	-	-
Gain/(Loss) on Sale or Impairment of Capital Assets	(1,514)	111
Debt Service	(58,127)	-
Other Expenses	-	-
Other Revenues	19,033	-
TOTAL NONOPERATING REVENUES (EXPENSES)	149,585	14,751
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(4,043)	227,055
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:		
Capital Contributions	32,305	-
Additions to Permanent Endowments	252	-
Special and/or Extraordinary Item (See Note 32)	(707)	-
Transfers-In	139,325	-
Transfers-Out	(3,269)	-
TOTAL CONTRIBUTIONS AND TRANSFERS	167,906	-
CHANGE IN NET ASSETS	163,863	227,055
TOTAL NET ASSETS - FISCAL YEAR BEGINNING	3,205,531	321,725
Prior Period/Other Adjustments (See Note 28)	(1,078)	-
TOTAL NET ASSETS - FISCAL YEAR ENDING	\$ 3,368,316	\$ 548,780

The notes to the financial statements are an integral part of this statement.

UNAUDITED

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS				GOVERNMENTAL ACTIVITIES
COLLEGEINVEST	STATE LOTTERY	OTHER ENTERPRISES	TOTAL	INTERNAL SERVICE FUNDS
\$ -	\$ -	\$ -	\$ 504,035	\$ -
-	72	75,316	75,388	-
-	-	356	1,443,817	-
-	-	-	82,553	-
-	-	-	(228,730)	-
303	474,282	90,395	1,374,296	84,095
-	-	-	218,780	-
-	-	-	(16,226)	-
(184)	-	2,203	3,563	-
10,428	-	-	10,428	-
-	-	1,618	16,508	9,736
-	-	-	12,864	-
-	-	148,843	931,258	-
35,462	-	-	169,581	-
-	-	9,782	19,699	-
-	1,838	43,096	204,596	512
43,539	-	-	49,467	-
89,548	476,192	371,609	4,871,877	94,343
1,919	8,486	118,057	2,418,518	24,527
18,842	46,355	175,929	1,457,747	50,956
1,757	9,727	21,958	150,146	5,649
367	182	6,803	229,205	16,161
-	-	5,584	35,830	3
50,841	-	15,600	66,441	-
-	287,114	723	288,209	-
73,726	351,864	344,654	4,646,096	97,296
15,822	124,328	26,955	225,781	(2,953)
-	-	34,705	34,729	-
-	-	696	729	5
-	1,119	1,975	127,104	568
-	-	-	2,272	-
-	-	331	12,257	-
-	-	1,289	88,964	-
-	(50,230)	-	(71,337)	-
-	-	-	-	863
-	(6)	401	(1,008)	589
-	-	(462)	(58,589)	(1,439)
-	-	(14)	(14)	(146)
-	-	-	19,033	-
-	(49,117)	38,921	154,140	440
15,822	75,211	65,876	379,921	(2,513)
-	-	617	32,922	-
-	-	-	252	-
-	-	-	(707)	-
25,000	-	13,189	177,514	1,343
(27)	(75,676)	(31,282)	(110,254)	(4,106)
24,973	(75,676)	(17,476)	99,727	(2,763)
40,795	(465)	48,400	479,648	(5,276)
142,925	3,049	303,941	3,977,171	31,258
11,900	-	5,121	15,943	-
\$ 195,620	\$ 2,584	\$ 357,462	\$ 4,472,762	\$ 25,982

UNAUDITED

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)		
	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash Received from:		
Tuition, Fees, and Student Loans	\$ 1,122,771	\$ -
Fees for Service	1,161,819	-
Sales of Products	4,453	-
Gifts, Grants, and Contracts	1,059,662	14,207
Loan and Note Repayments	29,795	-
Unemployment Insurance Taxes	-	498,154
Income from Property	26,816	-
Other Sources	72,138	-
Cash Payments to or for:		
Employees	(2,210,537)	-
Suppliers	(936,617)	-
Sales Commissions and Lottery Prizes	-	-
Unemployment Benefits	-	(301,774)
Scholarships	(55,648)	-
Others for Student Loans and Loan Losses	(12,259)	-
Other Governments	(30,246)	-
Other	(33,285)	(834)
NET CASH PROVIDED BY OPERATING ACTIVITIES	198,862	209,753
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Transfers-In	139,325	-
Transfers-Out	(3,269)	-
Receipt of Deposits Held in Custody	281,793	-
Release of Deposits Held in Custody	(306,860)	-
Gifts for Other Than Capital Purposes	87,927	-
Intergovernmental Distributions	(21,107)	-
NonCapital Debt Proceeds	-	-
NonCapital Debt Service Payments	(2,088)	-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	175,721	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Acquisition of Capital Assets	(346,587)	-
Capital Contributions	2,122	-
Capital Gifts, Grants, and Contracts	19,401	-
Proceeds from Sale of Capital Assets	364	111
Capital Debt Proceeds	295,611	-
Capital Debt Service Payments	(69,234)	-
Capital Lease Payments	(34,770)	-
NET CASH FROM CAPITAL RELATED FINANCING ACTIVITIES	(133,093)	111

The notes to the financial statements are an integral part of this statement.

Continued

UNAUDITED

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS				GOVERNMENTAL ACTIVITIES
COLLEGEINVEST	STATE LOTTERY	OTHER ENTERPRISE	TOTALS	INTERNAL SERVICE FUNDS
\$ -	\$ -	\$ 876	\$ 1,123,647	\$ -
1,743	-	155,938	1,319,500	81,107
116	479,723	41,186	525,478	1,799
19,092	-	147,199	1,240,160	852
438,822	-	-	468,617	-
-	-	-	498,154	-
-	-	1,948	28,764	9,715
-	1,910	58,659	132,707	552
(1,915)	(7,966)	(96,650)	(2,317,068)	(22,078)
(19,202)	(25,837)	(91,672)	(1,073,328)	(57,641)
-	(321,447)	(5,796)	(327,243)	(869)
-	-	-	(301,774)	-
-	-	-	(55,648)	-
(548,812)	-	(105,292)	(666,363)	-
-	-	(5,568)	(35,814)	(3)
-	(48)	(28,453)	(62,620)	(61)
(110,156)	126,335	72,375	497,169	13,373
25,000	-	13,189	177,514	1,343
(27)	(75,676)	(31,282)	(110,254)	(4,106)
-	-	400	282,193	-
-	-	(442)	(307,302)	-
-	-	939	88,866	-
-	(49,214)	-	(70,321)	-
181,000	-	-	181,000	-
(94,490)	-	(325)	(96,903)	-
111,483	(124,890)	(17,521)	144,793	(2,763)
(90)	(81)	(16,669)	(363,427)	(31,309)
-	-	-	2,122	-
-	-	-	19,401	-
-	-	188	663	18,986
-	-	15	295,626	34,576
-	-	(518)	(69,752)	(29,522)
-	-	(263)	(35,033)	(277)
(90)	(81)	(17,247)	(150,400)	(7,546)

UNAUDITED

**COMBINED STATEMENT OF CASH FLOWS
ALL PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2006**

(Continued)

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
CASH FLOWS FROM INVESTING ACTIVITIES:		
Interest and Dividends on Investments	103,010	14,640
Proceeds from Sale/Maturity of Investments	-	-
Purchases of Investments	(178,228)	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	(6,727)	-
NET CASH FROM INVESTING ACTIVITIES	(81,945)	14,640
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	159,545	224,504
CASH AND POOLED CASH, FISCAL YEAR BEGINNING	608,308	231,288
Prior Period Adjustment		-
CASH AND POOLED CASH, FISCAL YEAR END	\$ 767,853	\$ 455,792
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating Income (Loss)	\$ (153,628)	\$ 212,304
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:		
Depreciation	221,853	-
Investment/Rental Income and Other Revenue in Operating Income	-	-
Rents, Fines, Donations, and Grants and Contracts in NonOperating	31,871	-
Loss on Disposal of Capital Assets	(75)	-
Compensated Absences	5,334	-
Interest and Other Expense in Operating Income	(1,035)	-
Net Changes in Assets and Liabilities Related to Operating Activities:		
(Increase) Decrease in Operating Receivables	(13,997)	(1,438)
(Increase) Decrease in Inventories	(100)	-
(Increase) Decrease in Other Operating Assets	18,658	-
Increase (Decrease) in Accounts Payable	25,881	(1,980)
Increase (Decrease) in Other Operating Liabilities	64,100	867
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 198,862	\$ 209,753
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:		
Capital Assets Funded by the Capital Projects Fund	7,066	-
Capital Assets Acquired by Grants or Donations and Payable Increases	3,717	-
Unrealized Gain/(Loss) on Investments and Interest Receivable Accruals	11,730	-
Gain/(Loss) on Disposal of Capital Assets	(2,294)	111
Disposal of Capital Assets	411	-
Amortization of Debt Valuation Accounts and Interest Payable Accruals	332	-
Assumption of Capital Lease Obligation or Mortgage	4,144	-
Application of Prepaid Lease Expense	38	-

The notes to the financial statements are an integral part of this statement.

UNAUDITED

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS				GOVERNMENTAL ACTIVITIES
COLLEGEINVEST	STATE LOTTERY	OTHER ENTERPRISE	TOTALS	INTERNAL SERVICE FUNDS
11,656	1,419	6,388	137,113	599
3,517,159	-	150	3,517,309	-
(3,555,511)	-	-	(3,733,739)	-
(98)	(326)	(2,209)	(9,360)	(31)
(26,794)	1,093	4,329	(88,677)	568
(25,557)	2,457	41,936	402,885	3,632
26,094	28,804	138,407	1,032,901	27,248
11,900	-	2,531	14,431	-
\$ 12,437	\$ 31,261	\$ 182,874	\$ 1,450,217	\$ 30,880
\$ 15,822	\$ 124,328	\$ 26,955	\$ 225,781	\$ (2,953)
367	182	6,803	229,205	16,161
(10,244)	-	(2,203)	(12,447)	-
-	-	36,561	68,432	878
-	-	48	(27)	-
(8)	(9)	(327)	4,990	248
50,841	-	926	50,732	425
(169,073)	5,581	(3,232)	(182,159)	103
-	408	(1,255)	(947)	55
1,096	199	(1,177)	18,776	(46)
2,939	(4,498)	3,562	25,904	(221)
(1,896)	144	5,714	68,929	(1,277)
\$ (110,156)	\$ 126,335	\$ 72,375	\$ 497,169	\$ 13,373
-	-	550	7,616	-
-	-	67	3,784	-
(2,248)	-	-	9,482	-
-	(6)	(132)	(2,321)	579
-	-	-	411	-
-	-	-	332	-
-	-	1,641	5,785	-
			38	-

UNAUDITED

STATEMENT OF FIDUCIARY NET ASSETS
FIDUCIARY FUNDS
JUNE 30, 2006

	PENSION TRUST FUNDS	PRIVATE PURPOSE TRUST FUNDS	AGENCY FUNDS
(DOLLARS IN THOUSANDS)	PENSION AND BENEFIT TRUST	PRIVATE PURPOSE TRUST	AGENCY
ASSETS:			
Current Assets:			
Cash and Pooled Cash	\$ 20,043	\$ 135,361	\$ 346,782
Taxes Receivable, net	-	-	118,073
Other Receivables, net	6,949	10,510	477
Due From Other Funds	87	456	2,088
Inventories	-	-	2
Prepays, Advances, and Deferred Charges	13	-	-
Noncurrent Assets:			
Investments:			
Government Securities	-	8,132	-
Corporate Bonds	-	10,003	-
Asset Backed Securities	-	13,179	-
Mortgages	-	21,939	-
Mutual Funds	323,553	2,434,223	-
Other Investments	5,785	22,944	-
Other Long-Term Assets	-	-	13,227
TOTAL ASSETS	356,430	2,656,747	480,649
LIABILITIES:			
Current Liabilities:			
Tax Refunds Payable	-	-	432
Accounts Payable and Accrued Liabilities	23,799	54,852	477
Due To Other Governments	-	-	211,343
Due To Other Funds	6	131	2
Claims and Judgments Payable	-	-	397
Other Current Liabilities	-	-	212,714
Noncurrent Liabilities:			
Deposits Held In Custody For Others	-	498	54,950
Accrued Compensated Absences	41	-	-
Other Long-Term Liabilities	-	2,128	334
TOTAL LIABILITIES	23,846	57,609	480,649
NET ASSETS:			
Held in Trust for:			
Pension/Benefit Plan Participants	331,785	-	-
Individuals, Organizations, and Other Entities	-	2,599,138	-
Unrestricted	799	-	-
TOTAL NET ASSETS	\$ 332,584	\$ 2,599,138	\$ -

The notes to the financial statements are an integral part of this statement.

UNAUDITED

**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2006**

	PENSION TRUST FUNDS	PRIVATE PURPOSE TRUST FUNDS
(DOLLARS IN THOUSANDS)	PENSION AND BENEFIT TRUST	PRIVATE PURPOSE TRUST
ADDITIONS:		
Additions By Participants	\$ -	\$ 829,797
Member Contributions	112,097	-
Employer Contributions	95,381	-
Investment Income/(Loss)	22,319	125,765
Employee Deferral Fees	2,129	-
Unclaimed Property Receipts	-	53,800
Other Additions	15,770	1,731
TOTAL ADDITIONS	247,696	1,011,093
DEDUCTIONS:		
Distributions to Participants	-	272,523
Benefits and Withdrawals	37,824	-
Health Insurance Premiums Paid	53,461	-
Other Benefits Plan Expense	17,594	-
Payments in Accordance with Trust Agreements	-	213,425
Administrative Expense	947	-
Other Deductions	120,894	-
Transfers-Out	102	1,969
TOTAL DEDUCTIONS	230,822	487,917
CHANGE IN NET ASSETS	16,874	523,176
NET ASSETS AVAILABLE:		
FISCAL YEAR BEGINNING	315,710	2,075,932
Prior Period Adjustment	-	30
FISCAL YEAR ENDING	\$ 332,584	\$ 2,599,138

The notes to the financial statements are an integral part of this statement.

UNAUDITED

**STATEMENT OF NET ASSETS
COMPONENT UNITS
JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	UNIVERSITY OF COLORADO HOSPITAL AUTHORITY	COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY	DENVER METROPOLITAN MAJOR LEAGUE BASEBALL STADIUM DISTRICT
ASSETS:			
Current Assets:			
Cash and Pooled Cash	\$ 7,057	\$ 90,050	\$ 2,008
Investments	-	-	-
Taxes Receivable, net	-	-	312
Contributions Receivable, net	-	-	-
Other Receivables, net	77,555	59,948	54
Due From Other Governments	-	3,647	-
Inventories	8,635	-	-
Prepays, Advances, and Deferred Charges	5,657	-	11
Total Current Assets	98,904	153,645	2,385
Noncurrent Assets:			
Restricted Cash and Pooled Cash	-	203,674	-
Restricted Investments	151,494	374,722	-
Restricted Receivables	16,270	6,707	-
Investments	153,362	-	-
Contributions Receivable, net	-	-	-
Other Long-Term Assets	18,384	1,083,809	273
Depreciable Capital Assets and Infrastructure, net	369,522	30	139,902
Land and Nondepreciable Infrastructure	17,079	-	18,176
Total Noncurrent Assets	726,111	1,668,942	158,351
TOTAL ASSETS	825,015	1,822,587	160,736
LIABILITIES:			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	46,793	15,325	-
Due To Other Governments	-	5,027	-
Deferred Revenue	-	870	-
Compensated Absences Payable	10,794	-	-
Claims and Judgments Payable	-	-	-
Leases Payable	-	-	-
Notes, Bonds, COP's Payable	6,880	43,065	-
Other Current Liabilities	8,013	281,919	-
Total Current Liabilities	72,480	346,206	-
Noncurrent Liabilities:			
Deposits Held In Custody For Others	-	-	-
Capital Lease Payable	-	-	-
Notes, Bonds, COP's Payable	445,075	1,014,948	-
Other Long-Term Liabilities	1,472	41,483	-
Total Noncurrent Liabilities	446,547	1,056,431	-
TOTAL LIABILITIES	519,027	1,402,637	-
NET ASSETS:			
Invested in Capital Assets, Net of Related Debt	85,336	30	158,079
Restricted for:			
Emergencies	-	-	19
Permanent Funds and Endowments:			
Expendable	-	-	-
Nonexpendable	-	-	-
Court Awards and Other Purposes	18,326	350,672	491
Unrestricted	202,326	69,248	2,147
TOTAL NET ASSETS	\$ 305,988	\$ 419,950	\$ 160,736

The notes to the financial statements are an integral part of this statement.

UNAUDITED

UNIVERSITY OF COLORADO FOUNDATION	COLORADO STATE UNIVERSITY FOUNDATION	COLORADO SCHOOL OF MINES FOUNDATION	UNIVERSITY OF NORTHERN COLORADO FOUNDATION	COVER COLORADO	TOTAL
\$ 14,189	\$ 290	\$ 441	\$ 4	\$ 1,021	\$ 115,060
-	-	-	-	44,448	44,448
-	-	-	-	-	312
13,621	3,108	1,390	856	-	18,975
151	-	2,163	528	444	140,843
-	-	-	-	-	3,647
-	-	-	-	-	8,635
492	473	-	-	-	6,633
28,453	3,871	3,994	1,388	45,913	338,553
-	-	-	-	-	203,674
-	-	-	-	-	526,216
-	-	-	-	-	22,977
657,647	181,366	153,928	89,104	-	1,235,407
15,641	9,886	4,498	869	-	30,894
1,608	2,200	250	79	-	1,106,603
67,743	276	730	1,124	5	579,332
-	-	-	-	-	35,255
742,639	193,728	159,406	91,176	5	3,740,358
771,092	197,599	163,400	92,564	45,918	4,078,911
3,655	441	745	751	130	67,840
-	-	-	-	-	5,027
1,242	-	-	-	606	2,718
-	-	-	-	-	10,794
-	-	-	-	6,688	6,688
225	-	-	-	-	225
1,200	-	-	-	-	51,145
8,485	-	-	-	69	298,486
14,807	441	745	751	7,493	442,923
87,793	12,521	10,884	796	-	111,994
4,852	-	-	-	-	4,852
68,036	-	-	-	-	1,528,059
27,506	1,053	9,989	140	-	81,643
188,187	13,574	20,873	936	-	1,726,548
202,994	14,015	21,618	1,687	7,493	2,169,471
(1,493)	276	730	1,124	5	244,087
-	-	-	-	-	19
347,974	89,566	38,633	35,403	-	511,576
189,920	75,238	87,873	44,411	-	397,442
-	-	-	-	38,420	407,909
31,697	18,504	14,546	9,939	-	348,407
\$ 568,098	\$ 183,584	\$ 141,782	\$ 90,877	\$ 38,425	\$ 1,909,440

UNAUDITED

**STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN NET ASSETS
COMPONENT UNITS
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	UNIVERSITY OF COLORADO HOSPITAL AUTHORITY	COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY	DENVER METROPOLITAN MAJOR LEAGUE BASEBALL STADIUM DISTRICT
OPERATING REVENUES:			
Fees	\$ -	\$ 38,597	\$ -
Sales of Goods and Services	446,833	-	-
Investment Income (Loss)	-	17,060	-
Rental Income	-	-	444
Gifts and Donations	-	-	-
Federal Grants and Contracts	-	3,243	-
Other	17,413	32	-
TOTAL OPERATING REVENUES	464,246	58,932	444
OPERATING EXPENSES:			
Salaries and Fringe Benefits	222,252	1,075	-
Operating and Travel	107,943	5,033	64
Cost of Goods Sold	90,442	-	-
Depreciation and Amortization	38,718	13	4,002
Debt Service	-	44,260	-
Foundation Program Distributions	-	-	-
TOTAL OPERATING EXPENSES	459,355	50,381	4,066
OPERATING INCOME (LOSS)	4,891	8,551	(3,622)
NONOPERATING REVENUES AND (EXPENSES):			
Taxes	-	-	152
Investment Income (Loss)	5,121	-	52
Gifts and Donations	-	-	-
Gain/(Loss) on Sale or Impairment of Capital Assets	(145)	-	-
Debt Service	(17,462)	-	-
Other Expenses	(479)	-	(750)
Other Revenues	-	-	2,038
TOTAL NONOPERATING REVENUES (EXPENSES)	(12,965)	-	1,492
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(8,074)	8,551	(2,130)
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:			
Capital Contributions	9,137	17,926	-
TOTAL CONTRIBUTIONS AND TRANSFERS	9,137	17,926	-
CHANGE IN NET ASSETS	1,063	26,477	(2,130)
TOTAL NET ASSETS - FISCAL YEAR BEGINNING	304,925	393,473	162,866
TOTAL NET ASSETS - FISCAL YEAR ENDING	\$ 305,988	\$ 419,950	\$ 160,736

The notes to the financial statements are an integral part of this statement.

UNAUDITED

UNIVERSITY OF COLORADO FOUNDATION	COLORADO STATE UNIVERSITY FOUNDATION	COLORADO SCHOOL OF MINES FOUNDATION	UNIVERSITY OF NORTHERN COLORADO FOUNDATION	COVER COLORADO	TOTAL
\$ 8,247	\$ -	\$ -	\$ -	\$ 22,278	\$ 69,122
-	-	-	-	-	446,833
-	-	-	-	-	17,060
4,668	-	-	-	-	5,112
56,761	26,952	12,622	5,665	-	102,000
-	-	-	-	3,928	7,171
918	304	(476)	945	-	19,136
70,594	27,256	12,146	6,610	26,206	666,434
-	-	-	-	-	223,327
18,899	2,369	2,257	1,796	29,829	168,190
-	-	-	-	-	90,442
-	-	-	-	7	42,740
-	-	-	-	-	44,260
98,484	32,786	8,137	7,068	-	146,475
117,383	35,155	10,394	8,864	29,836	715,434
(46,789)	(7,899)	1,752	(2,254)	(3,630)	(49,000)
-	-	-	-	-	152
51,954	12,815	10,721	7,424	849	88,936
-	-	-	-	4,272	4,272
-	-	-	-	-	(145)
-	-	-	-	-	(17,462)
-	-	-	-	-	(1,229)
299	-	-	-	6,794	9,131
52,253	12,815	10,721	7,424	11,915	83,655
5,464	4,916	12,473	5,170	8,285	34,655
3,600	-	-	-	-	30,663
3,600	-	-	-	-	30,663
9,064	4,916	12,473	5,170	8,285	65,318
559,034	178,668	129,309	85,707	30,140	1,844,122
\$ 568,098	\$ 183,584	\$ 141,782	\$ 90,877	\$ 38,425	\$ 1,909,440

UNAUDITED

**STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN NET ASSETS - COMPONENT UNITS
RECAST TO THE
STATEMENT OF ACTIVITIES FORMAT
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	<i>Statement of Revenues, Expenses, and Changes in Net Assets Totals</i>	<i>Statement of Activities Treatment</i>	<i>Statement of Activities Amounts</i>
OPERATING REVENUES:			
Unemployment Insurance Taxes			
Fees	\$ 69,122	Charges for Services	\$ 69,122
Sales of Goods and Services	446,833	Charges for Services	446,833
Investment Income (Loss)	17,060	Unrestricted Investment Earning	17,060
Rental Income	5,112	Charges for Services	5,112
Gifts and Donations	102,000	Operating Grants & Contributions	102,000
Federal Grants and Contracts	7,171	Operating Grants & Contributions	7,171
Other	19,136	Charges for Services	17,445
		Operating Grants & Contributions	1,691
TOTAL OPERATING REVENUES	<u>666,434</u>		
OPERATING EXPENSES:			
Salaries and Fringe Benefits	223,327	Expenses	223,327
Operating and Travel	168,190	Expenses	168,190
Cost of Goods Sold	90,442	Expenses	90,442
Depreciation and Amortization	42,740	Expenses	42,740
Debt Service	44,260	Expenses	44,260
Foundation Program Distributions	146,475	Expenses	146,475
TOTAL OPERATING EXPENSES	<u>715,434</u>		
OPERATING INCOME (LOSS)	(49,000)		
NONOPERATING REVENUES AND (EXPENSES):			
Taxes	152	Sales & Use Taxes	152
Investment Income (Loss)	88,936	Unrestricted Investment Earning	28,931
		Operating Grants & Contributions	60,005
Gifts and Donations	4,272	Operating Grants & Contributions	4,272
Gain/(Loss) on Sale or Impairment of Capital Assets	(145)	Expenses	(145)
Debt Service	(17,462)	Expenses	(17,462)
Other Expenses	(1,229)	Expenses	(1,229)
Other Revenues	9,131	Payment from State	6,794
		Capital Grants & Contributions	2,038
		Charges for Services	299
TOTAL NONOPERATING REVENUES (EXPENSES)	<u>83,655</u>		
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	<u>34,655</u>		
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:			
Capital Contributions	30,663	Operating Grants & Contributions	23,920
		Capital Grants & Contributions	3,143
		Payment from State	3,600
TOTAL CONTRIBUTIONS AND TRANSFERS	<u>30,663</u>		
CHANGE IN NET ASSETS	65,318		65,318
TOTAL NET ASSETS - FISCAL YEAR BEGINNING	1,844,122		1,844,122
TOTAL NET ASSETS - FISCAL YEAR ENDING	<u>\$ 1,909,440</u>		<u>\$ 1,909,440</u>

The notes to the financial statements are an integral part of this schedule.

UNAUDITED

NOTES TO THE FINANCIAL STATEMENTS

NOTES 1 through 7 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the State of Colorado have been prepared in conformance with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB), which is the primary standard setting body for establishing governmental accounting and financial reporting principles. In Fiscal Year 2005-06 the state implemented the following GASB Statements:

- No. 42 – Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries
- No. 44 – Economic Condition Reporting: The Statistical Section
- No. 46 – Net Assets Restricted by Enabling Legislation
- No. 47 – Accounting for Termination Benefits

The preparation of financial statements in conformance with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, the disclosed amount of contingent liabilities at the date of the financial statements, and the reported amounts of revenues, expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 1 – GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide statements report all nonfiduciary activities of the primary government and its component units. Fiduciary activities of the primary government and its component units are excluded from the government-wide statements because those resources are not available to fund the programs of the government. The government-wide statements include the *Statement of Net Assets* and the *Statement of Activities*; these statements show the financial position and changes in financial position from the prior year (see additional discussion in Note 3).

NOTE 2 – REPORTING ENTITY

For financial reporting purposes, the State of Colorado's primary government includes all funds of the state, its departments, agencies, and state funded institutions of higher education that make up the state's legal entity. The state's reporting entity also includes those component units, which are legally separate entities, for which the state's elected officials are financially accountable.

Financial accountability is defined in GASB Statement No. 14 – The Financial Reporting Entity. The state is financially accountable for those entities for which the state appoints a voting majority of the governing board and either is able to impose its will upon the entity or there exists a financial benefit or burden relationship with the state. For those entities that the state does not appoint a voting majority of the governing board, GASB Statement No. 14 includes them in the reporting entity if they are fiscally dependent. Entities that do not meet the specific criteria for inclusion may still be included if it would be misleading to exclude them. Under GASB Statement No. 39, individually significant legally separate tax-exempt organizations are included as component units if their resources are for the direct benefit of the state and the state can access those resources.

The following entities are component units that are discretely presented in the basic financial statements:

University of Colorado Hospital Authority
Colorado Water Resources and Power
Development Authority
Denver Metropolitan Major League Baseball
Stadium District
University of Colorado Foundation
Colorado State University Foundation
Colorado School of Mines Foundation
University of Northern Colorado Foundation
CoverColorado
Venture Capital Authority

With the exception of the University of Colorado Hospital Authority and the four foundations, the majority of each governing board for these entities is appointed by the Governor and confirmed by the Senate. The Board of Regents of the University of Colorado appoints the board of the University of Colorado Hospital Authority.

The University of Colorado Hospital Authority and CoverColorado are included because they present a financial burden on the state. The Baseball Stadium District is included because its board serves at the pleasure of the Governor, and therefore, the state is able to impose its will upon the entity. The Colorado Water Resources and Power Development Authority is included because the state is able to impose its will upon the authority. The Venture Capital Authority's primary capitalization was insurance premium tax credits foregone by the General Fund, and therefore, it will be included because it would be misleading to exclude. The Venture Capital Authority is not currently included in the state's Basic Financial Statements because it has not prepared audited financial statements at this time.

The four foundations meet the GASB Statement No. 39 criteria discussed above and are included because they are deemed by management to be individually significant.

Detailed financial information may be obtained directly from these organizations at the following addresses:

University of Colorado Hospital Authority
Chief Financial Officer
Mail Stop F-401, P.O. Box 6506
Aurora, Colorado 80045-0506

Colorado Water Resources and Power Development Authority
1580 Logan Street, Suite 620
Denver, Colorado 80203

Denver Metropolitan Major League Baseball Stadium District
2195 Blake Street
Denver, Colorado 80205

University of Colorado Foundation
4740 Walnut Street
Boulder, Colorado 80301

Colorado State University Foundation
410 University Services Center
Fort Collins, Colorado 80523

Colorado School of Mines Foundation, Inc.
923 16th Street
Golden, Colorado 80401

University of Northern Colorado Foundation, Inc.
Campus Box 20
Greeley, Colorado 80639

CoverColorado
425 South Cherry Street, Suite 160
Glendale, Colorado 80246

Venture Capital Authority
1625 Broadway, Suite 1700
Denver, Colorado 80202

The following related organizations, for which the state appoints a voting majority of their governing boards, are not part of the reporting entity based on the criteria of GASB Statement No. 14 as amended by GASB Statement No. 39:

Pinnacol Assurance (formerly Colorado Compensation Insurance Authority)
Colorado Educational and Cultural Facilities Authority
Colorado Health Facilities Authority
Colorado Institute of Technology
Colorado Agricultural Development Authority
Colorado Housing and Finance Authority
Colorado Sheep and Wool Authority
Colorado Beef Council Authority

Fire and Police Benefit Association
The State Board of the Great Outdoors
Colorado Trust Fund
Statewide Internet Portal Authority

Even though the appointment of governing boards of these authorities is similar to those included in the reporting entity, the state cannot impose its will, nor does it have a financial benefit or burden relationship with these entities. Detailed financial information may be obtained directly from these organizations.

Various college and university foundations exist for the benefit of the related state higher education institutions, but they do not meet all of the GASB Statement No. 39 requirements for inclusion as component units. These entities are included in the various note disclosures if they qualify as related parties or if omitting them would be misleading.

The state has entered a joint operating agreement with the Huerfano County Hospital District to provide patient care at the Colorado State Veterans Nursing Home at Walsenburg. The facility is owned by the state, but it is operated by the hospital district under a twenty-year contract that is renewable at the district's option for successive ten-year terms up to 99 years from the original commencement date in November 1993.

The state's contract with the Huerfano County Hospital District states that the district is responsible for funding the operating deficits of the nursing home; however, since the state owns the nursing home, it retains ultimate financial responsibility for the home. Only the state's share of assets, liabilities, revenues and expenses associated with the joint operation are shown in these financial statements. These include the land, building, and some of the equipment for the nursing home as well as revenues and expenses associated with the state's on-site contract administrator. The state's pass-through of U.S. Veterans Administration's funds to the district is also shown as revenue and expense of the state.

NOTE 3 – BASIS OF PRESENTATION – GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements focus on the government as a whole. The *Statement of Net Assets* and the *Statement of Activities* are presented using the economic resources measurement focus and the full accrual basis of accounting. Under this presentation, all revenues, expenses, and all current and long-term assets and liabilities of the government are reported including capital assets, depreciation, and long-term debt.

The government-wide statements show the segregation between the primary government and its component units. The primary government is further subdivided between governmental activities and business-type activities.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The *Statement of Net Assets* presents the financial position of the government. The net assets section of the statement focuses on whether assets, net of related liabilities, have been restricted as to the purpose for which they may be used. This differs from the concept of reservations of fund balance used in the governmental fund statements to show availability of assets for appropriation. When an external party or the State Constitution places a restriction on the use of certain assets, those assets, net of related liabilities, are reported in the line item Restricted Net Assets. The state does not report restrictions of net assets related to enabling legislation because a settled court case determined that crediting money to a special fund does not mean that the General Assembly is prohibited from appropriating the money for another purpose. The nature of an asset may also result in a restriction on asset use. The line item Invested in Capital Assets, Net of Related Debt, comprises capital assets (net of depreciation) reduced by the outstanding balance of bonds, mortgages, notes, or other borrowings that were used to finance the acquisition, construction, or improvement of the capital asset. Internal Service Fund assets and liabilities are reported in the government-wide *Statement of Net Assets* as part of the governmental activities.

The *Statement of Activities* shows the change in financial position for the year. It focuses on the net program cost of individual functions and business-type activities (BTAs) in state government. It does this by presenting direct and allocated indirect costs reduced by program revenues of the function or BTA. Direct costs are those that can be specifically identified with a program. The state allocates indirect costs based on an approved Statewide Federal Indirect Cost Plan. Program revenues comprise fines and forfeitures, charges for goods and services, and capital and operating grants. Taxes, with the exception of unemployment insurance tax used to support business-type activities, are presented as general revenues. General revenues are presented at the bottom of the statement and do not affect the calculation of net program cost.

The state reports only its Enterprise Funds as business-type activities. The business-type activities follow all current GASB pronouncements. They also follow all Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins issued on or before November 30, 1989, except those that conflict with a GASB pronouncement.

Interfund transactions, such as federal and state grants moving between state agencies, have been eliminated from the government-wide statements to the extent that they occur within either the governmental or business-type activities, except as follows. In order not to misstate the

sales revenue and purchasing expenses of individual functions or BTAs, the effects of interfund services provided and used have not been eliminated. Balances between governmental and business-type activities are presented as internal balances and are eliminated in the total column. Internal Service Fund activity has been eliminated by allocating the net revenue/expense of the Internal Service Fund to the function originally charged for the internal sale.

Some of the state's component units have fiscal year ends that differ from the state's fiscal year end. However, there were no significant receivable and payable balances between the primary government and those component units at the fiscal year end reporting dates. The four foundations reported as component units have the same fiscal year end as the state. Amounts shown as due from or due to the component units are receivable from or payable to these foundations.

Interfund balances between the primary government's fiduciary activities and the primary government are presented on the government-wide statements as external receivables and payables.

NOTE 4 – BASIS OF PRESENTATION – FUND FINANCIAL STATEMENTS

Primary Government

The fund level statements provide additional detail about the primary government and its component units. The information is presented in four types – governmental funds, proprietary funds, fiduciary funds, and component units. With the exception of the Fiduciary Fund type, each type is presented with a major fund focus.

The Governmental Accounting Standards Board has defined major funds based on percentage thresholds; however, it allows presentation of any fund as a major fund when that fund is particularly important to financial statement users. The Capital Projects Fund, the State Education Fund, the Unemployment Insurance Fund, and the Lottery Fund do not meet the percentage threshold requirements, but they are presented as major funds under the discretion provided by the standard. All of the state's component units are reported as major except CoverColorado, which is presented as the sole nonmajor component unit.

The state's major funds report the following activities:

GOVERNMENTAL FUND TYPE:

General Fund

Transactions related to resources obtained and used for those services traditionally provided by state government, which are not legally required to be accounted for in other funds, are accounted for in the General Fund. Resources obtained from federal grants that support general

governmental activities are accounted for in the General Fund consistent with applicable legal requirements.

Public School Fund

The Public School Fund receives transfers from the General Fund on a quarterly basis and makes distributions to local school districts on a monthly basis. The fund also receives smaller transfers from other state programs, such as, Lottery and State Lands that are also distributed to the local school districts.

Highway Users Tax Fund

Expenditures of this fund are for the construction and maintenance of public highways, the operations of the State Patrol, and the motor vehicle related operations of the Department of Revenue. Revenues are from excise taxes on motor fuels, driver and vehicle registration fees, and other related taxes. Other financing sources include the issuance of revenue bonds. Most of the state's infrastructure is financed by this fund.

Capital Projects Fund

Transactions related to resources obtained and used for acquisition, construction, or improvement of state owned facilities and certain equipment are accounted for in the Capital Projects Fund unless the activity occurs in a proprietary fund or in certain instances when the activity is incidental to a cash fund.

State Education Fund

The State Education Fund was created in the State Constitution by a vote of the people in November 2000. The fund's primary revenue source is a tax of one third of one percent on federal taxable income. The revenues are restricted for the purpose of improving Colorado's primary education by funding specific programs and by guaranteeing appropriation growth of at least one percent greater than annual inflation through Fiscal Year 2010-11.

Other Special Revenue Funds

Transactions related to resources obtained from specific sources, and dedicated to specific purposes are accounted for in the Other Special Revenue Funds. Individually significant funds include the Controlled Maintenance Trust Fund, the Help America Vote Fund, the Division of Registrations Cash Fund, the Children's Basic Health Plan Fund, and the Conservation Trust Fund. In addition to a large number of other smaller funds, two significant fund groups included in the Other Special Revenue Funds are the Natural Resources Extraction funds which account for severance taxes and mineral lease revenue and the Employment funds which account for surcharges on workers' compensation premiums and employer taxes.

PROPRIETARY FUND TYPE:

Higher Education Institutions

This fund reports the activities of all state institutions of higher education. Fees for educational services, tuition payments, and research grants are the primary sources of funding for this activity. Higher Education Institutions have significant capital debt secured solely by pledged revenues.

Unemployment Insurance

This fund accounts for the collection of unemployment insurance premiums from employers and the payment of unemployment benefits to eligible claimants.

CollegeInvest

CollegeInvest issues revenue bonds to originate and purchase student loans in addition to operating a limited prepaid tuition program. The authority also operates an IRS Section 529 tax-advantaged College Savings Plan that is presented as a Private Purpose Trust Fund.

Lottery

The State Lottery encompasses the various lottery and lotto games run under state statute. The primary revenue source is lottery ticket sales, and the net proceeds are primarily distributed to the Great Outdoors Colorado Program (a related organization), the Conservation Trust Fund, and when receipts are adequate, the contingency reserve in the State Public School Fund. The funds are used primarily for open space purchases and recreational facilities throughout the state.

Nonmajor funds of each fund type are aggregated into a single column for presentation in the basic financial statements. In addition to the major funds discussed above, the state categorizes and reports the following fund categories in supplementary information in the Comprehensive Annual Financial Report.

GOVERNMENTAL FUND TYPE (NONMAJOR):

Special Revenue Funds

Transactions related to resources obtained from specific sources, and dedicated to specific purposes are accounted for in the Special Revenue Funds. The individual nonmajor funds include the Water Projects Construction Fund, the Labor Fund, the Gaming Fund, and the Tobacco Impact Mitigation Fund.

Debt Service Fund

This fund accounts for the accumulation of resources, principally transfers from other funds, for the payment of long-term debt principal and interest. It also accounts for the issuance of debt solely to refund debt of other funds. The primary debt serviced by this fund consists of certificates of participation issued by various departments and notes issued by the Department of Transportation to fund infrastructure.

Permanent Funds

This collection of funds reports resources that are legally restricted to the extent that only earnings, and not principal, may be used to support the state's programs. The individual nonmajor funds included in this category are the State Lands Fund and several smaller funds. On the government-wide financial statements the net assets of these funds are presented as restricted with separate identification of the nonexpendable (principal) and expendable (earnings) amounts.

PROPRIETARY FUND TYPE (NONMAJOR):

Enterprise Funds

The state uses Enterprise Funds to account for activities that charge fees, primarily to external users, to recover the costs of the activity. In some instances, the requirement to recover costs is a legal mandate, and in others it is due to management's pricing policy. The individual nonmajor funds reported in supplementary information include, the Wildlife Fund, College Access Network, the State Fair Authority, Correctional Industries, State Nursing Homes, Prison Canteens, Petroleum Storage Tank, and several smaller funds.

Internal Service Funds

The state uses Internal Service Funds to account for sales of goods and services, primarily to internal customers, on a cost reimbursement basis. The major fund concept does not apply to Internal Service Funds. The state's Internal Service Funds reported in supplementary information included Central Services, General Government Computer Center, Telecommunications, Capitol Complex, Highways, Public Safety, Administrative Hearings, and Debt Collection. In the fund financial statements, these activities are aggregated into a single column. In the government-wide statements, the Internal Service Funds are included in the governmental activities on the *Statement of Net Assets*, and they are included in the *Statement of Activities* through an allocation of their net revenue/expense back to the programs originally charged for the goods or services.

FIDUCIARY FUND TYPE:

The resources reported in Fiduciary Fund types are not available for use in the state's programs; therefore, none of the Fiduciary Funds are included in the government-wide financial statements.

Pension Trust Funds

In the basic financial statements, the state reports in a single column the activities related to resources being held in trust for members and beneficiaries of the Deferred Compensation Plan, the Defined Contribution Pension Plan, and Group Benefits Plan. (Individual financial statements of these plans are presented in Note 21). Participation in the defined contribution plan was previously limited to select employees – primarily legislators and elected officials, however, beginning January 1, 2006, the defined

contribution plan became an option for current and newly hired state employees. Most state employees continue to be covered by the defined benefit plan operated by the Public Employees Retirement Association (see Note 19).

Private Purpose Trust Funds

Private Purpose Trust Funds are used to report the resources held in trust for the benefit of other governments, private organizations, or individuals. A single column in the basic financial statements aggregates the Treasurer's Private Purpose Trusts (including escheats activity), the College Savings Plan operated by CollegeInvest, and several smaller funds.

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity for other individuals, private organizations, or other governments. Typically the time between receipt and disbursement of these resources is short and investment earnings are inconsequential.

PRESENTATION OF INTERNAL BALANCES

Intrafund transactions are those transactions that occur completely within a column in the financial statements, while interfund transactions involve more than one column. This definition applies at the level of combining financial statements in the supplementary information section of the Comprehensive Annual Financial Report. Substantially all intrafund transactions and balances of the primary government have been eliminated from the fund level financial statements. Interfund sales and federal grant pass-throughs are not eliminated, but are shown as revenues and expenditures/expenses of the various funds. Substantially all other interfund transactions are classified as transfers-in or transfers-out after the revenues and expenditures/expenses are reported on each of the operating statements.

FUNCTIONAL PRESENTATION OF EXPENDITURES

In the governmental fund types, expenditures are presented on a functional basis rather than an individual program basis because of the large number of programs operated by the state. The state's eight functional classifications include:

General Government

Legislative Branch, Department of Personnel & Administration, most of the Department of Military and Veterans Affairs, part of the Governor's Office, part of the Department of Revenue, and Department of Treasury

Business, Community, and Consumer Affairs

Department of Agriculture, part of the Governor's Office, Department of Labor and Employment, Department of Local Affairs, most of the Department of Regulatory Agencies, Gaming Division of the Department of Revenue, and Department of State

Education

Department of Education and the portion of the Department of Higher Education not reported as a Business-Type Activity

Health and Rehabilitation

Department of Public Health and Environment and part of the Department of Human Services

Justice

Department of Corrections, Division of Youth Corrections in the Department of Human Services, Judicial Branch, Department of Law, Department of Public Safety, and the Civil Rights Division of the Department of Regulatory Agencies

Natural Resources

Department of Natural Resources

Social Assistance

Department of Human Services, Veterans' Affairs, Department of Health Care Policy and Financing, and the Office of the Colorado Benefits' Management System in the Governor's Office

Transportation

Department of Transportation

Component Units

The University of Colorado Hospital Authority uses proprietary fund accounting for its operations. The financial statements for the authority's noncontributory defined benefit pension plan are prepared under the accrual basis of accounting, but are not presented in the state's Comprehensive Annual Financial Report. The pension plan statements are available from the authority. Financial information for the authority is presented as of June 30, 2005.

The Colorado Water Resources and Power Development Authority is engaged only in business-type activities, and it uses proprietary fund accounting for its operations. The authority's financial information is presented as of December 31, 2005.

The Denver Metropolitan Major League Baseball Stadium District uses proprietary fund accounting in preparation of its financial statements. CoverColorado uses proprietary accounting in preparing its financial statements, and applies applicable GASB pronouncements as well as all Financial Accounting Standards Board (FASB) pronouncements that do not conflict with or contradict GASB pronouncements. The financial information for both entities is presented as of December 31, 2005.

The four foundations presented as component units all follow Financial Accounting Standards Board statements applicable to not-for-profit entities. The foundation's audited not-for-profit financial statements have been recast into the governmental format as allowed by GASB Statement No. 39. Financial information for the four

foundation component units is presented as of June 30, 2005.

NOTE 5 – BASIS OF ACCOUNTING**Primary Government**

The basis of accounting applied to a fund depends on both the type of fund and the financial statement on which the fund is presented.

GOVERNMENT-WIDE STATEMENTS

All transactions and balances on the government-wide financial statements are reported on the full accrual basis of accounting. Under full accrual, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange transactions are recognized when the exchange takes place and the earnings process is complete. Similar recognition occurs for nonexchange transactions depending on the type of transaction.

- ♦ Derived tax revenues are recognized when the underlying exchange transaction occurs.
- ♦ Imposed nonexchange revenues are recognized when the state has an enforceable legal claim.
- ♦ Government mandated and voluntary nonexchange revenues are recognized when all eligibility requirements are met – assets may be recognized if received before eligibility requirements are met.

FUND LEVEL FINANCIAL STATEMENTS**Governmental Funds**

All transactions and balances of governmental funds are presented on the modified accrual basis of accounting consistent with the flow of current financial resources measurement focus and the requirements of Governmental Accounting Standards Board Interpretation No. 6. Under the modified accrual basis of accounting, revenues are recognized when they are measurable and available. The state defines revenues as available if they are expected to be collected within one year. Historical data, adjusted for economic trends, are used to estimate the following revenue accruals:

- ♦ Sales, use, liquor, and cigarette taxes are accrued based on filings received and an estimate of filings due at June 30.
- ♦ Income taxes, net of refunds, to be collected from individuals, corporations, and trusts are accrued based on current income earned by taxpayers before June 30. Quarterly filings, withholding statements, and other historical and economic data are used to estimate taxpayers' current income. The related revenue is accrued net of an allowance for uncollectible taxes.

Revenues earned under the terms of reimbursement agreements with other governments or private sources are recorded at the time the related expenditures are made if other eligibility requirements have been met.

Expenditures are recognized in governmental funds when:

- ♦ The related liability is incurred and is due and payable in full (examples include professional services, supplies, utilities, and travel),
- ♦ The matured portion of general long-term indebtedness is due and payable (or resources have been designated in the Debt Service Fund and the debt service is payable within thirty days of fiscal year end),
- ♦ The liability has matured and is normally expected to be liquidated with expendable available financial resources.

Under these recognition criteria, compensated absences, claims and judgments, special termination benefits, and environmental postremediation liabilities are reported as fund liabilities only in the period that they become due and payable. Expenditures/liabilities not recognized in the fund level statements are reported as expenses/liabilities on the government-wide statements.

Proprietary and Fiduciary Funds

All transactions and balances of the proprietary and fiduciary fund types are reported on the full accrual basis of accounting as describe above for the government-wide statements.

Component Units

The University of Colorado Hospital Authority follows the provisions of Governmental Accounting Standards Board (GASB) Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting and has implemented GASB Statement No. 40, Deposit and Investment Risk Disclosures. As a governmental entity, the hospital applies all Governmental Accounting Standards Board (GASB) statements and has elected to apply the provisions of all relevant pronouncements of Financial Accounting Standards Board, including those issued after November 30, 1989, that do not conflict with or contradict GASB pronouncements.

The Colorado Water Resources and Power Development Authority uses the accrual basis of accounting in preparing its financial statements under which revenues are recognized when earned and expenses are recognized when incurred. The authority elected not to apply Financial Accounting Standards Board pronouncements issued after November 30, 1989.

NOTE 6 – ACCOUNTING POLICIES AFFECTING SPECIFIC ASSETS, LIABILITIES, AND NET ASSETS

A. CASH AND POOLED CASH

Primary Government

For purposes of reporting cash flows, cash and pooled cash is defined as cash-on-hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the State Treasurer, and warrants payable.

Component Units

The University of Colorado Hospital Authority defines cash and cash equivalents as cash on hand, demand deposits, and short-term investments with initial maturities of three months or less, excluding amounts restricted under trust agreements.

CoverColorado and the Colorado State University Foundation each consider highly liquid investments with an initial maturity of three months or less to be cash equivalents.

The Denver Metropolitan Major League Baseball Stadium District, the Colorado Water Resources and Power Development Authority, and Colorado School of Mines Foundation consider highly liquid investments with maturity of three months or less when purchased to be cash equivalents.

The University of Northern Colorado Foundation considers all cash on deposit in demand savings and time deposits with maturity of three months or less to be cash equivalents.

The University of Colorado Foundation considers money market accounts and investments purchased with original maturities of less than three months to be cash equivalents.

B. RECEIVABLES

Component Units

The University of Colorado Foundation, the Colorado State University Foundation, the Colorado School of Mines Foundation, and the University of Northern Colorado Foundation all record unconditional promises to give as revenue and receivable in the period that the pledge is made. The University of Colorado Foundation and the Colorado State University Foundation use the allowance method to determine the uncollectible portion of unconditional contributions receivable. The Colorado School of Mines Foundation recognizes conditional promises to give as revenue and receivable when the conditions on which the pledges are dependent are substantially met.

C. INVENTORY

Inventories of the various state agencies primarily comprise finished goods inventories held for resale and consumable items such as office and institutional supplies, fuel, and maintenance items.

Inventories of the governmental funds are stated at cost, while inventories of the proprietary funds are stated at the lower of cost or market. The state uses various valuation methods (FIFO, average cost, etc.) depending upon the state agency. The method used in each agency is consistent from year to year.

Consumable inventories that are deemed material are expended at the time they are consumed. Immaterial consumable inventories are expended at the time of purchase, while inventories held for resale are expensed at the time of sale.

D. INVESTMENTS

Investments, including those held by the State Treasurer and reported as pooled cash, include both short and long-term investments. They are stated at fair value except for certain money market investments (see Note 15). Investments that do not have an established market are reported at their estimated fair value. The State Treasurer records investment interest in individual funds based on book yield as adjusted for amortization of investment premiums and discounts.

E. CAPITAL ASSETS

Primary Government

Depreciable capital assets are reported at historical cost net of accumulated depreciation on the government-wide *Statement of Net Assets*. Donated capital assets are carried at their fair market value at the date of donation (net of accumulated depreciation). State agencies are allowed to capitalize works of art, historical treasures, and assets below established thresholds. Agencies must capitalize all land regardless of cost and furniture and equipment when the cost of the item exceeds \$5,000. The state uses a higher threshold for buildings (\$50,000) and infrastructure (\$500,000). Land, certain land improvements, construction in progress, and certain works of art or historical treasures are reported as nondepreciable assets.

Infrastructure owned by the Colorado Department of Transportation, including infrastructure acquired prior to Fiscal Year 1980-81, is reported using the modified approach, under which maintenance and preservation costs are expenditures and depreciation is not recorded (see Note RSI-2 to the Required Supplementary Information, page 100, for more information on the modified approach). Other infrastructure, which is primarily owned by the Department of Natural Resources, is capitalized and depreciated.

The state capitalizes interest incurred during the construction of capital assets that are reported in Enterprise Funds.

All depreciable capital assets are depreciated using the straight-line method. State agencies are required to use actual experience in setting useful lives for depreciating capital assets. The following table lists the range of lives that state agencies normally use in depreciating capital assets. Certain buildings are depreciated over longer lives, but they are excluded from the following table.

(Amounts in Years)		
Asset Class	Shortest Period Used	Longest Period Used
Land Improvements	5	50
Buildings	5	100
Leasehold Improvements	3	50
Equipment	3	50
Software	1.5	23
Library Books	5	20
Other Capital Assets	20	20
Infrastructure	25	25

Component Units

The University of Colorado Hospital Authority capitalizes interest during the construction of capital assets. The authority depreciates capital assets over the estimated useful life of the asset class using the straight-line method. The hospital's long-lived assets consist primarily of leasehold improvements, buildings and building improvements, and equipment.

F. DEFERRED REVENUE

Under reimbursement agreements, receipts from the federal government and other program sponsors are deferred until the related expenditures are made. On the fund level financial statements, revenues related to taxes receivable that the state does not expect to collect until after the following fiscal year are deferred. However, these receivables are recognized as revenue on the government-wide financial statements.

G. ACCRUED COMPENSATED ABSENCES LIABILITY

Primary Government

State law concerning the accrual of sick leave was changed effective July 1, 1988. After that date all employees in classified permanent positions within the State Personnel System accrue sick leave at the rate of 6.66 hours per month. Total sick leave per employee is limited to the individual's accrued balance on July 1, 1988, plus 360 additional hours. Employees that exceed the limit at

June 30 are required to convert five hours of unused sick leave to one hour of annual leave. Employees are paid for one-fourth of their unused sick leave upon death or retirement.

Annual leave is earned at increasing rates based on employment longevity. In no event can a classified employee accumulate more than 42 days of annual leave at the end of a fiscal year. Employees are paid 100 percent of their annual leave balance upon leaving state service.

In accordance with GASB Interpretation No. 6, compensated absence liabilities related to the governmental funds are recognized as liabilities of the fund only to the extent that they are due and payable at June 30. For all other fund types, both current and long-term portions are recorded as individual fund liabilities. On the government-wide *Statement of Net Assets*, all compensated absence liabilities are reported.

Component Units

Employees of the University of Colorado Hospital Authority use paid time off (PTO) for vacation, holidays, short-term illness, and personal absences. Extended illness pay (EIP) is used to continue salary during extended absences due to medical disability or serious health conditions. Both PTO and EIP earnings are based on length of service and actual hours worked. The hospital records PTO expense as it is earned. Accrued EIP is based solely on amounts estimated to become payable to that portion of the employee base that will ultimately retire from the hospital.

The Colorado Water Resources and Power Development Authority recognizes unused vacation benefits as they are earned.

H. INSURANCE

The state has an agreement with Pinnacol Assurance, a related organization, to act as the third party administrator for the state's self-insured workers' compensation claims. The state reimburses Pinnacol for the current cost of claims paid and related administrative expenses. Actuarially determined liabilities are accrued for claims to be paid in future years.

The state insures its property through private carriers and is self-insured against general liability risks for both its officials and employees (see Note 22).

I. NET ASSETS AND FUND BALANCES

In the financial statements, assets in excess of liabilities are presented in one of two ways depending on the measurement focus used in reporting the fund.

On the government-wide *Statement of Net Assets*, the proprietary funds' *Statement of Net Assets*, and the

fiduciary funds' *Statement of Fiduciary Net Assets*, net assets are segregated into restricted and unrestricted balances. Restrictions are limitations on how the net assets may be used. Restrictions may be placed on net assets by the external party that provided the resources, by the State Constitution, or by the nature of the asset (such as, in the case of capital assets).

On the *Balance Sheet – Governmental Funds*, assets in excess of liabilities are reported as fund balances and are segregated between reserved and unreserved amounts. Reserves are legal requirements that make funds unavailable for appropriation by segregating them for a specific use. Conversely, unreserved balances are generally available for appropriation. However, management may also make designations of unreserved fund balance that signal management's intent that certain fund balance amounts are currently unavailable for appropriation. Designated unreserved fund balances are not legally segregated.

The following paragraphs describe the restrictions reported in the financial statements.

Invested in Capital Assets Net of Related Debt – This item comprises capital assets net of accumulated depreciation if applicable. It is reduced by the outstanding balances of leases, bonds, or other borrowings that were used to acquire, construct, or improve the related capital asset.

Restricted for Highway Construction and Maintenance – Article X Section 18 of the State Constitution restricts the motor fuels tax portion of the Highway Users Tax Fund. The unrestricted portion of the fund is appropriated for activities other than highway construction and maintenance.

Restricted for State Education – The entire net assets balance of the State Education Fund, a major governmental fund, is restricted based on Article IX, Section 17, of the State Constitution. Section 17 is commonly referred to as Amendment 23, which references the ballot number assigned to the issue in the general election of 2000.

Restricted for Unemployment Insurance – The entire net assets balance of the Unemployment Insurance Fund, a major Enterprise Fund, is reported as restricted because federal regulations limit its use to paying unemployment insurance claims.

Restricted for Debt Service – The net assets of the Debt Service Fund, a nonmajor governmental fund, are restricted to be used only for upcoming principal and interest payments. The payments are primarily related to the Transportation Revenue Anticipation Notes issued by the Department of Transportation, but also include payments on certificates of participation issued by the Department of Personnel & Administration. The Higher Education Institutions Enterprise Fund also reports certain balances restricted for principal and interest payments on revenue-bonded debt.

Restricted for Emergencies – The State Legislature designates the fund balance of certain funds as an emergency reserve as required by Article X, Section 20 (TABOR) of the State Constitution. The requirement is to reserve three percent or more of fiscal year spending for emergencies. Fiscal year spending is defined in TABOR as all spending and reserve increases except for spending from certain excluded revenues and enterprises (see Note 8B).

Restricted Permanent Funds and Endowments – This item is segregated into two components. The restricted balances reported as nonexpendable are related to the principal portion of governmental Permanent Funds, such as the State Lands Fund, and the endowment portion of the Higher Education Institutions Enterprise Fund that must be maintained in perpetuity. The restricted balances reported as expendable are the earnings on the related principal balances. In general these earnings can only be used for education program purposes.

Restricted for Court Awards and Other Purposes – The state operates certain funds that were established at the direction of federal courts, state courts, or other external parties. The net assets of these funds are limited as to use by the court or the external party. The state received \$73.1 million and \$73.2 million in Fiscal Years 2003-04 and 2002-03, respectively, from the federal government as a result of the Jobs and Growth Tax Relief Reconciliation Act of 2003. The Act restricts the use of the funds to “the types of expenditures permitted under the most recently approved budget for the state.” The Colorado Supreme Court opined that legislation could exclude these funds from the definition of custodial moneys that would qualify them as restricted. However, the related legislation only applied this authority to these funds prospectively. Therefore, the unexpended net assets of these funds are reported as restricted.

The following paragraphs describe the reservations reported in the fund-level financial statements.

The fund balance of the General Fund is reserved as provided by statute and as provided by generally accepted accounting principles. The unreserved and undesignated portion of fund equity on the budgetary basis remaining at year end is required by legislation to be transferred in the following year to the Highway Fund and the Capital Projects Fund in the ratio of two-thirds to one-third.

Reserved for Encumbrances - In the General Fund, this reserve is for the portion of the current fiscal year appropriation that was encumbered for goods and services that were not received before June 30 due to extenuating circumstances. The specific appropriation related to these items is rolled-forward to the following fiscal year. The reserve also includes earned augmenting revenue, such as insurance proceeds, that agencies are not required to revert into General Fund fund balance.

In the Special Revenue Funds and Capital Projects Fund this reserve represents purchase orders, contracts, and long-

term contracts related to construction of major capital projects. Since the resources of these funds are often received after the long-term contracts are executed and recorded as encumbrances, the unreserved undesignated amount may reflect a deficit. When a deficit occurs it is funded by future proceeds of the fund.

Reserved for Noncurrent Assets – This item reserves the portion of fund balance that relates to long-term interfund receivables and other long-term assets that are not offset by deferred revenue. These assets are not currently available for appropriation.

Reserved for Debt Service – The fund balance of the Debt Service Fund, a nonmajor governmental fund, is not available for appropriation because it is restricted to use only for upcoming principal and interest payments. The payments are primarily related to the Transportation Revenue Anticipation Notes issued by the Department of Transportation but also include payments on certificates of participation issued by the Department of Personnel & Administration.

Reserve for Statutory Purposes – The statutory reserve in the Capital Projects Fund is the fund balance of the Corrections Expansion Reserve and the balance of certain other projects that are allowed to maintain a fund balance in the Capital Projects fund. These projects are not required to revert excess cash revenue to the Capital Projects Fund. In the General Fund this reserve normally represents the requirement in Colorado Revised Statutes 24-75-201.1(d) to reserve four percent of General Fund appropriations for expenditures, and it is only presented in full when the unreserved undesignated fund balance is greater than zero.

Reserved for Risk Management – The Reserve for Risk Management represents the fund equity of the state Risk Management Funds. Because there is no plan to fund the actuarial liabilities of the Risk Management Fund, it is accounted for in the General Fund as required by Governmental Accounting Standards Board Statement No. 10.

Reserved for Emergencies – The General Assembly designates the fund balance of certain funds as an emergency reserve as required by Article X, Section 20 (TABOR) of the State Constitution. The requirement is to reserve three percent or more of fiscal year spending for emergencies. Fiscal year spending is defined in TABOR as all spending and reserve increases except for spending from certain excluded revenues and enterprises. See Note 8B for more information on the current year amount of the emergency reserve.

Reserved for Funds Reported as Restricted – This reserve is the portion of fund balance that is restricted by the State Constitution or external parties. The balances are reserved because they are restricted; and therefore, are not available for appropriation for general governmental purposes.

Unreserved - Designated for Unrealized Investment Gains In all fund types, this designation represents the amount

by which the fair value of investments exceeds amortized cost. It is not equivalent to the net change in fair value of investments.

NOTE 7 – ACCOUNTING POLICIES AFFECTING REVENUES, EXPENDITURES/EXPENSES

A. PROGRAM REVENUES

The government-wide *Statement of Activities* presents two broad types of revenues – program revenues and general revenues. All taxes, with the exception of unemployment insurance tax used to support business-type activities, are reported as general revenues. Unrestricted investment earnings and the court ordered awards of the Tobacco Litigation Settlement Fund, part of the Tobacco Impact Mitigation Fund, are also reported as general revenues. Except for transfers, permanent fund additions, and special items, all other revenues are reported as program revenues. In general, program revenues include:

- ♦ Fees for services, tuition, licenses, certifications, and inspections,
- ♦ Fines and forfeitures,
- ♦ Sales of products,
- ♦ Rents and royalties,
- ♦ Donations and contributions,
- ♦ Intergovernmental revenues (including capital and operating grants).

B. INDIRECT COST ALLOCATION

The state allocates indirect costs on the government-wide *Statement of Activities*. In general, the allocation reduces costs shown in the general government functions and increases costs in the other functions and business-type activities (BTAs). The allocation is based on the Statewide Indirect Cost Allocation Plan Agreement with the federal government that was approved during Fiscal Year 2005-06. The Plan uses cost from Fiscal Year 2003-04 that will be incorporated in state agency indirect cost rates and plan to be charged to federal grants in Fiscal Year 2007-08. The allocation of costs between the governmental activities and BTAs would normally result in an adjustment of internal balances on the government-wide *Statement of Net Assets*. However, since the amount allocated from the governmental activities to the BTAs is small, an offsetting adjustment is made to the Transfers line item at the bottom of the *Statement of Activities*.

C. OPERATING REVENUES AND EXPENSES

Primary Government

The state reports four major Enterprise Funds and several nonmajor Enterprise Funds. Because these enterprises engage in a wide variety of activities, the state's definition of operating revenues and expenses is highly generalized. For these funds, operating revenues and expenses are defined as transactions that result from the core business activity of the proprietary fund.

In general this definition provides consistency between operating income on the *Statement of Revenues, Expenses, and Changes in Net Assets* and cash from operations on the *Statement of Cash Flows*. However, certain exceptions occur including:

- ♦ Interest earnings and expenses of proprietary funds for which the core business activity is lending are reported as operating revenues and expenses on the *Statement of Revenues, Expenses, and Changes in Net Assets* but are reported as investing activities on the *Statement of Cash Flows*.
- ♦ Some rents, fines, donations, and certain grants and contracts are reported as nonoperating revenues on the *Statement of Revenues, Expenses, and Changes in Net Assets* but are reported as cash from operations on the *Statement of Cash Flows*.

The state higher education institutions have defined operating revenues and expenses as generally resulting from providing goods and services for instruction, research, public service or related support services to an individual or entity separate from the institution.

Component Units

The Denver Metropolitan Major League Baseball Stadium District defines operating revenues as those revenues for which cash flows are reported as operating activities. In general these revenues are derived from its principal ongoing operations – leasing the ballpark and related activities. Nonoperating revenues include revenue from other than exchange or exchange-like transactions, such as, taxes, interest, and other income.

NOTES 8 and 9 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

NOTE 8 – LEGAL COMPLIANCE

A. OVEREXPENDITURES

Depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting even if the accrual will result in an overexpenditure. If earned cash revenues plus available fund balance and earned federal revenues are less than cash and federal expenditures, then those excess expenditures are considered general funded expenditures.

If general funded expenditures exceed the general funded appropriation then an overexpenditure occurs even if the expenditures did not exceed the total legislative line item appropriation. Agencies are not allowed to use general-purpose revenue to support an expenditure/expense that was appropriated from cash or federal funds. Budget-to-actual comparisons are presented in the Required Supplementary Information Section beginning on page 89.

Within the limitations discussed below, the State Controller may allow certain overexpenditures of the legal appropriation, as provided by Colorado Revised Statutes 24-75-109. Unlimited overexpenditures are allowed in the Medicaid program; however, there were no overexpenditures in the Medicaid program in Fiscal Year 2005-06. The Department of Human Services is allowed \$1 million of overexpenditures not related to Medicaid and unlimited overexpenditures for self-insurance of its workers' compensation plan. Statute also allows overexpenditures up to \$1 million in total for the remainder of the Executive Branch. An additional \$1 million of combined transfers and overexpenditures are allowed for the Judicial Branch.

The State Controller is required to restrict the subsequent year appropriation whether or not he allows an overexpenditure. The restriction requires the agency to seek a supplemental appropriation from the General Assembly, earn adequate cash or federal revenue to cover the expenditure in the following year, and/or reduce their subsequent year's expenditures.

Total overexpenditures at June 30, 2006, were \$725,636 as described below.

Department of Human Services Overexpenditures Other Than Medicaid:

- Older Americans Act Program – The Department of Human Services overexpended this budget line item by \$54,847 of general funds. The original appropriation authorized spending of cash funds exempt from TABOR; however, since supporting revenues were not available, the expenditure became general funded. The overexpenditure occurred because the department was unable to access the available fund balance of the state's Older Coloradoans Cash Fund to provide match funds for the

federal funds available for the program. The department requested and received access to the Older Coloradoans Cash Fund fund balance in Fiscal Year 2004-05 that it believed was ongoing. However, the department did not receive that same access in the Fiscal Year 2005-06 appropriations. The general fund resources used to provide the match for the federal funds exceeded the general fund appropriation available to the department.

Judicial Branch Overexpenditures Subject to the \$1 Million Limit:

- Alternate Defense Council - Conflict of Interest – The Judicial Branch overexpended this general Funded line item by \$199,856. The overexpenditure occurred because both case loads and court costs were more than anticipated in setting the budget.

Statewide Overexpenditures Subject to the \$1 million Limit:

- Executive Director's Office - Fleet Operating Expense – The Department of Personnel & Administration over-expended this line item by \$413,295 of cash funds exempt from TABOR. The overexpenditure occurred because fuel costs for the fleet increased more than was anticipated in the final budget.
- Executive Director's Office - Lease Purchase 1881 Pierce Street – The Department of Revenue overexpended this line item by \$2,467 of cash funds exempt from TABOR and \$2,171 of cash funds. The department overexpended the line item because it was appropriated less than the debt service appropriated to the Department of Personnel & Administration for the related Certificates of Participation. The Department of Revenue's appropriation supports the debt service paid by the Department of Personnel & Administration. A supplemental appropriation was requested by the department to correct the discrepancy between the two appropriations, but it was denied as not material. The department was unable to use other funds to cover the shortfall because the use of operating funds for lease payments is specifically prohibited.
- Colorado Commission on Higher Education – Fee For Service Contracts – The commission over-expended this line item by \$53,000 of general funds when it failed to reduce its fee-for-service contracts with state institutions of higher education after the legislature converted \$60,000 of the commission's appropriation from fee-for-service contracts to student stipends. The change was made to relax the restrictions on in-state tuition for returning military service personnel.

A separately issued report comparing line item expenditures to authorized budget is available upon request from the State Controller's Office.

B. TAX, SPENDING, AND DEBT LIMITATIONS

Certain state revenues, primarily taxes and fees, are limited under Article X, Section 20 (TABOR) of the State Constitution. The growth in these revenues from year to year is limited to the rate of population growth plus the rate of inflation. The TABOR section of the constitution also requires voter approval for any new tax, tax rate increase, or new debt. These limitations apply to the state as a whole, not to individual funds, departments, or agencies of the state. Government run businesses accounted for as enterprise funds that have the authority to issue bonded debt and that receive less than ten percent of annual revenues from state and local governments are exempted from the TABOR revenue limits.

Since its passage in 1992, TABOR has required that annual revenues in excess of the constitutional limitation be refunded to the taxpayers unless voters approved otherwise. The state first exceeded the TABOR revenue growth limit in Fiscal Year 1996-97, and it continued to exceed the limit each year until Fiscal Year 2001-02 – resulting in a cumulative required refund of \$3,250.2 million for that period. State revenues did not exceed the TABOR limit in Fiscal Years 2001-02, 2002-03, or 2003-04, but again exceeded the limit resulting in a \$41.1 million required refund for Fiscal Year 2004-05.

In the 2005 general election, voters approved Referendum C – a measure referred to the ballot by the Legislature that authorizes the state to retain revenues in excess of the limit for the five Fiscal Years 2005-06 through 2009-10. As a result, there is no TABOR refund required for Fiscal Year 2005-06 even though the TABOR nonexempt revenues exceeded the TABOR limit. The \$2.9 million TABOR refund liability shown on the government wide *Statement of Net Assets* and the fund level *Balance Sheet* is the unrefunded portion of the Fiscal Year 2004-05 TABOR refund liability. Historically, unrefunded amounts continue to be distributed after the end of the fiscal year when returns with filing extensions and amended returns are processed.

TABOR requires the state to reserve three percent of fiscal year nonexempt revenues for emergencies. In Fiscal Year 2005-06 this amount was \$274,843,619. At June 30, 2006, the financial net assets of the following funds were applied to the reserve, up to the limits set in the Long Appropriations Act:

- ♦ Major Medical Fund, part of the Labor Fund – a nonmajor Special Revenue Fund – \$20,000,000
- ♦ Subsequent Injury Fund, part of the Labor Fund – a nonmajor Special Revenue Fund – \$35,000,000

- ♦ Worker's Compensation Cash Fund, a portion of the Other Special Revenue Fund, a major fund – \$12,000,000
- ♦ Operational Account of the Severance Tax Trust Fund, a portion of the Other Special Revenue Funds, a major fund – \$7,300,000
- ♦ Colorado River Recovery Program Loan Fund, part of the Water Projects Fund, a nonmajor Special Revenue Fund – \$5,500,000
- ♦ Wildlife Cash Fund, a portion of the nonmajor Wildlife Enterprise Fund – \$100,000,000. The Wildlife Cash Funds net assets not invested in capital assets (net of related debt) total \$29,882,729, and that amount is shown as restricted for emergencies on the *Combining Statement of Revenues, Expenses, and Changes in Net Assets* in the Comprehensive Annual Financial Report. The remaining \$70,117,271 of the Wildlife portion of the reserve comes from the capital assets recorded in the Wildlife Cash Fund. Without consideration of related current liabilities, the Wildlife Cash Fund held \$73,898,630 of cash and receivables that are reported as restricted.

The 2005 session Long Appropriations Act, as amended by the 2006 session Long Appropriations Act, designated up to \$80,000,000 of state properties as the remainder of the emergency reserve. The estimate of the needed reserve was based on the December 2005 revenue estimate prepared by Legislative Council. Because the revenues subject to the TABOR reserve requirement were significantly more than estimated, the amount designate for the reserve was \$15,043,619 less than required by the State Constitution. In the event of an emergency that exceeded the financial assets in the reserve, the designated Wildlife Cash Fund and general capital assets would have to be liquidated to meet the constitutional requirement.

C. BOND COVENANT NONCOMPLIANCE

The State Fair Authority is required by its bond covenant to generate sufficient revenue to cover general operating expenses plus 125 percent of the annual debt service on its outstanding bonds. The Authority was not in compliance with this requirement for the year ended June 30, 2006. In order to address the shortfall, the Fair will receive funding from the interest earned on unclaimed property, which is projected to be sufficient to pay off loans and bonds outstanding.

NOTE 9 – UNRESTRICTED NET ASSETS DEFICITS

The GAAP requirement to reduce unrestricted net assets for amounts invested in capital assets (net of related debt) results in some funds showing unrestricted net asset deficits. These deficits do not represent a legal infraction. The following net asset deficits appear on combining

statements presented in supplementary information in the Comprehensive Annual Financial Report.

The State Fair Authority, a nonmajor Enterprise Fund, shows a deficit unrestricted net assets of \$2,238,203 on the *Combining Statement of Net Assets – Enterprise Funds*.

The Telecommunications Fund, an Internal Service Fund, shows a deficit unrestricted net assets of \$207,649 on the *Combining Statement of Net Assets – Internal Service Funds*.

NOTE 10 through 18 – DETAILS OF ASSET ITEMS

NOTE 10 – CASH AND POOLED CASH

Primary Government

The State Treasury acts as a bank for all state agencies, with the exception of the University of Colorado. Moneys deposited in the Treasury are invested until the cash is needed. Interest earnings on these investments are credited to the General Fund unless a specific statute directs otherwise. Most funds are required to invest in non-interest bearing warrants of the General Fund if the General Fund overdraws its rights in the pool. This means that under certain conditions participating funds would not receive the interest earnings to which they would otherwise be entitled. The detailed composition of the Treasury pooled cash and investment is shown in the annual Treasurer's Report. Where a major fund or fund category has a cash deficit, that deficit has been reclassified to an interfund payable to the General Fund – the payer of last resort for the pool.

State agencies are authorized by various statutes to deposit funds in accounts outside the custody of the State Treasury. Legally authorized deposits include demand deposits and certificates of deposit. The state's cash management policy is to invest all significant financial resources as soon as the moneys are available within the banking system. To enhance availability of funds for investment purposes, the State Treasurer uses electronic funds transfers to move depository account balances into the treasurer's pooled cash.

Colorado statutes require protection of public moneys in banks beyond that provided by the federal insurance corporations. The Public Deposit Protection Act in Colorado Revised Statutes 11-10.5-107(5) requires all eligible depositories holding public deposits, including those of the state's component units, to pledge designated eligible collateral having market value equal to at least 102 percent of the deposits exceeding those amounts insured by federal insurance. Upon liquidation of a defaulting eligible depository, the statute requires the banking board to seize the eligible collateral, liquidate the collateral, and repay the public deposits to the depositing government.

Including restricted amounts, the Cash and Pooled Cash line on the financial statements includes \$4,767.2 million of claims of the state's funds on monies in the treasurer's pooled cash. At June 30, 2006, the treasurer had invested \$4,728.3 million of the pool with the balance of \$38.9 million held in demand deposits and certificates of deposit. At June 30, 2006, the state had cash balances in all funds with a carrying value of \$1,080.3 million; this amount includes the \$38.9 million held as cash in the treasurer's pool. Under the GASB Statement No. 40 definitions, \$191.1 million of the state's total bank balance of \$1,091.5 million was exposed to custodial credit risk because the deposits were uninsured and the related collateral was held by the pledging institution or was held by the pledging institution's trust department or agent, but not in the state's name.

Component Units

The University of Colorado Hospital Authority had cash deposits with a book balance of \$7.1 million at June 30, 2005, and a related bank balance of \$13.0 million. The balances are held in the authority's name and are insured or collateralized.

The Colorado Water Resources and Power Development Authority had cash deposits with a bank balance of \$424,201 of which \$100,000 was federally insured, \$216,077 was collateralized with the securities held by the pledging institution in a collateral pool, and the remaining \$108,124 was collateralized with the securities held by the pledging institution's trust department or agent, but not in the authority's name. The authority also reported as cash and cash equivalents \$67.1 million held by the State Treasurer in a Treasurer's Agency Fund and \$226.5 million held in the COLOTRUST, a local government investment pool that qualifies as a 2a7-like investment pool where each share is maintained at \$1.00. These amounts are not evidenced by securities, and therefore, they are not subject to custodial risk classification. The COLOTRUST investment has a credit quality rating of AAA, and the investment held by the State Treasurer is not rated for credit quality.

At December 31, 2005 the Denver Metropolitan Major League Baseball Stadium District had federally insured cash deposits with a bank balance of \$15,206. They also had \$2.0 million held by a major bank paying interest of 3.5 percent at year-end. All of the district's cash and cash equivalents are maintained with a single major Denver bank resulting in a concentration of credit risk. However, the collateralized amounts were in compliance with the Public Deposit Protection Act discussed above.

NOTE 11 – NONCASH TRANSACTIONS IN THE PROPRIETARY FUND TYPES

In the proprietary fund types, noncash transactions occur that do not affect the fund-level *Statement of Cash Flows – All Proprietary Funds*. These transactions are summarized at the bottom of the fund-level statement and the related combining statements. In order for a transaction to be reported as noncash, it must affect real accounts (that is, accounts shown on the *Statement of Net Assets*) and be reported outside of the Cash From Operation section of the *Statement of Cash Flows*. The following general types of transaction are reported as noncash:

- ♦ Capital Assets Funded By the Capital Projects Fund – Most capital construction projects funded by general revenues are accounted for in the Capital Projects Fund. Several of the state’s Enterprise and Internal Service Funds receive capital assets funded and accounted for in this manner. These funds record Capital Contributions when the asset is received, and no cash transaction is reported on the *Statement of Cash Flows*. Certain state agencies are authorized to move general revenue cash to the Enterprise or Internal Service Fund for capital projects; when this occurs, a cash transaction is reported on the *Statement of Cash Flows*.
- ♦ Donation of Capital Assets – Capital assets received as donations are reported as capital contributions, and no cash transaction is reported on the *Statement of Cash Flows*. Although no cash is received, these transactions change the capital asset balances reported on the *Statement of Net Assets*; therefore, they are reported as noncash.
- ♦ Unrealized Gain/Loss on Investments – Nearly all proprietary funds recorded unrealized gains or losses on the investments underlying the treasurer’s pooled cash in which they participate. The unrealized gains or losses on the treasurer’s pool are shown as increases or decreases, respectively, in cash balances. The unrealized gains or losses on investments not held in the treasurer’s pooled cash are shown as increases or decreases in investment balances, and therefore, are reported as noncash transactions. Note 15 shows the combined effect of these two sources of unrealized gains or losses.
- ♦ Loss on Disposal of Capital Assets – When the cash received at disposal of a capital asset is less than the carrying value of the asset, a loss is recorded. This loss results in a reduction of the amount reported for capital assets on the *Statement of Net Assets*, but since no cash is exchanged for the loss amount, this portion of the transaction is reported as noncash.
- ♦ Amortization of Debt Related Amounts – Amortization of bond premiums, discounts, issuance costs, and gain/loss on refunding adjusts debt service

amounts shown for both capital and noncapital financing activities. These transactions change the amount of capital or noncapital debt reported on the *Statement of Net Assets*. Since no cash is received or disbursed in these transactions, they are reported as noncash.

- ♦ Assumption of Capital Lease Obligation – Although no cash is exchanged, entering a capital lease changes both the capital asset and related lease liability balances reported on the *Statement of Net Assets*. Therefore, these transactions are reported as noncash.

NOTE 12 – RECEIVABLES

Primary Government

The taxes receivable of \$951.2 million shown on the government-wide *Statement of Net Assets* primarily comprises:

- ♦ \$780.1 million, primarily of self-assessed income, estate, and sales taxes recorded in the General Fund. In addition, \$134.2 million of taxes receivable is expected to be collected after one year and is reported as an Other Long-Term Asset, offset by deferred revenue on the *Balance Sheet – Governmental Funds*,
- ♦ \$31.4 million recorded in nonmajor Special Revenue Funds, of which, approximately \$11.1 million is from gaming taxes, and \$20.3 million is insurance premium taxes, and
- ♦ \$106.0 million of insurance premium tax recorded in the Unemployment Insurance Fund, a major Enterprise Fund.

In addition, \$58.1 million of taxes receivable and \$244.8 million of intergovernmental receivables were recorded in the Highway Users Tax Fund, a major Special Revenue Fund. The tax receivable was primarily fuel taxes while the intergovernmental receivable was primarily due from the federal government, and both were reported as restricted receivables.

The other receivables of \$368.8 million shown on the government-wide *Statement of Net Assets* are net of \$99.2 million in allowance for doubtful accounts and primarily comprise the following:

- ♦ \$185.6 million of student and other receivables of Higher Education Institutions, a major Enterprise Fund,
- ♦ \$60.7 million of receivables recorded in the General Fund, of which, \$22.3 million is from interest receivable on investments. The Department of Health Care Policy and Financing recorded receivables of \$23.9 million related primarily to rebates from drug companies and overpayments to healthcare providers. The Colorado Mental Health Hospitals recorded \$8.1 million of patient receivables.

- \$61.0 million of receivables recorded by Other Governmental Funds including \$39.4 million of tobacco settlement revenues expected within the following year and \$13.6 million recorded by the Water Projects Fund, and \$7.5 million of rent and royalty receivables recorded by the State Lands Funds.

In addition, \$1,158.4 million of student loan receivables of CollegeInvest, a major Enterprise Fund, are reported as restricted receivables that would otherwise be reported as Other Long-Term Assets. These receivables are restricted to paying the debt service of bonds issued by CollegeInvest.

Component Units

The University of Colorado Hospital Authority has a significant concentration of patient accounts receivable with Medicare (18 percent), Medicaid (8 percent), managed care (43 percent), other commercial insurance (3 percent), and self-pay and medically indigent (23 percent). The self-pay patient accounts receivable increased from 11 percent to 23 percent in Fiscal Year 2004-05 due to slower write-off rates resulting from legislation requiring healthcare providers to send written notice of debt payments 30 days before beginning any collection activity. The authority continually monitors and adjusts its reserves and allowances associated with these receivables.

Net patient-service revenue under the Medicare and Medicaid programs in Fiscal Year 2004-05 was approximately \$156.1 million. Medicaid, Medicare, and other third-party payer programs reimburse providers at rates generally less than the hospital's billing rates. Net patient-service revenue is adjusted for these differences and is reported at the estimated net realizable amounts from patients, third-party payers, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payers. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods, as final settlements are determined. The hospital's net patient service revenue for the year ended June 30, 2005, decreased approximately \$0.4 million, due to final settlements.

The hospital reports pledges at their net present value. As a result, two pledges received during 2001 totaling \$40.0 million were discounted at rates ranging from 4.25 percent to 5.75 percent. At June 30, 2005, after the discounts were applied to these particular receivables, the hospital reported receivables restricted by donors in the amount of \$12.3 million. Three pledges restricted to the Center for Dependency, Addiction, and Rehabilitation received during 2004 totaling \$12.0 million were discounted at a rate of 5.75 percent. After the discounts were applied to these receivables at June 30, 2005, the hospital reported receivables restricted by donors in the amount of \$10.6 million.

The Colorado Water Resources and Power Development Authority had loans receivable of \$1.12 billion at December 31, 2005. During 2005, the authority made new loans of \$259.0 million and canceled or received repayments for existing loans of \$42.0 million.

The University of Colorado Foundation previously recorded \$65.0 million of contributions to be received over a five-year period from a single donor. To date, the foundation has collected \$47.8 million of this pledge; the remaining \$17.2 million was distributed to the University of Colorado Hospital Authority per an agreement between the authority and the foundation to transfer all assets held for the benefit of the authority to the authority. An additional \$700,000 in other pledges was transferred from the foundation to the authority during Fiscal Year 2005. Contributions receivable of \$13.6 million and \$15.6 million are reported as Contributions Receivable, current and long-term portions, respectively, in the *Statement of Net Assets – Component Units*. At June 30, 2005, the amount reported as contributions receivable includes \$36.7 million of unconditional promises to give which were offset by a \$9.7 million allowance for uncollectible contributions and a \$1.6 million unamortized pledge discount using discount rates ranging from .89 percent to 6.31 percent.

At June 30, 2005, the Contributions Receivables amount shown for the Colorado State University Foundation includes contributions of \$14.5 million, which were offset by \$1.4 million of unamortized pledge discounts calculated using the five-year U.S. Treasury bond rate.

At June 30, 2005, the combined current and noncurrent Contributions Receivable amount shown for the Colorado School of Mines Foundation of \$5.9 million was offset by \$330,266 of allowance for uncollectible pledges and unamortized pledge discounts. Approximately 45 percent of the foundation's contributions receivable at June 30, 2005, consists of pledges from three donors, and approximately \$3.0 million is due from irrevocable remainder trusts.

NOTE 13 – INVENTORY

Inventories of \$50.7 million shown on the government-wide *Statement of Net Assets* at June 30, 2006, primarily comprise:

- \$10.5 million of manufacturing inventories recorded by Correctional Industries, a nonmajor Enterprise Fund,
- \$18.2 million of resale inventories, of which, Higher Education Institutions, a major Enterprise Fund, recorded \$16.2 million and the Colorado Lottery, a major Enterprise Fund, recorded \$.7 million.
- \$16.8 million of consumable supplies inventories, of which, \$5.8 million was recorded by the Highway User's Tax Fund, a major Special Revenue Fund, \$6.4 million by the Higher Education Institutions, a

major Enterprise Fund, and \$3.0 million by the General Fund.

NOTE 14 – PREPAIDS, ADVANCES, AND DEFERRED CHARGES

Prepays, Advances and Deferred Charges of \$42.1 million shown on the government-wide *Statement of Net Assets* are primarily general prepaid expenses except for the following individually significant items:

- ♦ \$17.0 million advanced to Colorado counties and special districts by the General Fund related to social assistance programs,
- ♦ \$5.6 million advanced to federal projects by the Division of Parks and Recreation from the Capital Projects Fund, and
- ♦ \$3.8 million of prize expense paid by the Colorado Lottery, a major Enterprise Fund, to a multistate organization related to participation in the Powerball lottery game.

NOTE 15 – INVESTMENTS

Primary Government

The state holds investments both for its own benefit and as an agent for certain entities as provided by law. The state does not invest its funds with any external investment pool. Funds not required for immediate payment of expenditures are administered by the authorized custodian of the funds or pooled and invested by the State Treasurer. The fair value of the state's investments are determined from quoted market prices except for money market investments that are reported at amortized cost which approximates market.

Colorado Revised Statutes 24-75-601.1 authorizes the type of securities in which public funds of governmental entities in the state may be invested. In general, the statute allows investment in bank acceptances, commercial paper, repurchase agreements, domestic corporate or bank debt, guaranteed investment contracts, securities issued or guaranteed by the federal government, general obligation debt of other states, or registered money market funds with policies that meet specific criteria. For major investment types, the statute establishes minimum credit quality ratings as assigned by national rating agencies. The state may also enter securities lending agreements that meet certain collateralization and other requirements, and it may invest in securities issued by Colorado public entities including authorities established by the state. This statute does not apply to the University of Colorado.

Colorado Revised Statutes 24-36-113 authorizes securities in which the State Treasurer may invest and requires prudence and care in maintaining investment principal and

maximizing interest earnings. In addition to the investments authorized for all public funds, the State Treasurer may invest in securities of the federal government and its agencies and corporations without limitation, asset-backed securities, certain international banks, reverse repurchase agreements, and certain collateralized mortgage obligations. The Treasurer's statute also establishes credit quality rating minimums specific to the Treasurer's investments.

The following schedule reconciles deposits and investments to the financial statements for the primary government including fiduciary funds:

(Amounts in Thousands)

Footnote Amounts	Carrying Amount
Deposits (Note 10)	\$ 1,080,282
Investments:	
Governmental Activities	5,280,900
Business-Type Activities	1,576,608
Fiduciary Activities	2,839,757
Total	<u>\$ 10,777,547</u>
Financial Statement Amounts	
Net Cash and Pooled Cash	\$ 4,051,328
Add: Warrants Payable Included in Cash	220,186
Total Cash and Pooled Cash	4,271,514
Add: Restricted Cash	1,537,079
Add: Restricted Investments	834,255
Add: Investments	4,134,699
Total	<u>\$ 10,777,547</u>

The calculation of realized gains and losses is independent of the calculation of the net change in the fair value of investments. Realized gains and losses on investments held in more than one fiscal year and sold in the current year were included as a change in the fair value of investments in those prior periods. Realized gains from the sale of investments underlying the treasurer's pooled cash were \$50,722 for Fiscal Year 2005-06. Excluding the Deferred Compensation Plan and the Defined Contribution Plan, the state recognized \$6,725,487 of net realized gains from the sale of investments of other funds during Fiscal Year 2005-06.

The State Treasurer maintains an agency fund for the Great Outdoors Colorado Program (GOCO), a related organization. At June 30, 2006 and 2005, the treasurer had \$46.8 million and \$41.7 million at fair value, respectively, of GOCO's funds on deposit and invested.

The investment earnings of the Unclaimed Property Tourism Trust Fund, a Private Purpose Trust Fund, are assigned by law to the Colorado Travel and Tourism Promotion Fund, a part of the major fund Other Special Revenue Funds.

Custodial Credit Risk

Investments are exposed to custodial credit risk if the securities are uninsured, are not registered in the state's name, and are held by either the counterparty to the investment purchase or are held by the counterparty's trust department or agent but not held in the state's name.

Open-end mutual funds and certain other investments are not subject to custodial risk because ownership of the

investment is not evidenced by a security. The following table lists the investments of the State Treasurer's pooled cash, major governmental funds, and nonmajor governmental funds in the aggregate, by investment type at fair value. The table also shows the fair value of securities that are subject to custodial credit risk:

(Amounts in Thousands)					
INVESTMENT TYPE	GOVERNMENTAL ACTIVITIES				TOTAL
	TREASURER'S POOL	GENERAL FUND	STATE EDUCATION	OTHER GOVERNMENTAL	
U.S. Government Securities	\$ 1,927,320	\$ -	\$ 14,876	\$ 127,433	\$ 2,069,629
Commercial Paper	1,403,523	-	-	12,044	1,415,567
Corporate Bonds	492,332	-	40,301	80,066	612,699
Asset Backed Securities	722,392	-	-	74,756	797,148
Mortgages Securities	79,742	4,539	-	197,983	282,264
Mutual Funds	103,000	-	-	293	103,293
Other	-	-	-	300	300
TOTAL INVESTMENTS	\$ 4,728,309	\$ 4,539	\$ 55,177	\$ 492,875	\$ 5,280,900
INVESTMENTS SUBJECT TO CUSTODIAL RISK					
Commercial Paper	\$ -	\$ -	\$ -	\$ 12,044	\$ 12,044
TOTAL SUBJECT TO CUSTODIAL RISK	\$ -	\$ -	\$ -	\$ 12,044	\$ 12,044

The following table lists the investments of the major enterprise funds, nonmajor enterprise funds in the aggregate, and fiduciary funds by investment type at fair

value. The table also shows the fair value of securities held by these funds that are subject to custodial credit risk:

(Amounts in Thousands)				
INVESTMENT TYPE	BUSINESS-TYPE ACTIVITIES			FIDUCIARY
	HIGHER EDUCATION INSTITUTIONS	COLLEGE INVEST	TOTAL	FIDUCIARY
U.S. Government Securities	\$ 106,658	\$ 4,641	\$ 111,299	\$ 8,132
Commercial Paper	2,123	71,500	73,623	-
Corporate Bonds	62,954	28,372	91,326	10,003
Corporate Securities	20,580	-	20,580	-
Repurchase Agreements	307,141	-	307,141	-
Asset Backed Securities	53,829	-	53,829	13,179
Mortgages Securities	94,482	-	94,482	21,939
Mutual Funds	500,393	28,156	528,549	2,757,776
Other	173,430	122,349	295,779	28,728
	\$ 1,321,590	\$ 255,018	\$ 1,576,608	\$ 2,839,757
INVESTMENTS SUBJECT TO CUSTODIAL RISK				
U.S. Government Securities	\$ 291	\$ -	\$ 291	\$ -
Corporate Bonds	12,944	-	12,944	-
Corporate Securities	5,585	-	5,585	-
TOTAL SUBJECT TO CUSTODIAL RISK	\$ 18,820	\$ -	\$ 18,820	\$ -

UNAUDITED

Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations to the state. This risk is assessed by national rating agencies, which assign a credit quality rating for many investments. Credit quality ratings for obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government are not reported. However, credit quality ratings are reported for obligations of U.S. Government agencies that are not explicitly guaranteed by the U.S. Government. The fair value amount of rated and unrated debt securities is

detailed in the following table, which shows the Treasurer's Pooled Cash Investments, Higher Education Institutions, Fiduciary Funds, and All Other Funds in the aggregate.

In addition, to the amounts shown in the following table, CollegeInvest held a funding agreement valued at \$22.9 million in its College Savings Plan, a Private Purpose Trust Fund that was unrated as to credit quality risk.

(Amounts In Thousands)									
	U.S. Govt. Agencies	Commercial Paper	Corporate Bonds	Repurchase Agreements	Asset Backed Securities	Money Market Mutual Funds	Bond Mutual Funds	Guaranteed Investment Contract	Total
Treasurer's Pool:									
Long-term Ratings									
Gilt Edge	\$ 709,380	\$ -	\$ 46,064	\$ -	\$ 802,134	\$ 103,000	\$ -	\$ -	\$ 1,660,578
High Grade	-	-	202,879	-	-	-	-	-	202,879
Upper Medium	-	-	240,426	-	-	-	-	-	240,426
Lower Medium	-	-	2,964	-	-	-	-	-	2,964
Short-term Ratings									
Highest	531,405	1,403,523	-	-	-	-	-	-	1,934,928
Higher Education Institutions:									
Long-term Ratings									
Gilt Edge	\$ 29,738	\$ 1,976	\$ 4,264	\$ -	\$ 93,902	\$ 196,204	\$ 780	\$ -	\$ 326,864
High Grade	-	-	5,494	-	3,100	-	66	-	8,660
Upper Medium	-	-	15,268	-	755	-	28	-	16,051
Lower Medium	-	-	18,984	-	1,192	-	56	-	20,232
Speculative	-	-	1,626	-	258	-	9	-	1,893
Very Speculative	-	-	2,705	-	-	-	-	-	2,705
High Default Risk	-	-	432	-	-	-	-	-	432
Short-term Ratings									
Unrated	3,065	147	13,848	307,141	48,228	32,296	32,526	-	437,251
Fiduciary Funds:									
Long-term Ratings									
Gilt Edge	\$ 867	\$ -	\$ 1,419	\$ -	\$ 35,118	\$ -	\$ -	\$ -	\$ 37,404
High Grade	-	-	2,391	-	-	-	-	4,334	6,725
Upper Medium	-	-	6,193	-	-	-	-	-	6,193
Short-term Ratings									
Unrated	-	-	-	-	-	2,434,223	126,543	-	2,560,766
All Other Funds:									
Long-term Ratings									
Gilt Edge	\$ 110,625	\$ -	\$ 34,664	\$ -	\$ 256,286	\$ 293	\$ -	\$ -	\$ 401,868
High Grade	-	-	51,424	-	-	-	-	-	51,424
Upper Medium	-	-	62,651	-	-	-	-	-	62,651
Short-term Ratings									
Highest	-	12,044	-	-	-	-	-	-	12,044
Unrated	-	71,500	-	-	16,453	28,156	-	122,349	238,458

UNAUDITED

Interest Rate Risk

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. The state manages interest rate risk using either weighted average maturity or duration. Weighted average maturity is a measure of the time to maturity, measured in years, that has been weighted to reflect the dollar size of individual investments within an investment type. Various methods are used to measure duration; in its simplest form duration is a measure, in years, of the time-weighted present value of individual cash flows from an investment divided by the price of the investment.

In addition to statutory limitations, the State Treasurer's investment policy mitigates interest rate risk through the use of maturity limits set to meet the needs of the individual fund for which the Treasurer is investing. The Treasurer actively manages the time to maturity in reacting to changes in the yield curve, economic forecasts, and liquidity needs of the participating funds. The Treasurer further limits investment risk by setting a minimum/maximum range for the percentage of investments subject to interest rate risk and by laddering maturities and credit ratings.

The University of Colorado, which operates a treasury function separate of the State Treasurer, uses duration to

measure and manage interest rate risk for most of its investments. However, University Physicians Incorporated (UPI), a blended component unit of the University of Colorado, manages interest rate risk using weighted average maturity and limits the time to maturity of individual investments to no greater than five years. UPI requires its securities to be rated A or better, and limits investments in a single issuer to \$1.0 million or less.

The CollegeInvest program has investments reported in the CollegeInvest major Enterprise Fund and in the College Savings Plan, a Private Purpose Trust Fund. CollegeInvest manages interest rate risk using weighted average maturity for the Enterprise Fund; it also uses laddering to ensure cash flow and liquidity matched to debt service and operating requirements. CollegeInvest reports the weighted average maturity of selected mutual funds in the College Savings Plan to disclose the related interest rate risk, but it does not actively manage that risk for the College Savings Plan except through its mutual fund selection process.

The following table shows the weighted average maturity and fair value amount for those investments managed using the weighted average maturity measure:

(Dollar Amounts in Thousands, Weighted Average Maturity in Years)

Investment Type	Treasurer's Pool		Higher Education Institutions		Fiduciary Funds		All Other Funds	
	Fair Value Amount	Weighted Average Maturity	Fair Value Amount	Weighted Average Maturity	Fair Value Amount	Weighted Average Maturity	Fair Value Amount	Weighted Average Maturity
U.S. Government Securities	\$ 1,927,319	1.300	\$ 7,495	0.390	\$ 7,513	6.600	\$ 146,949	5.400
Commercial Paper	1,403,523	0.100	1,976	0.260	-	-	12,044	0.080
Corporate Bonds	492,332	2.400	526	1.620	10,003	6.500	148,739	5.146
Repurchase Agreements	-	-	151,424	0.420	-	-	-	-
Asset Backed Securities	802,134	2.200	-	-	35,118	7.100	272,739	7.165
Money Market Mutual Funds	103,000	0.100	-	-	-	-	-	-
Bond Mutual Funds	-	-	-	-	-	-	9,550	6.200
Total Investments	<u>\$ 4,728,308</u>		<u>\$ 161,421</u>		<u>\$ 52,634</u>		<u>\$ 590,021</u>	

The University of Colorado manages interest rate risk in its treasurer's pool using a measure of duration. The University's Investment Advisory Committee recommends limits on the duration of fixed income securities using Callan Associations Incorporated data. For approximately \$2.7 million of mortgage-backed securities, the custodian was unable to provide duration amounts.

The University of Colorado participated in tri-party repurchase agreements of \$307,140,812 to provide temporary investment of funds restricted for capital

construction projects. The counterparty to the agreements is required to provide additional collateral when the fair value of U.S. government securities and U.S. government agencies securities provided as collateral declines below 104 percent or 105 percent, respectively. As a result, the university does not have interest rate risk associated with these agreements. The collateral is required to have term to maturity of less than seven years and is marked to market weekly. The \$307.1 million is not shown in the weighted average maturity table above or the duration table shown below.

Some state agencies invest in mutual funds or are the fiduciary in offering mutual fund investments to participants where the mutual fund manages investment risk using a duration measure. The state, acting as fiduciary for the deferred compensation and defined contribution

plan, employs a policy that limits the average duration of the portfolio to between two and five years. The following table presents the duration measure and fair value amount for state agencies that manage investments using the duration measure.

(Dollar Amounts in Thousands, Duration in Years)

	Fair Value Amount	Duration
Fiduciary Funds:		
Pension Funds:		
Department of Personnel & Administration		
Bond Mutual Funds	\$ 126,543	3.717
Private Purpose Trust:		
CollegeInvest:		
Bond Mutual Fund-1	\$ 241,457	5.120
Bond Mutual Fund-2	308,786	8.600
Enterprise Funds:		
Higher Education Institutions:		
University of Colorado:		
U.S. Treasury Bonds and Notes	\$ 59,540	5.870
U.S. Treasury Strips	2,278	16.480
U.S. Treasury Inflation Protected Se	4,507	7.790
U.S. Government Agency Notes	27,953	1.730
U.S. Government Agency Strips	1,963	1.750
Commercial Paper	147	0.220
Corporate Bonds	50,467	5.050
Asset Backed Securities	147,436	2.360
Bond Mutual Funds	32,526	2.790
Colorado State University:		
Bond Mutual Funds	\$ 940	2.540

Foreign Currency Risk

Certain of the University of Colorado Treasury's investments in equity securities are exposed to certain foreign currency risks. The University's investment policy allows but does not require hedging of this risk. The University held investments denominated in the following currencies; Euro - \$748,100, Australian Dollar - \$95, Norway Krone \$19,572, Japanese Yen - \$323,177, Swiss Franc - \$218,896, British Pound - \$284,120, Canadian Dollar - \$135,710, and \$76,455,553 of commingled foreign equities and fixed income investments that cannot be identified by the currency in which they are denominated.

Concentration of Credit Risk

The Attorney Regulation Agencies, in the Judicial Branch, has a concentration of credit risk in funds reported as part of the Other Special Revenue Funds, a major fund. Of the \$12.0 million of investments reported by these agencies, 38.2 percent is invested in the General Electric Capital Corporation and 49.8 percent is invested

in the American General Finance Corporation. The investments are commercial paper that is required to be rated A-1+.

The State Treasurer purchases investments separate of the Treasurer's Pool for the State Education Fund, a major Special Revenue Fund. The State Education Fund has a concentration of credit risk because the following corporate bond holdings each exceed 5 percent of the total investment in the fund; Bristol-Myers Squibb - 9.0 percent, First Data Corporation - 9.0 percent, Verizon - 8.9 percent, Eli Lilly - 9.2 percent, Bank of America - 9.3 percent, Citigroup - 9.3 percent, Colgate Palmolive - 9.2 percent, and General Electric - 9.1 percent. The concentration occurred because the initial purchase of the bonds was expected to be a small portion of a growing investment balance. However, the State Education Fund investments have not grown as expected because the Legislature has appropriated the fund's resources. The Treasurer is gradually liquidating the investments to mitigate the credit risk concentration.

Unrealized Gains and Losses

Unrealized gains and losses are a measure of the change in fair value of investments (including investments underlying pooled cash) from the end of the prior fiscal

year to the end of the current fiscal year. The following schedule shows the state's net unrealized gains and (losses) for all other funds by fund category.

(Amounts in Thousands)

	Fiscal Year 2005-06	Fiscal Year 2004-05
Governmental Activities:		
Major Funds		
General Fund	\$ (12,866)	\$ (6,843)
Highway Users Tax	(8,712)	(4,394)
Capital Projects	(2,057)	(519)
State Education	(5,287)	731
NonMajor Funds:		
State Lands	(25,375)	5,250
Other Permanent Trusts	(75)	(59)
Water Projects	(1,004)	(627)
Labor	(3,199)	54
Gaming	(1,243)	(963)
Tobacco Impact Mitigation	(3,171)	(798)
Other Special Revenue	(8,531)	(5,471)
Highways (Internal Service)	(31)	(25)
Business-Type Activities:		
Major Funds		
Higher Education Institutions	5,003	2,249
CollegeInvest	(2,346)	(4,978)
Lottery	(326)	(218)
NonMajor Funds:		
Wildlife	(965)	(710)
College Access Network	(944)	(275)
State Fair Authority	-	4
Correctional Industries	(40)	(39)
State Nursing Homes	(48)	(39)
Prison Canteens	(54)	(38)
Petroleum Storage Tank	(83)	-
Other Enterprise Activities	(75)	(36)
Fiduciary:		
Pension/Benefits Trust	(239)	(49)
Private Purpose Trust	25,754	18,558
	<u>\$ (45,914)</u>	<u>\$ 765</u>

Component Units – Non-Foundations

In 2005, the Colorado Water Resources and Power Development Authority implemented Governmental Accounting Standards Board (GASB) Statement No. 40 – Deposit and Investment Risk Disclosures. Foundations apply neither GASB Statement No. 3 nor GASB Statement No. 40 because they prepare financial statements under standards set by the Financial Accounting Standards Board; therefore, the foundation investment disclosures are presented separately following this section.

Investments of the University of Colorado Hospital Authority are reported at fair values which are based on quoted market prices, if available, or estimated using market prices for similar securities. Interest, dividends, and realized and unrealized gains and losses are based on the

specific identification method and are included in nonoperating income when earned. Restricted investments of the authority include assets held by trustees under bond indenture and insurance agreements. The following table shows the authority's investments at June 30, 2005:

(Amounts in Thousands)

INVESTMENT TYPE	TOTAL
Cash Equivalents	\$ 6,159
U.S. Government Securities	91,537
Corporate Bonds	16,051
Corporate Securities	50,839
Other	137,951
TOTAL INVESTMENTS	\$ 302,537

UNAUDITED

Except for guaranteed investment contracts which are excluded, the Colorado Water Resources and Power Development Authority's investment policy allows investments consistent with those authorized for governmental entities by state statute as describe at the beginning of this Note 15. The Colorado Water Resources and Power Development Authority's investments at December 31, 2005, were:

(Amounts in Thousands)

	TOTAL
INVESTMENT TYPE	
U.S. Government Securities	\$ 27,730
Repurchase Agreements	346,992
TOTAL INVESTMENTS	<u>\$ 374,722</u>

The authority's repurchase agreements were all subject to custodial credit risk because its trustee is considered both the purchaser and the custodian of the investments, which are not held in the authority's name.

(Amounts In Thousands)

	U.S. Govt. Agencies	Corporate Bonds	Asset Backed Securities	Guaranteed Investment Contract	Total
Long-term Ratings					
Gilt Edge	\$ 25,223	\$ -	\$ 20,694	\$ 148,182	\$ 194,099
Lower Medium	-	1,827	-	-	1,827
Short-term Ratings					
Highest	-	7,228	-	-	7,228
High	-	195	-	-	195
Good	-	6,801	-	-	6,801

The Colorado Water Resources and Power Development Authority's repurchase agreements are collateralized with securities having fair value between 103 and 105 percent, and all of the underlying securities were rated AAA.

Interest Rate Risk

The University of Colorado Hospital Authority manages its exposure to interest rate risk by limits set on the duration of its investment portfolio. The following table presents the dollar-weighted modified duration of the authority's investments at June 30, 2005:

(Dollar Amounts in Thousands, Duration in Years)

	Fair Value Amount	Years
U.S. Government Securities	\$47,827	2.630
Corporate Bonds	16,051	2.542
Asset Backed Securities	20,694	2.460

At December 31, 2005, CoverColorado held \$44.4 million of U. S. Government securities at fair value that were not subject to custodial credit risk or credit quality risk. Of the total fair value amount, \$23.7 million matures within one year, and the remaining \$20.7 million matures between one and five years.

Credit Quality Risk

The University of Colorado Hospital Authority's investment policy is based on the prudent-man rule, and it limits credit ratings to AAA or AA for U.S. agency and mortgage-backed securities and BBB or better for other investment types. The following table presents the credit quality ratings by investment type for the authority at June 30, 2005:

The Colorado Water Resources and Power Development Authority manages interest rate risk by matching investment maturities to the cashflow needs of its future bond debt service and holding those investments to maturity. The authority had \$374.7 million of investments subject to interest rate risk with the following maturities; one year or less – 39 percent, two to five years – 22 percent, six to ten years –18 percent, eleven to fifteen years – 13 percent, and 16 years or more – 8 percent. The authority has entered put agreements that allow it to sell U.S. Treasury bonds at fixed amounts that will provide the authority with funds to make debt service payments in the event that a borrower fails to make loan payments to the authority.

Foreign Currency Risk

The University of Colorado Hospital Authority's investment policy manages foreign currency risk by limiting the allocation percentage of international mutual funds to less than 15 percent of total investments. At June 30, 2005, the authority had the following foreign currency

exposures in thousands of United States dollars: Euro - \$3,270, British Pound - \$1,999, Japanese Yen - \$984, Swedish Krona - \$728, and South Korean Won - \$625. An additional \$2,286,000 was held in various international currencies, none of which exceeded \$500,000.

Concentration of Credit Risk

At June 30, 2005, no single investment of the University of Colorado Hospital Authority exceeded five percent of total investments. This was consistent with the authority's policy that limits non-U.S. Government investments to no more than ten percent in any one issuer.

Investments Highly Sensitive to Interest Rate Risk

The hospital uses interest rate swap agreements to manage interest costs and risks associated with changing interest rates. Credit loss from counter party nonperformance is not anticipated.

At June 30, 2005, the hospital was party to a basis swap agreement having a notional amount of \$72.0 million, a fixed to floating rate swap having a notional value of \$50.0 million, and a floating to fixed rate swap having a notional value of \$110.0 million. At June 30, 2005, the agreements had fair values of (\$181,000), (\$44,000), and (\$7,030,904), and are scheduled to terminate in 2006, 2010, and 2033, respectively. In Fiscal Year 2004-05, these three swap agreements produced a net cash outflow of approximately \$654,000. Realized and unrealized gains and losses are reported in income, as the agreements do not qualify for hedge accounting.

Component Units - Foundations

The four Higher Education Institution foundations reported as component units on the *Statement of Net Assets – Component Units* do not classify investments according to risk because they prepare their financial statements under standards set by the Financial Accounting Standards Board.

At June 30, 2005, the University of Colorado Foundation held \$239.9 million of domestic equity securities, \$100.0 million of international equity securities, \$99.2 million of fixed income securities, and \$212.2 million of alternative investments including real estate, private equities, hedge funds, and oil and gas assets. The fair value of the alternative investments have been estimated in the absence of readily available market information, and those values may vary significantly from actual liquidation values. The foundation's investment income of \$52.0 million is net of \$2.1 million of investment fees and comprises \$9.3 million of interest and dividends, \$16.5 million of realized gains, and \$28.2 million of unrealized gains.

At June 30, 2005, the Colorado State University Foundation held individual small and large capitalization equity securities totaling \$9.5 million, fixed income mutual funds of \$36.2 million, alternative and other investment mutual funds of \$53.7 million, and various equity mutual funds of \$79.8 million.

At June 30, 2005, the Colorado School of Mines Foundation (CSMF) held bonds and bond mutual funds totaling \$18.7 million, stocks and stock mutual funds totaling \$63.9 million, and investments in limited partnerships and limited liability companies totaling \$37.5 million in its long term investments pool. Of the foundation's \$153.9 million of investments, \$16.3 million, or 10.6 percent, was related to split interest agreements. CSMF is also the beneficiary of an endowment valued at \$7.7 million and a long-term trust valued at \$1.9 million which are reported as Investments on the *Statement of Net Assets – Component Units*. 24% of the foundations investment portfolio is invested in limited partnerships and venture capital organizations, some of which are offshore entities and some of which include derivative investments. Since there is no ready market available for these investments, the estimated value may vary significantly from a valuation at a subsequent date.

At June 30, 2005, the University of Northern Colorado Foundation held \$22.5 million of fixed income securities (including \$17.1 million of corporate notes), \$58.2 million of equity securities, and \$4.7 million of other investments. These amounts include \$3.5 million of assets held in a separate trust for the benefit of the foundation.

NOTE 16 – TREASURER'S INVESTMENT POOL

Participation in the State Treasurer's cash/investment pool is mandatory for all state agencies with the exception of the University of Colorado and its blended component units. The treasurer determines the fair value of the pool's investments at each month-end for performance tracking purposes. Short-term realized gains, losses, and interest earnings, adjusted for amortization of investment premiums and discounts, are distributed monthly. If the statutes authorize the participant to receive interest and investment earnings, these gains or losses are prorated according to the average of the participant's daily balance during the month.

Colorado Revised Statutes 24-36-113 authorizes the State Treasurer to enter collateralized securities lending agreements. During Fiscal Year 2004-05, the State Treasury loaned U.S. government and federal agencies' securities held for the Colorado Treasury Pool, the Public School Permanent Fund, and the State Education Fund to Morgan Stanley.

The agreement with Morgan Stanley requires that all securities must be collateralized to at least 105 percent of

the market value of the securities loaned. The collateral is deposited and held in a custodial bank. Currently, collateral held by the custodial bank includes A-rated or better domestic corporate securities. The State Treasurer does not have the authority to pledge or sell collateral securities without borrower default nor does the treasurer accept cash as collateral.

Morgan Stanley, acting as principal, agent, and fiduciary, is directly responsible for safeguarding the assets, and it carries a financial institution bond that is substantially more than the amount required by the New York Stock Exchange. On June 30, 2006, the market value of securities on loan to Morgan Stanley was \$1,739,545,930, and the market value of the collateral securities pledged was \$1,829,349,066. The State Treasurer monitors the pledged collateral on an ongoing basis to ensure compliance with the 105 percent requirement.

NOTE 17 – CAPITAL ASSETS

Primary Government

During Fiscal Year 2005-06 the state capitalized \$7.9 million of interest incurred during the construction of capital assets. Of that amount, the Parking Fund, a

nonmajor Other Enterprise Fund, capitalized \$360,419, the State Nursing Homes, a nonmajor Enterprise Fund, capitalized \$60,336, and the balance was capitalized by Higher Education Institutions, a major Enterprise Fund.

The state recorded \$2.6 million of insurance recoveries during Fiscal Year 2005-06. Of that amount \$296,093 was recorded in the General Fund and was related to asset impairments that occurred in prior years. The remaining amount relates to the current year and was primarily recorded by the Capital Projects Fund (\$719,006), a major Governmental Fund, the Higher Education Institutions (\$855,213), a major Enterprise Fund, the Wildlife Fund (\$380,530), a nonmajor Enterprise Fund, and the General Fund (\$229,300).

The Colorado State University Center for the Arts Building with a carrying value of \$9.5 million is idle. An impairment was not recorded because the construction stoppage was considered temporary, and work has resumed on the asbestos abatement project.

The following page shows the capital asset activity for Fiscal Year 2005-06.

(Amounts in Thousands)					
	Restated Beginning Balance	Increases	CIP Transfers	Decreases	Ending Balance
GOVERNMENTAL ACTIVITIES:					
Capital Assets Not Being Depreciated:					
Land	\$ 80,491	\$ 7,637	\$ -	\$ (7,422)	\$ 80,706
Land Improvements	2,575	-	-	-	2,575
Collections	8,831	-	-	-	8,831
Construction in Progress (CIP)	1,167,495	199,418	(5,545)	(72,509)	1,288,859
Infrastructure	10,356,037	19,379	-	(38,281)	10,337,135
Total Capital Assets Not Being Depreciated	11,615,429	226,434	(5,545)	(118,212)	11,718,106
Capital Assets Being Depreciated:					
Leasehold and Land Improvements	77,865	16,469	-	(14,598)	79,736
Buildings	1,386,247	25,478	5,530	(12,885)	1,404,370
Vehicles and Equipment	642,725	42,143	15	(39,818)	645,065
Library Materials and Collections	5,123	411	-	(169)	5,365
Other Capital Assets	22,300	833	-	-	23,133
Infrastructure	76,502	27,435	-	-	103,937
Total Capital Assets Being Depreciated	2,210,762	112,769	5,545	(67,470)	2,261,606
Less Accumulated Depreciation:					
Leasehold and Land Improvements	(36,777)	(2,953)	-	54	(39,676)
Buildings	(480,482)	(33,845)	-	2,860	(511,467)
Vehicles and Equipment	(296,865)	(51,402)	-	30,119	(318,148)
Library Materials and Collections	(3,846)	(279)	-	169	(3,956)
Other Capital Assets	(16,985)	(81)	-	(9)	(17,075)
Infrastructure	(26,888)	(21,451)	-	-	(48,339)
Total Accumulated Depreciation	(861,843)	(110,011)	-	33,193	(938,661)
Total Capital Assets Being Depreciated, net	1,348,919	2,758	5,545	(34,277)	1,322,945
TOTAL GOVERNMENTAL ACTIVITIES	12,964,348	229,192	-	(152,489)	13,041,051
BUSINESS-TYPE ACTIVITIES:					
Capital Assets Not Being Depreciated:					
Land	199,294	12,418	-	(2,873)	208,839
Land Improvements	12,362	170	-	(762)	11,770
Collections	12,785	530	-	-	13,315
Construction in Progress (CIP)	178,597	280,675	(61,575)	(67,859)	329,838
Total Capital Assets Not Being Depreciated	403,038	293,793	(61,575)	(71,494)	563,762
Capital Assets Being Depreciated:					
Leasehold and Land Improvements	344,148	3,057	8,540	12,984	368,729
Buildings	3,252,623	31,299	52,517	18,293	3,354,732
Vehicles and Equipment	699,941	67,970	518	(33,224)	735,205
Library Materials and Collections	388,111	20,962	-	(7,549)	401,524
Other Capital Assets	8,674	-	-	-	8,674
Infrastructure	19,184	-	-	-	19,184
Total Capital Assets Being Depreciated	4,712,681	123,288	61,575	(9,496)	4,888,048
Less Accumulated Depreciation:					
Leasehold and Land Improvements	(130,593)	(15,024)	-	(38)	(145,655)
Buildings	(1,125,862)	(127,299)	(8)	9,050	(1,244,119)
Vehicles and Equipment	(477,240)	(68,900)	-	30,232	(515,908)
Library Materials and Collections	(250,816)	(19,784)	8	4,759	(265,833)
Infrastructure	(8,352)	(470)	-	-	(8,822)
Total Accumulated Depreciation	(1,992,863)	(231,477)	-	44,003	(2,180,337)
Total Capital Assets Being Depreciated, net	2,719,818	(108,189)	61,575	34,507	2,707,711
TOTAL BUSINESS-TYPE ACTIVITIES	3,122,856	185,604	-	(36,987)	3,271,473
TOTAL CAPITAL ASSETS, NET	\$ 16,087,204	\$ 414,796	\$ -	\$ (189,476)	\$ 16,312,524

UNAUDITED

On the government-wide *Statement of Activities*, depreciation was charged to the functional programs and business-type activities as follows:

(Amounts in Thousands)

	Depreciation Amount
GOVERNMENTAL ACTIVITIES:	
General Government	\$ 9,392
Business, Community, and Consumer Affairs	4,337
Education	1,044
Health and Rehabilitation	5,228
Justice	26,881
Natural Resources	3,674
Social Assistance	8,052
Transportation	19,086
Internal Service Funds (Charged to programs and BTAs based on usage)	16,162
Total Depreciation Expense Governmental Activities	<u>93,856</u>
BUSINESS-TYPE ACTIVITIES	
Higher Education Institutions	221,853
CollegeInvest	367
State Lottery	182
Other Enterprise Funds	6,803
Total Depreciation Expense Business-Type Activities	<u>229,205</u>
Total Depreciation Expense Primary Government	<u><u>\$ 323,061</u></u>

Component Units

At June 30, 2005, the University of Colorado Hospital Authority reported gross amounts for the nondepreciable assets of land and construction in progress of \$17.1 million. Depreciable assets included buildings and improvements of \$460.7 million and equipment of \$203.7 million. Accumulated depreciation related to these capital assets was \$294.9 million.

As of June 30, 2005, the hospital had entered into various commitments for site development and infrastructure at the Anschutz Inpatient Pavilion, the Center for Dependency, Addiction, and Rehabilitation (CeDAR), and the Fitzsimons Campus. Costs incurred for these projects approximated \$192.1 million while estimated costs to complete are \$156.2 million.

The Colorado Water Resources and Power Development Authority reported capital assets of \$30,410, net of accumulated depreciation of \$133,103 at December 31, 2005.

The Denver Metropolitan Major League Baseball Stadium District reported land, land improvements, buildings, and other property and equipment, of \$158.1 million, net of accumulated depreciation of \$47.7 million, at December 31, 2005. The district depreciates land improvements, buildings, and other property and equipment using the straight-line method over estimated useful lives that range from 3 to 50 years.

The University of Colorado Foundation reported land, land improvements, buildings, and other property and equipment, of \$67.7 million, net of accumulated depreciation of \$7.4 million, at June 30, 2005.

NOTE 18 – OTHER LONG-TERM ASSETS

The \$501.0 million shown as Other Long-Term Assets on the government-wide *Statement of Net Assets* is primarily long-term taxes receivable and long-term loans. Long-term taxes receivable of \$134.2 million, related to the General Fund and the Highway Users Tax Fund, are not segregated on the *Balance Sheet – Governmental Fund*, but rather they are shown in Taxes Receivable and are offset by Deferred Revenue.

The \$264.2 million of Other Long-Term Assets shown on the fund-level *Balance Sheet – Governmental Funds* is primarily related to loans issued by the Highway Users Tax Fund (\$9.9 million), a major Special Revenue Fund, and the Water Projects Fund (\$229.9 million), a nonmajor Special Revenue Fund. The Water Conservation Board makes the water loans to local entities for the purpose of constructing water projects in the state. The loans are made for periods ranging from 10 to 40 years at interest rates of 2 to 7 percent, and they require the local entities or districts to make a yearly payment of principal and interest.

In the governmental funds, the state has reserved the fund balance for long-term assets and long-term loans receivable not offset by deferred revenue.

The \$105.3 million shown as Other Long-term Assets on the *Statement of Net Assets – Proprietary Funds* is

primarily student loans issued by Higher Education Institutions and CollegeInvest, but also includes deferred debt issuance costs. Most of the CollegeInvest student loans are not reported in this line but rather are reported as restricted receivables.

NOTE 19 through 26 – DETAILS OF LIABILITY ITEMS

NOTE 19 – PENSION SYSTEM AND OBLIGATIONS

Primary Government

A. PLAN DESCRIPTION

Most State of Colorado employees participate in a defined benefit pension plan. The plan's purpose is to provide income to members and their families during retirement or in case of death or disability. The state plan and the other divisions' plans are included in PERA's financial statements, which may be obtained by writing PERA at P.O. Box 5800, Denver, CO 80217-5800 or by calling the PERA Infoline at 1-800-759-7372.

Administration of the Plan

The plan, a cost-sharing multiple-employer defined benefit plan, is administered by the Public Employees' Retirement Association (PERA). In 1931, state statute established PERA and the State Division Trust Fund; subsequently statutes created the School and Municipal Division Trust Fund, the Judicial Division Trust Fund, and the Health Care Trust Fund. The State and School Division Trust Funds were combined in 1997. The General Assembly retains authority to establish or amend plan benefits as specified in Title 24, Article 51 of the Colorado Revised Statutes (CRS).

The State and School Division of PERA was separated into a State Division and a School Division effective January 1, 2006, as required by House Bill 04-257. PERA's financial statements at December 31, 2005, presented the state and school portions of the trust as a single division.

Members automatically receive the higher of the defined retirement benefit or money purchase benefit at retirement.

Employees hired by the state after January 1, 2006, are allowed 60 days to elect to participate in a defined contribution retirement plan administered by the state's Deferred Compensation Committee rather than becoming a member of PERA. If that election is not made, the employee becomes a member of PERA, and the member is allowed 60 days from commencing employment to elect to participate in a defined contribution plan administered by PERA rather than the defined benefit plan. PERA members electing the defined contribution plan are allowed an

irrevocable election between the second and fifth year of membership to use their defined contribution account to purchase service credit and be covered under the defined benefit retirement plan. Employer contributions to both defined contribution plans are the same amount as the contributions to the PERA defined benefit plan.

Defined Retirement Benefits

Plan members are eligible to receive a monthly retirement benefit when they meet the following age and service requirements:

Service Retirement Benefits (Other Than Troopers)	
Minimum Service Credit	Minimum Age
30 years*	50
Age and Service = 80 years or more	55
5 years	65
Less than 5 years	65

*Members hired on or after July 1, 2005, are eligible for service retirement benefits at age 55 with 30 years of service, and are eligible at any age with 35 years of service.

Reduced Service Retirement Benefits (Other Than Troopers)	
Minimum Service Credit	Minimum Age
25 years	50
20 years	55
5 years	60

State troopers and Colorado Bureau of Investigation (CBI) officers are eligible for retirement benefits at the following age and years of service; any age – 30, 50 – 25, 55 – 20 and 65 – 5. Reduced service benefits are calculated similarly to a service retirement benefit; however, the benefit is reduced by percentages that vary from 0.25 to 0.5, depending on age and years of service, for each month before the eligible date for the full service retirement. Member are also eligible for retirement benefits without a reduction for early retirement if they are at least 55, have a minimum of

5 years of service credit, and their age plus years of service equals 80 or more.

Monthly benefits are calculated as a percentage of highest average salary (HAS). HAS is one-twelfth of the average of the highest annual salaries on which contributions were paid that are associated with three periods (one period for judges) of 12 consecutive months of service credit. Service retirement benefits are calculated at 2.5 percent of HAS for each year of service credit. The benefit is limited to 100 percent (40 years) and cannot exceed the maximum amount allowed by federal law.

PERA retirement and survivor benefits increase at 3.5 percent (the lesser of 3 percent or actual inflation for those employees hired on or after July 1, 2005) compounded annually. If the member has not been retired for a full year at the March increase date, the benefit is increased proportionately.

Money Purchase Retirement Benefit

A money purchase benefit is determined by the member's life expectancy and the value of the member's contribution account plus a matching amount as of the date of retirement. The matching amount is 100 percent of the member's contributions and accrued interest at the time of retirement. For members who have less than five years of service, a money purchase benefit is payable beginning at age 65.

Service Requirement and Termination

Plan members who terminate PERA-covered employment may request a member contribution account refund or leave the account with PERA; a refund cancels a former PERA member's rights to future PERA benefits. Members who withdraw their accounts before reaching retirement eligibility or before reaching age 65 receive a refund of their contributions, interest on their contributions, plus an additional 50 percent of their contribution and interest. If the withdrawing member has reached age 65 or is retirement eligible, the matching payment increases to 100 percent. Statutes authorize the PERA Board to set the interest paid to member contribution accounts but limits the rate to a maximum of five percent. Effective July 1, 2004, the PERA Board set the rate at 5 percent compounded annually.

Disability and Survivor Benefits

PERA provides a two-tiered disability program. Disabled members who have five or more years of service credit, six months of which has been earned since the most recent period of membership, may apply for disability benefits. If the member is not totally and permanently disabled, they are provided reasonable income replacement (maximum 60 percent of PERA includable salary for 22 months) and rehabilitation or retraining services. If the member is totally and permanently disabled they receive disability retirement benefits based on HAS and earned, purchased, and in some circumstances, projected service credit.

If a member has at least one year of earned service and dies before retirement, their qualified survivors are entitled to a single payment or monthly benefits depending on their status as defined in statute. The member's spouse may be eligible to receive the higher of the money purchase benefit or the defined benefit, but not less than 25 percent of HAS. The order of payment to survivors is dependent on the years of service and retirement eligibility of the deceased member. Under various conditions, survivors include qualified children under 18 (23 if a full-time student), the member's spouse, qualified children over 23, financially dependent parents, named beneficiaries, and the member's estate.

B. FUNDING POLICY

Members and employers are required to contribute to PERA at a rate set by statute. The contribution requirements of plan members and affiliated employers are established under Title 24, Article 51, Part 4 of the Colorado Revised Statutes as amended. Members are required to contribute 8 percent of their gross covered wages, except for state troopers and Colorado Bureau of Investigation officers, who contribute 10 percent. Annual gross covered wages subject to PERA are gross earnings less any reduction in pay to offset employer contributions to the state sponsored IRC 125 plan established under Section 125 of the Internal Revenue Code.

From July 1, 2005, to December 31, 2005, the state contributed 10.15 percent (12.85 percent for state troopers and 13.66 percent for judges in the Judicial Branch) of the employee's gross covered wages to the plan. From January 1, 2006, to June 30, 2006, the state contributed 10.65 (13.35 for state troopers and 14.16 percent for judges in the Judicial Branch), which represents an additional one half percent related to the Amortization Equalization Disbursement (AED).

In the 2004 legislative session, the general assembly established the AED to address a pension-funding shortfall. The AED requires PERA employers to pay an additional .5 percent of salary beginning January 1, 2006, another .5 percent of salary in 2007, and subsequent year increases of .4 percent of salary until the additional payment reaches 3.0 percent in 2012.

The Fiscal Year 2005-06 contribution was allocated by PERA according to statute as follows:

- ♦ 1.02 percent was allocated to the Health Care Trust Fund throughout the fiscal year,
- ♦ From July 1, 2005, to December 31, 2005, 9.13 percent was allocated to the defined benefit plan, and
- ♦ From January 1, 2006, to June 30, 2006, 9.63 percent was allocated to the defined benefit plan.

Per Colorado Revised Statutes, an amortization period of 30 years is deemed actuarially sound. At

December 31, 2005, the State Division of PERA was underfunded with an infinite amortization period, which means that the unfunded actuarial liability would never be funded at the current contribution rates. The infinite amortization period does not reflect the full effect of legislation enacted in 2006. In the 2006 legislative session, along with other provisions affecting the plan, the general assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that requires PERA employers to pay an additional one half percentage point of total salaries paid beginning January 1, 2008. The SAED is scheduled to increase by one half percentage point through 2013 resulting in a cumulative increase of three percentage points. The SAED will be terminated when each division's trust fund reaches 100 percent funding. For state employers, each year's one half percentage point increase in the SAED will be deducted from the amount of changes to state employees' salaries, and used by the employer to pay the SAED.

The state made retirement contributions of \$189.3 million, \$189.4 million, \$167.7 million, \$155.7 million, \$135.8 million, \$156.0 million, and \$174.2 million in Fiscal Years 2005-06, 2004-05, 2003-04, 2002-03, 2001-02, 1900-01, and 1999-00, respectively. These amounts do not include the Health Care Fund contribution. For each year, the retirement contribution was equal to the statutory requirement.

The Fire and Police Pension Association (FPPA), a related organization, was established to ensure the financial viability of local government pension plans for police and firefighters. In Fiscal Years 2005-06 and 2004-05, the Department of Local Affairs transferred \$3.7 million and \$3.80 million, respectively, to the association for the premiums of the accidental death and disability insurance policy the association provides to volunteer firefighters. Transfers to ensure the actuarial soundness of the pension plan were suspended in Fiscal Years 2003-04 and 2004-05 to address state budget shortfalls. In Fiscal Year 2005-06, the State Treasurer transferred \$29.1 million to the pension plan.

Component Units

The University of Colorado Hospital Authority participates in two pension plans, which cover substantially all of its employees. One plan is the Public Employees Retirement Association defined benefit plan for state employees. The hospital made contributions of \$154,000 to this plan in Fiscal Year 2004-05. The other plan is single employer noncontributory defined benefit plan for which the authority establishes the benefit and contribution rates. The hospital made contributions of \$13.0 million and \$10.7 million in Fiscal Years 2004-05 and 2003-04, respectively. Those amounts were equivalent to the annual required contribution. At July 1, 2004, the latest actuarial valuation date, the plan's unaudited funded ratio was 100 percent; the funded ratio has been at 100 percent since at least July 1,

1998. The authority also provides three other retirement plans, as discussed in Note 21.

Employees of CoverColorado and the Colorado Water Resources and Power Development Authority are covered under the State and School Division of PERA discussed above.

NOTE 20 – POST RETIREMENT HEALTH CARE AND LIFE INSURANCE BENEFITS

Primary Government

Health Care Program

The PERA Health Care Program began covering benefit recipients and qualified dependents on July 1, 1986. This benefit was developed after legislation in 1985 established the Program and the Health Care Fund. Legislation enacted during the 1999 session established the Health Care Trust Fund effective July 1, 1999. Under this program, PERA subsidizes a portion of the monthly premium for health care coverage. The benefit recipient pays any remaining amount of that premium through an automatic deduction from the monthly retirement benefit. Effective July 1, 2000, the maximum monthly subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; and \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy is based on the recipient having 20 years of service credit, and it is reduced by 5 percent for each year less than 20 years. An additional implicit subsidy exists for participating retirees not eligible for Medicare Part A. This occurs because state statute prohibits PERA from charging different rates to retirees based on their Medicare Part A coverage, notwithstanding that the premium is calculated assuming that the participants have Medicare Part A coverage.

Beginning July 1, 2004, the state contribution to the Health Care Trust Fund was 1.02 percent of gross covered wages. The state paid contributions of \$20.6 million, \$21.2 million, \$20.4 million, \$24.6 million, \$24.8 million, \$21.3 million, \$18.6 million in Fiscal Years 2005-06, 2004-05, 2003-04, 2002-03, 2001-02, 2000-01, and 1999-00, respectively. Monthly premium costs for participants depend on the health care plan selected, the PERA subsidy amount, Medicare eligibility, and the number of persons covered. The Health Care Trust Fund offers two general types of plans: fully insured plans offered through healthcare organizations and self-insured plans administered for PERA by third party vendors. In addition, all four of PERA's insurance carriers offered high deductible health care plans in 2005. As of December 31, 2005, there were 41,080 participants, including spouses and dependents, from all contributors to the plan.

The Health Care Trust Fund began providing dental and vision plans to its participants in 2001. The participants

pay the premiums for the coverage, and there is no subsidy provided for the dental and vision plans.

Life Insurance Program

During Fiscal Year 2005-06, PERA provided its members access to a group decreasing term life insurance plan offered by UnumProvident in which 41,180 members participated. Active members may join the Unum Provident Plan and continue coverage into retirement. Premiums are collected by monthly payroll deductions or other means. In addition, PERA maintained coverage for 13,375 members under closed group plans underwritten by Anthem Life, Prudential, and New York Life.

Other Programs

Separate post-retirement health care and life insurance benefit plans exist in some state colleges and universities, but are small in comparison to the PERA plan for state employees.

The state provides employees with a limited amount of Basic Life and Accidental Death and Dismemberment coverage underwritten by Standard Insurance Company at no cost to the employee. Through the same company, the state also provides access to group Optional Life and Accidental Death and Dismemberment coverage with premiums paid by the employee.

Component Units

Employees of CoverColorado and the Colorado Water Resources and Power Development Authority are covered under the PERA Health Care Trust Fund discussed above.

NOTE 21 – OTHER EMPLOYEE BENEFITS

Primary Government

Some employees of various institutions of higher education may be covered under other retirement plans. Presidents, deans, professors, and instructors in state educational institutions are enrolled in defined benefit plans such as the Teachers Insurance and Annuity Association, the Variable Annuity Insurance Corporation, or other similar plans.

Faculty members at the University of Colorado are also under Social Security. Faculty members at Colorado State University were covered exclusively by PERA until May 1993. Faculty members hired after that time are covered by one of several defined contribution plans. Faculty previously covered by PERA had the choice of converting entirely to the defined contribution plan or remaining in PERA for their service until May 1993, with service after that time credited to the defined contribution plan.

The state made contributions to other pension plans of \$65.6 million and \$62.5 million during Fiscal Years 2005-

06 and 2004-05, respectively. In addition, the state paid \$57.3 million and \$54.4 million in FICA and Medicare taxes on employee wages during Fiscal Years 2005-06 and 2004-05, respectively.

Medical and Disability Benefits

The Group Benefit Plans Fund is a Pension and Other Employee Benefits Fund established for the purpose of risk financing employee and state-official medical claims. The fund includes several medical plan options ranging from provider of choice to managed care. Before January 1, 2000, the state offered a variety of medical plans; some of the plans were fully insured while others were self-insured using Anthem Blue Cross Blue Shield as the plan administrator. Between January 1, 2000, and June 30, 2005, self-insured plans were no longer offered, and the state and its employees paid premiums for insurance purchased to cover medical claims. After June 30, 2005, the state once again became self-insured for certain employee and state-official medical claims. The state's contribution to the premium is subject to approval of the legislature each year, and state employees pay the difference between the state's contribution and the premium. The premiums set by the state are intended to cover claims and include a fee to offset the costs of administering the plan, such as, the online benefits system and communicating benefit provisions. Employee healthcare premiums are allowed on a pretax basis under the state's flexible spending account benefits plan.

The Group Benefits Plan, a Pension and Other Employee Benefits Trust Fund shown in the financial statements below, reports a net asset deficit of \$150,219, which was the result of claims in excess of those anticipated by the plan's actuary. The plan began the year with a net asset surplus of \$4,734,067.

Effective July 1, 2005, the state terminated the Anthem Blue Cross Blue Shield plans and began offering five self-funded plan options administered by Great West Healthcare, in addition to the fully insured Kaiser HMO plan and the San Luis Valley HMO plan, as well as, three self-funded dental options administered by Delta Dental Plan of Colorado. On July 1, 2006 the state discontinued one of the self-funded medical plan options due to low enrollment.

Before January 1, 1999, the Group Benefit Plans Fund provided an employer paid short-term disability plan for all employees. On January 1, 1999, the Public Employees Retirement Association (PERA) began covering short-term disability claims for state employees eligible under its retirement plan (see Note 19-A). The Group Benefit Plans Fund continues to provide short-term disability coverage for employees not yet qualified for the retirement plan and secondary benefits for employees also covered under the PERA short-term disability plan.

The Group Benefit Plans short-term disability program provides an employee with 60 percent of their pay beginning after 30 days of disability or the exhaustion of

the employee's sick leave balance, whichever is later. This benefit expires six months after the beginning of the disability. Although fully insured, the Group Benefit Plans disability program includes a risk-sharing feature that provides experience rating refunds calculated as earned premiums less the aggregate of incurred claims, claim reserve, retention charge, and refunds paid previously over the term of the contract. Refunds, when applicable, are paid annually.

PERA 401k Plan

The Public Employees' Retirement Association (PERA) offers a voluntary 401(k) plan entirely separate from the defined benefit plan. In 2005, PERA members were allowed to make contributions of up to 100 percent of their annual gross salary (reduced by their 8 percent PERA contribution), to a maximum of \$14,000. In 2006, the maximum increased to \$15,000. Participants who are age 50 and older, and contributing the maximum amount allowable, can make an additional \$5,000 catch-up contribution in 2006, for a total contribution of \$20,000. Contributions and earnings are tax deferred. On December 31, 2005, the plan had net assets of \$1,297.0 million and 72,867 accounts.

Employee Deferred Compensation Plan

The state initiated a deferred compensation (457) plan for state employees in 1981. The nine-member Deferred Compensation Committee establishes rules and regulations for implementation of the plan. The Committee comprises the State Controller, the State Treasurer, four plan participants elected by plan members, a participant of the Public Officials' and Employees' Defined Contribution Plan appointed by the Governor, and two members of the General Assembly – one each appointed by the President of the Senate and Speaker of the House. The plan uses a third party administrator, and all costs of administration and funding are borne by the plan participants. The assets of the plan are not assets of the state, but are held in trust for the exclusive benefit of plan participants and their beneficiaries. Fund equity of the plan was \$324.3 million and \$303.8 million at June 30, 2006 and June 30, 2005, respectively. The state has no liability for losses under the plan but does have the duty of due care that is required of a fiduciary agent.

Defined Contribution Retirement Plan

On January 1, 1999, the state began providing a defined contribution retirement plan for certain eligible employees identified in statute. The plan is authorized by Colorado Revised Statutes 24-52-201 through 24-52-208 and is governed by the rules and regulations established for the plan by the nine-member Deferred Compensation Committee. The state is the sole contributing employer of the plan.

Prior to January 1, 2006, the following state employees were eligible to participate in the plan: a member of the general assembly, the Governor, the Lieutenant Governor, the Attorney General, the chief deputy attorney general, the solicitor general, the Secretary of State, the deputy secretary of state, the State Treasurer, the deputy state treasurer, a district attorney, an assistant district attorney, a chief deputy district attorney, a deputy district attorney, or other employee of a district attorney, a member of the public utilities commission, an executive director of a department of state appointed by the governor, an employee of the senate or the house of representatives, and a nonclassified employee of the Governor's Office.

After December 31, 2005, in addition to the individuals listed above, any new employee hired in the state personnel system is eligible to participate in the defined contribution plan unless the employee is:

- ♦ an employee of a Higher Education Institution,
- ♦ commencing employment as an elected official, or
- ♦ has been a member of the Public Employees Retirement Association (PERA) within the prior twelve months.

Notwithstanding these limitations, an employee is eligible to participate in the defined contribution plan if they are a PERA retiree serving as a state elected official. Participation in the plan by eligible employees is voluntary; however, if the election to participate is not made within 60 days the employee automatically becomes a member of the Public Employees Retirement Association (PERA). At June 30, 2006, the plan's three investment contractors reported a total of 756 accounts with 264 individuals actively contributing to the plan.

Contributions to the plan are set in statute as a percent of salary and are required to be the same as the contributions to the defined benefit plan and defined contribution plans administered by PERA. From July 1, 2005, to December 31, 2005, the state contribution rate was 10.15 percent and from January 1, 2006, to June 30, 2006 the rate was 10.65 percent. The employee was required to contribute 8 percent of gross covered wages throughout the year.

The financial statements of the Defined Contribution Plan are prepared on the accrual basis of accounting in accordance with NCGA Statement 1 and Governmental Accounting Standards Board Statement 25. The Plan recognizes member and employer contributions as additions in the period in which the employee provides services. Investments are reported at fair value.

The following page presents the financial statements for the state's pension and other employee benefits plans discussed above.

**STATEMENT OF FIDUCIARY NET ASSETS
PENSION AND OTHER EMPLOYEE BENEFIT FUNDS
JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	DEFERRED COMPENSATION PLAN	DEFINED CONTRIBUTION PLAN	GROUP BENEFIT PLANS	TOTALS
ASSETS:				
Current Assets:				
Cash and Pooled Cash	\$ 836	\$ -	\$ 19,207	\$ 20,043
Other Receivables, net	2,700	130	4,119	6,949
Due From Other Funds	-	-	87	87
Prepays, Advances, and Deferred Charges	-	-	13	13
Total Current Assets	3,536	130	23,426	27,092
Noncurrent Assets:				
Investments:				
Mutual Funds	315,208	8,345	-	323,553
Other Investments	5,785	-	-	5,785
Total Noncurrent Assets	320,993	8,345	-	329,338
TOTAL ASSETS	324,529	8,475	23,426	356,430
LIABILITIES:				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	230	26	23,543	23,799
Due To Other Funds	-	6	-	6
Total Current Liabilities	230	32	23,543	23,805
Noncurrent Liabilities:				
Accrued Compensated Absences	8	-	33	41
Total Noncurrent Liabilities	8	-	33	41
TOTAL LIABILITIES	238	32	23,576	23,846
NET ASSETS:				
Held in Trust for:				
Pension/Benefit Plan Participants	323,440	8,345	-	331,785
Unrestricted	851	98	(150)	799
TOTAL NET ASSETS	\$ 324,291	\$ 8,443	\$ (150)	\$ 332,584

**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS
PENSION AND OTHER EMPLOYEE BENEFIT FUNDS
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	DEFERRED COMPENSATION PLAN	DEFINED CONTRIBUTION PLAN	GROUP BENEFIT PLANS	TOTALS
ADDITIONS:				
Member Contributions	\$ 36,418	\$ 623	\$ 75,056	\$ 112,097
Employer Contributions	-	799	94,582	95,381
Investment Income/(Loss)	21,389	627	303	22,319
Employee Deferral Fees	971	130	1,028	2,129
Other Additions	-	-	15,770	15,770
TOTAL ADDITIONS	58,778	2,179	186,739	247,696
DEDUCTIONS:				
Benefits and Withdrawals	37,009	815	-	37,824
Health Insurance Premiums Paid	-	-	53,461	53,461
Other Benefits Plan Expense	-	-	17,594	17,594
Administrative Expense	857	90	-	947
Other Deductions	406	6	120,482	120,894
Transfers-Out	11	5	86	102
TOTAL DEDUCTIONS	38,283	916	191,623	230,822
CHANGE IN NET ASSETS	20,495	1,263	(4,884)	16,874
FISCAL YEAR BEGINNING	303,796	7,180	4,734	315,710
FISCAL YEAR ENDING	\$ 324,291	\$ 8,443	\$ (150)	\$ 332,584

The notes to the financial statements are an integral part of this statement.

UNAUDITED

Component Units

Employees of the Colorado Water Resources and Power Development Authority are covered under the PERA 401K Defined Contribution Pension Plan discussed above.

The University of Colorado Hospital Authority provides a single employer defined contribution plan (401a) and a single employer tax-deferred annuity plan (403b) that required the authority to make matching contributions of \$3.9 million in Fiscal Year 2004-05. The hospital also provides a single employer tax deferred plan (457b) that did not require authority contributions. All three plans are administered by third-party investment companies. The financial statements of these pension plans are available from the authority.

NOTE 22 – RISK MANAGEMENT

Primary Government

The state currently self-insures its agencies, officials, and employees for certain risks of loss to which they are exposed. These include general liability, motor vehicle liability, and workers' compensation. The Risk Management Fund is reported as part of the General Fund, and it is used to account for claims adjustment, investigation, defense, and authorization for the settlement and payment of claims or judgments against the state. Property claims are not self-insured; the state has purchased property insurance, which includes flood and terrorism coverage.

All funds and agencies of the state with the exception of the component units, the University of Colorado, Colorado State University (not including CSU-Pueblo), and the University of Northern Colorado, participate in the Risk Management Fund. Agency premiums are based on an assessment of risk exposure and historical experience.

Claims are reported in the General Fund in accordance with GASB Interpretation No. 6, and therefore, related liabilities are only reported to the extent that they are due and payable at June 30. On the government-wide statements, risk management liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Those liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. A contractor completes an actuarial study each year determining both the short and long-term liabilities of the Risk Management Fund.

Colorado employers are liable for occupational injuries and diseases of their employees. Benefits are prescribed by the

Workers' Compensation Act of Colorado for medical expenses and loss of wages resulting from job-related disabilities. The state uses the services of Pinnacol Assurance, a related organization, to administer its plan. The state reimburses Pinnacol for the current cost of claims paid and related administrative expenses.

For claims related to events occurring before October 1, 1996, the Regents of the University of Colorado participates in the University of Colorado Insurance Pool – a public-entity self-insurance pool. After that date, the university became self-insured for workers' compensation, auto, and general and property liability. An actuary projects both the pool and the self-insured plan undiscounted liabilities. The university purchases excess insurance for losses over its self-insured retention of \$500,000 per property claim, \$750,000 per worker's compensation claim, and \$1,000,000 per general liability claim. Tort claims are subject to the governmental immunity act, and damages are capped for specified waived areas at \$150,000 per person and \$600,000 per occurrence.

The University of Colorado Graduate Medical Education Health Benefits Program is a comprehensive self-insurance health and dental benefits program for physicians in training at the Health Sciences Center. The university manages excess risk exposure for staff medical claims by purchasing stop-loss insurance of \$175,000 per person and \$6.5 million in aggregate annually. There have been no collections against the aggregate stop-loss insurance in the previous three years. An insurance brokerage firm estimates liabilities of the plan using actuarial methods.

The University of Colorado at Denver and Health Sciences Center also self-insures its faculty, and staff for medical malpractice through the University of Colorado Self-Insurance Trust consistent with the limits of governmental immunity. For claims outside of governmental immunity, the Trust has purchased insurance to cover claims greater than \$6.0 million per occurrence and in the aggregate annually. The discounted liability for malpractice is determined annually by an actuarial study.

Colorado State University is self-insured for employee medical and dental plans, but purchases re-insurance for healthcare claims over \$200,000. The related liability is based on underwriting review of claims history and current data. A liability is recorded for the university's employee long-term disability plan based on expected claims payout as determined by the third party administrator. The university is self-insured for worker's compensation up to \$500,000, and has purchased re-insurance for individual claims up to \$1.0 million. The university self-insures general liability claims up to \$500,000 per occurrence and has purchased excess insurance for claims over that amount. General liability claims arising out of employment practices are self-insured with excess insurance purchased for claims between \$1.0 million and \$5.0 million. The university is self-insured for property damage up to \$100,000, but has

purchase excess insurance providing coverage up to \$1.0 billion per occurrence. Changes in claims liabilities were as follows:

Changes in Claims Liabilities (Amounts in Thousands)					
	Fiscal Year	Restated Liability at July 1	Current Year Claims and Changes in Estimates	Claim Payments	Liability at June 30
Risk Management:					
Liability Fund					
	2005-06	\$ 18,962	\$ 11,476	\$ 5,271	\$ 25,167
	2004-05	24,541	(142)	5,437	18,962
	2003-04	39,750	(8,083)	7,126	24,541
Workers' Compensation					
	2005-06	74,072	34,530	26,479	82,123
	2004-05	69,582	27,421	22,931	74,072
	2003-04	68,730	35,242	29,842	74,130
University of Colorado:					
General Liability, Property, and Workers' Compensation					
	2005-06	15,012	6,072	5,364	15,720
	2004-05	12,841	8,838	6,667	15,012
	2003-04	12,033	7,025	6,217	12,841
University of Colorado Health Sciences Center:					
Medical Malpractice					
	2005-06	6,556	965	960	6,561
	2004-05	8,759	(225)	1,978	6,556
	2003-04	8,759	149	1,269	7,639
Graduate Medical Education Health Benefits Program					
	2005-06	972	5,723	5,671	1,024
	2004-05	812	5,166	5,006	972
	2003-04	788	4,135	4,111	812
Colorado State University:					
Medical, Dental, and Disability Benefits					
	2005-06	10,242	18,951	17,451	11,742
	2004-05	9,841	16,166	15,765	10,242
	2003-04	5,293	11,313	11,832	4,774

UNAUDITED

Component Units

In order to manage malpractice claims risk, the University of Colorado Hospital Authority participates in a self-insurance trust called the University of Colorado Self-Insurance and Risk Management Trust. The trust provides coverage up to the governmental immunity limits and contracts with a commercial insurance company for coverage to \$5.0 million per occurrence when governmental immunity does not apply. For Fiscal Year 2004-05, the hospital recorded premium and administrative expenses of \$317,000. The trust had a fund balance of \$4.5 million in excess of reserves for losses and loss adjustment expense. The hospital purchases insurance coverage for theft, property damage, general liability, automobile, employee health, dental, and accident claims through commercial insurance companies.

The Colorado Water Resources and Power Development Authority maintains commercial insurance for most risks of loss.

The Denver Metropolitan Major League Baseball Stadium District purchases commercial insurance to mitigate most of its risk of loss. It requires its lessee and contractors to cover certain other risks. These parties provided the required coverage at their own cost in 2005. There were no significant reductions in insurance coverage from the prior year.

NOTE 23 – LEASE COMMITMENTS

Primary Government

State management is authorized to enter lease or rental agreements for buildings and/or equipment. All leases contain clauses stipulating that continuation of the lease is subject to funding by the Legislature. Historically, these leases have been renewed in the normal course of business. They are therefore treated as noncancellable for financial reporting purposes.

At June 30, 2006, the state had the following gross amounts of assets under capital lease:

(Amounts in Thousands)			
Gross Assets Under Lease			
	Land	Buildings	Equipment and Other
Governmental Activities	\$ -	\$ 17,414	\$ 4,987
Business-Type Activities	4,455	61,274	17,044
Total	\$ 4,455	\$ 78,688	\$ 22,031

At June 30, 2006, the state expected the following sublease rentals related to its capital and operating leases:

(Amounts in Thousands)			
Sublease Rentals			
	Capital	Operating	Total
Governmental Activities	\$ -	\$ 30	\$ 30
Business-Type Activities	-	490	490
Total	\$ -	\$ 520	\$ 520

During the year ended June 30, 2006, the state incurred the following contingent rentals related to capital and operating leases:

(Amounts in Thousands)			
Contingent Rentals			
	Capital	Operating	Total
Business-Type Activities	\$ -	\$ 31	\$ 31
Total	\$ -	\$ 31	\$ 31

Colorado State University Research Foundation, a related party, is a not-for-profit Colorado corporation, established to aid and assist the two institutions governed by the Colorado State University System Board of Governors in their research and educational efforts. The support provided by the foundation to the institutions includes patent and licensing management, equipment leasing, municipal lease administration, debt financing, and land acquisition, development and management. Colorado State University subleases space and vehicles from the foundation. The total obligation at June 30, 2006, for the space and vehicles was \$57,837 and \$371,278, respectively. The Colorado State University System leases equipment from the foundation and has a total lease obligation of \$2,654,054.

Aurora Community College made operating lease payments of approximately \$1.0 million to the Community College of Aurora Foundation, which owns three of the four campus buildings.

Morgan Community College made lease payments of \$73,500 to the Morgan Community College Foundation for classroom facilities.

Trinidad State Junior College made operating lease payments of \$124,467 to the Trinidad State Junior College Educational Foundation.

The State Board for Community Colleges and Occupational Education made lease principal payments of \$102,485 to the Colorado Community College System Foundation.

The state is obligated under certain leases that it accounts for as operating leases. Operating leases do not give rise to property rights or lease obligations. Therefore, the lease agreements are not reflected in the assets or liabilities of the funds.

For Fiscal Year 2005-06, the state recorded building and land rent of \$36.8 million and \$18.5 million in governmental and business-type activities, respectively. The state also recorded equipment and vehicle rental expenditures of \$6.6 million and \$27.1 million in governmental and business-type activities, respectively. The above amounts were payable to entities outside the state and do not include transactions with the state fleet management program. The state recorded \$0.22 million of lease interest costs in the governmental activities and \$0.92 million in the business-type activities.

The \$132.1 million of capital lease proceeds shown on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balance* is primarily related to the Department of Corrections issuing \$130.6 million of certificates of participation for the purchase and upgrade of buildings. These proceeds were not fully expended at June 30, 2005.

Future minimum payments at June 30, 2006, for existing leases were as follows:

(Amounts in Thousands)

	Operating Leases		Capital Leases	
	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities
2007	\$ 30,344	\$ 10,985	\$ 1,704	\$ 8,275
2008	25,170	7,982	1,115	7,112
2009	20,843	6,329	915	6,327
2010	14,753	4,910	833	5,920
2011	11,866	2,451	803	5,258
2012 to 2016	35,528	8,457	4,469	25,118
2017 to 2021	164	78	6,087	20,117
2022 to 2026	-	-	4,058	8,902
2027 to 2031	-	-	-	3,715
2032 to 2036	-	-	-	1,228
Total Minimum Lease Payments	138,668	41,192	19,984	91,972
Less: Imputed Interest Costs	-	-	2,502	31,248
Present Value of Minimum Lease Payment	\$ 138,668	\$ 41,192	\$ 17,482	\$ 60,724

Component Units

The University of Colorado Hospital Authority leases certain equipment under noncancellable operating leases. Rental expense for operating leases approximated \$5.1 million for Fiscal Years 2004-05. Future minimum lease payments for these leases at June 30, 2005, are:

(Amounts in Thousands)

Fiscal Year	Amount
2006	\$ 6,538
2007	1,839
2008	1,663
2009	1,144
2010	559
Thereafter	4,176
Total Minimum Obligations	<u>\$15,919</u>

The Colorado Water Resources and Power Development Authority leases office facilities under an operating lease expiring in 2006. Total rental expense for the year ended

December 31, 2005 was \$122,338. The total minimum rental commitment under this lease is \$37,591 for 2006.

CoverColorado leases office facilities under an operating lease that expires in 2007. Total rental expense for the year ended December 31, 2005, was \$26,381. The total minimum rental commitment under this lease is \$59,300 for years 2006 through 2007.

Effective October 1, 1999, the University of Colorado Foundation entered an agreement to lease the building in which it operated. The foundation recorded a lease liability equal to the present value of the future minimum lease payments under the lease, which are currently \$5.1 million. Total minimum lease payments including interest at June 30, 2005, were \$8.4 million. The lessor of the building has promised to make a nonreciprocal transfer of the building to the foundation on or before September 2014. The net book value of the property and equipment under the capital lease totaled \$3,731,750, net of accumulated depreciation of \$2,018,250, as of June 30, 2005.

NOTE 24 – SHORT-TERM DEBT

On July 1, 2005, the State Treasurer issued \$700.0 million of General Fund Tax Revenue Anticipation Notes, Series 2005A. The notes were due and payable on June 27, 2006, at an average coupon rate of 3.81 percent. The notes were issued to meet short-term cashflow needs of the General Fund and were repaid before June 30, 2005, as required by the State Constitution.

Statutes authorize the State Treasurer to issue notes for local school districts in anticipation of local school district revenues to be collected at a later time. On July 1, 2005, the State Treasurer issued \$225.0 million of Education Loan Program Tax and Revenue Anticipation Notes, Series 2005A. The notes carried an average coupon rate of 4.17 percent and matured on August 7, 2006.

On December 13, 2005, the State Treasurer issued \$190.0 million of Education Loan Program Tax and Revenue Anticipation Notes, Series 2005B. The notes carried an average coupon rate of 6.25 percent and matured on August 7, 2006. For each issuance, the State Treasurer established a Note Repayment Account that was fund before June 30, 2006, in an amount adequate to fully defease the outstanding notes. School districts were required to repay the loans prior to the state's fiscal year end, and the State Treasurer placed the loan repayments in a separate account that was restricted to paying off the notes on the August 9, 2005, due date.

The following schedule shows the changes in short-term financing for the period ended June 30, 2006:

	(Amount in Thousands)			
	Beginning Balance July 1	Changes		Ending Balance June 30
		Additions	Reductions	
Governmental Activities				
Tax Revenue Anticipation Notes	\$ -	\$ 700,000	\$ (700,000)	\$ -
Lines of Credit	-	-	-	-
Short-Term External Loans	-	-	-	-
Education Loan Anticipation Notes	520,000	415,000	(520,000)	415,000
Total Governmental Activities Short-Term Financing	520,000	1,115,000	(1,220,000)	415,000
Total Short-Term Financing	\$ 520,000	\$ 1,115,000	\$ (1,220,000)	\$ 415,000

NOTE 25 – NOTES AND BONDS PAYABLE**Primary Government**

Many Higher Education Institutions, the Highway Fund, the State Nursing Homes, and CollegeInvest have issued bonds and notes for the purchase of equipment, construction of facilities and infrastructure, and to finance student loans. Specific user revenues are pledged for the payments of interest and future retirement of the obligations.

During Fiscal Year 2005-06, the state's governmental activities had \$168.0 million of federal and state revenue available in the Highway Users Tax Fund to meet an equivalent amount of debt service. Collectively, the state's business-type activities had \$299.5 million of available net revenue after operating expenses to meet the \$168.4 million of debt service requirement related to these bonds. However, the revenue of an individual business-type activity is generally not available to meet the debt service requirements of another business-type activity. The State Fair Authority, a nonmajor enterprise fund, did not earn adequate net available revenues from pledged sources to fund its debt service.

The state recorded \$238.1 million of interest costs, of which, \$114.2 million was recorded by governmental activities and \$123.9 million was recorded by business-type activities. The governmental activities interest cost primarily comprises \$36.2 million of General Fund interest on Tax Revenue Anticipation Notes issued by the Department of Treasury, \$76.1 million of Highway User Tax Fund interest on Transportation Revenue Anticipation Notes issued by the Department of Transportation, and \$1.2 million of interest primarily on certificates of participation issued primarily by internal service funds in the Department of Personnel & Administration. The business-type activities interest cost primarily comprises \$57.0 million of interest on revenue bonds issued by Higher Education Institutions, \$50.8 million of interest on bonds issued by CollegeInvest, and \$15.6 million of interest on bonds issued by the College Access Network, a nonmajor enterprise fund.

Annual maturities of notes and bonds payable at June 30, 2006, are as follows:

(Amounts in Thousands)								
Governmental Activities								
Fiscal Year	Revenue Bonds		Notes Payable		Certificates of Participation		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2007	\$ 97,490	\$ 70,492	\$ 415,000	\$ 16,885	\$ 13,745	\$ 8,000	\$ 526,235	\$ 95,377
2008	102,475	65,514	-	-	9,816	7,618	112,291	73,132
2009	107,795	60,197	-	-	6,396	7,371	114,191	67,568
2010	113,300	54,691	-	-	8,807	11,348	122,107	66,039
2011	119,385	48,605	-	-	12,616	7,025	132,001	55,630
2012 to 2016	701,056	138,903	-	-	55,426	27,385	756,482	166,288
2017 to 2021	127,185	3,180	-	-	62,615	13,702	189,800	16,882
2022 to 2026	-	-	-	-	4,050	3,644	4,050	3,644
2027 to 2031	-	-	-	-	6,515	2,400	6,515	2,400
2032 to 2036	-	-	-	-	5,460	561	5,460	561
Subtotals	1,368,686	441,582	415,000	16,885	185,446	89,054	1,969,132	547,521
Unamortized Prem/Discount	49,760	-	-	-	10,956	-	60,716	-
Totals	\$1,418,446	\$ 441,582	\$ 415,000	\$ 16,885	\$ 196,402	\$ 89,054	\$2,029,848	\$ 547,521

(Amounts in Thousands)										
Business-Type Activities										
Fiscal Year	Revenue Bonds		Notes Payable		Mortgages Payable		Certificates of Participation		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2007	\$ 75,183	\$ 102,958	\$ 715	\$ 291	\$ 43	\$ 7	\$ 7,330	\$ 11,942	\$ 83,271	\$ 115,198
2008	52,529	99,938	741	262	45	5	7,174	11,640	60,489	111,845
2009	60,400	97,207	768	231	48	2	6,704	11,352	67,920	108,792
2010	39,470	95,002	803	199	-	-	6,634	11,083	46,907	106,284
2011	40,740	93,298	402	164	-	-	6,894	10,829	48,036	104,291
2012 to 2016	225,918	443,321	2,281	547	-	-	39,453	49,327	267,652	493,195
2017 to 2021	225,642	400,763	1,098	73	-	-	48,870	38,897	275,610	439,733
2022 to 2026	364,075	340,203	60	8	-	-	60,050	25,566	424,185	365,777
2027 to 2031	189,577	260,406	-	-	-	-	68,178	9,534	257,755	269,940
2032 to 2036	499,000	171,382	-	-	-	-	3,035	230	502,035	171,612
2037 to 2041	512,830	43,962	-	-	-	-	-	-	512,830	43,962
Subtotals	2,285,364	2,148,440	6,868	1,775	136	14	254,322	180,400	2,546,690	2,330,629
Unamortized Prem/Discount	17,084	-	(58)	-	-	-	5,923	-	22,949	-
Totals	\$2,302,448	\$2,148,440	\$ 6,810	\$ 1,775	\$ 136	\$ 14	\$ 260,245	\$ 180,400	\$2,569,639	\$2,330,629

Component Units

The debt service requirements to maturity for the Water Resources and Power Development Authority at December 31, 2005, excluding unamortized original issue discount and premium and deferred refunding costs are:

(Amounts in Thousands)			
Year	Principal	Interest	Total
2006	\$ 43,065	\$ 49,814	\$ 92,879
2007	44,885	48,673	93,558
2008	46,390	46,672	93,062
2009	47,385	44,561	91,946
2010	50,430	42,345	92,775
2011 to 2015	255,790	174,293	430,083
2016 to 2020	225,530	114,836	340,366
2021 to 2025	158,115	65,384	223,499
2026 to 2030	55,115	39,639	94,754
2031 to 2035	90,480	25,106	115,586
2036 to 2040	23,215	8,261	31,476
2041 to 2043	17,065	1,822	18,887
Total Future Payments	\$ 1,057,465	\$ 661,406	\$ 1,718,871

The original principal amount for the outstanding bonds was \$1.6 billion. Total interest paid during 2005 amounted to \$44.3 million.

All of the Water Resources and Power Development Authority's Small Water Resources Program bonds and the Series 1989A and Series 1990A Clean Water Revenue Bonds are insured as to payment of principal and interest by Financial Guaranty Insurance Company. The Clean Water Revenue Bonds, Series 1992A are insured as to payment of principal and interest by Financial Security Assurance, Inc. The Wastewater Revolving Fund Refunding Revenue Bonds, Series 1996A are insured as to payment of principal and interest by AMBAC Indemnity Corporation. The Water Resources Revenue Bonds, Series 2003A, 2003B, 2004A, 2004B, 2004C, 2004D, and 2004E, Series 2005A, Series 2005E, and Series 2005F are insured as to payment of principal and interest by MBIA Insurance Corporation. The Water Resources Revenue Bonds Series 2005B and Series

UNAUDITED

2005C are insured as to payment of principal and interest by Assured Guaranty Corp. The Water Resources Revenue Bond Series 2005D are insured as to payment of principal and interest by Financial Security Assurance, Inc. The authority can issue up to \$150,000,000 (excluding refunding bonds) of outstanding Small Water Resources Revenue Bonds and as of December 31, 2005, had \$103,965,000 of these bonds outstanding.

In November 2004, the University of Colorado Hospital Authority issued a combined total of \$160.0 million of Series 2004A and 2004B Revenue Bonds with variable interest rates averaging 1.98 percent and 1.99 percent,

respectively. Proceeds from the bonds will be used for construction and equipping of Phase II of the Anschutz Inpatient Pavilion.

During Fiscal Year 2004-05, the authority met all the financial ratio requirements of its bond indenture. Cash paid for interest by the hospital in Fiscal Year 2004-05 approximated \$19.9 million. Total interest cost capitalized in Fiscal Year 2004-05 amounted to (\$0.5) million, which is net of \$2.8 million of investment income from the unexpended bond funds. The aggregate maturities of long-term debt for the University of Colorado Hospital Authority at June 30, 2005, are:

(Amounts in Thousands)			
Year	Principal	Interest	Total
2006	6,880	19,987	26,867
2007	7,275	19,583	26,858
2008	7,595	19,258	26,853
2009	7,935	18,935	26,870
2010	8,285	18,600	26,885
2011 to 2015	41,650	87,363	129,013
2016 to 2020	50,870	75,623	126,493
2021 to 2025	89,480	60,432	149,912
2026 to 2030	95,730	40,513	136,243
2031 to 2036	145,935	14,943	160,878
Total Long-Term Debt Payments	461,635	\$ 375,237	\$ 836,872
Less: Unamortized Discount	(3,677)		
Deferred Amount on Refunding of Series 1997A Bonds	(6,003)		
Total Carrying Amount of Long-Term Debt	\$ 451,955		

Bear Creek I, LLC (Bear Creek) is a Colorado limited liability company whose sole member is the University of Colorado Foundation. Bear Creek borrowed \$69.1 million of the proceeds from the Colorado Educational and Cultural Facilities Authority (CECFA) 2002 Student Housing Revenue Bonds issuance. CECFA is a related party of the state. Bear Creek used the borrowing proceeds to fund construction and furnishing of a student housing facility and a community center, to fund interest costs during the construction period, and to pay issuance costs. The bonds carry a true interest cost of 5.2 percent. They are payable from loan payments made by Bear Creek to CECFA, from funds held by the bond trustee, and from a Commitment of Support agreement in which Bear Creek has agreed to make up any deficiency from

the first two sources. At June 30, 2005, scheduled payments on principal for the bonds at June 30 of each of the following years were \$1.2 million for 2006, \$1.0 million for 2007, \$1.2 million for 2008, \$1.4 million for 2009, \$1.5 for 2010, and \$62.8 million thereafter. At June 30, 2005, the trustee held \$6.4 million in overnight repurchase agreements for various purposes related to Bear Creek's activities and debt service.

In June 2004, the University of Colorado Foundation established a \$20.0 million unsecured line of credit with a bank. The credit line carries variable interest based on the LIBOR or the prime rate. As of June 30, 2005, no amounts were outstanding.

NOTE 26 – CHANGES IN LONG-TERM LIABILITIES**Primary Government**

The following table summarizes the changes in long-term liabilities for Fiscal Year 2005-06:

	(Amount in Thousands)				
	Beginning Balance July 1	Changes		Ending Balance June 30	Due Within One Year
		Additions	Reductions		
Governmental Activities					
Deposits Held In Custody For Others	\$ 3,227	\$ 3	\$ 571	\$ 3,801	\$ 3,784
Accrued Compensated Absences	119,317	28,878	(25,898)	122,297	9,437
Claims and Judgments Payable	469,716	10,527	(93,708)	386,535	43,083
Capital Lease Obligations	22,307	2,443	(7,268)	17,482	1,461
Bonds Payable	1,512,986	340,604	(308,339)	1,545,251	97,490
Certificates of Participation	63,332	20,335	(14,070)	69,597	13,745
Other Long-Term Liabilities	198,520	9,343	(366)	207,497	-
Total Governmental Activities Long-Term Liabilities	2,389,405	412,133	(449,078)	2,352,460	169,000
Business-Type Activities					
Accrued Compensated Absences	145,987	17,849	(12,963)	150,873	14,284
Claims and Judgments Payable	28,252	73,505	(45,931)	55,826	7,430
Capital Lease Obligations	90,139	5,785	(35,200)	60,724	4,852
Bonds Payable	2,063,379	486,637	(247,568)	2,302,448	75,183
Certificates of Participation	75,729	215,638	(31,123)	260,244	7,330
Notes, Anticipation Warrants, Mortgages	9,401	410	(2,864)	6,947	758
Other Long-Term Liabilities	55,950	6,412	(2,468)	59,894	4,276
Total Business-Type Activities Long-Term Liabilities	2,468,837	806,236	(378,117)	2,896,956	114,113
Fiduciary Activities					
Deposits Held In Custody For Others	266,636	7,442	(7,656)	266,422	210,974
Accrued Compensated Absences	-	42	(1)	41	-
Other Long-Term Liabilities	2,026	471	(35)	2,462	-
Total Fiduciary Activities Long-Term Liabilities	268,662	7,955	(7,692)	268,925	210,974
Total Primary Government Long-Term Liabilities	\$ 5,126,904	\$ 1,226,324	\$ (834,887)	\$ 5,518,341	\$ 494,087

Long-term liabilities that are actuarially determined often include amounts for claims that are incurred but not yet reported. Since these liabilities are not based on individually identifiable claims, it is not practicable to report gross additions and reductions. See Note 22 for the amount of claims reported and paid and other adjustments to these actuarially determined liabilities. For the long-term portion of Deposits Held in Custody it is not possible to identify or estimate the amount that will be paid within one year.

At June 30, 2006, the following obligations were classified as other long-term liabilities on the government-wide *Statement of Net Assets*.

The \$207.5 million shown for governmental activities represents tax refunds payable, which were at various levels of administrative and legal appeal. These refunds relate to

tax revenues of the General Fund and Highway Users Tax Fund. Payment is not expected within one year.

The \$55.6 million shown for business-type activities primarily comprises:

- \$36.3 million of commitments to pay future tuition costs related to the prepaid tuition program of CollegeInvest.
- \$19.2 million of deferred revenue that the state does not expect to recognize within the following year. The deferred revenue is primarily related to a ground lease at the University of Northern Colorado (\$2.3 million) and accrued interest on Capital Appreciation Bonds not due until Fiscal Year 2015 at the Colorado School of Mines (\$4.4 million).

Component Units

Changes in long-term liabilities are summarized as follows:

	(Amounts in Thousands)				
	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
<i>University of Colorado Hospital Authority</i>					
Bonds Payable	\$ 296,415	\$ 160,715	\$ 5,175	\$ 451,955	\$ 6,880
<i>Colorado Water Resources and Power Development Authority</i>					
Bonds Payable	\$ 807,851	\$ 387,715	\$ 180,618	\$1,014,948	\$ 43,065
Other Long-Term Liabilities	\$ 271,896	\$ 266,398	\$ 206,432	\$ 331,862	\$ 281,535

The Other Long-Term Liabilities of the Colorado Water Resources and Power Development Authority are primarily related to water and pollution control construction project costs that it will pay on loans made to local governments.

The University of Colorado Foundation has beneficial interest in various split-interest agreements including gift annuities, charitable remainder trusts, unitrusts, and a pooled income fund. After termination of the agreements, the assets revert to the foundation to create an endowment to support University activities. The related assets are generally marketable equity and fixed income securities recorded as investments at fair market value. The estimated net present value of obligations to named beneficiaries is reported as an Other Long-Term Liability on the *Statement of Net Assets – Component Units*. Actuarially determined life expectancies and risk-free rates of return are used to estimate the obligation to named beneficiaries. The fair value of assets in excess of the estimated liability is recorded as Gift and Donation revenue at the date of the gift. Changes in value of the investments are combined with changes in the actuarial estimate of liabilities and are reported as Gift and Donation revenue on the *Statement of Revenue, Expenditures, and Changes in Fund Net Assets – Component Units*.

At June 30, 2005, the University of Colorado Foundation held \$87.5 million of endowments for the University of Colorado. On the *Statement of Net Assets – Component Units*, this liability is reported as Deposits Held in Custody.

The Colorado State University Foundation (CSUF) administers life income agreements as gift annuities where an income beneficiary is the lifetime recipient of income and the foundation is the remainder beneficiary. Upon receipt of the gift, a liability is established for the estimated net present value of the lifetime recipient's interest using applicable mortality tables and a discount rate commensurate with the risks involved. A contribution is recognized for the estimated remainder interest.

CSUF has also been named remainder beneficiary for trusts administered by third party corporate trustees. For this arrangement, a receivable and contribution are recorded at the estimated present value of the remainder interest. These life income arrangements are revalued annually to reflect changes in the remainder interest estimates.

At June 30, 2005, total life income agreement assets of CSUF were \$1.2 million. Life income agreements payable at the same date totaled \$1.1 million. The estimated net present value of obligations to named beneficiaries is reported as an Other Long-Term Liability on the *Statement of Net Assets – Component Units*. At June 30, 2005, the foundation held \$12.5 million of endowments and related expendable accounts for Colorado State University. On the *Statement of Net Assets – Component Units*, this liability is reported as Deposits Held in Custody.

At June 30, 2005, the Colorado School of Mines Foundation (CSMF), acting as trustee, held charitable trust and pooled income assets of \$16.3 million; related liabilities of \$6.8 million are calculated using the Internal Revenue Service discount rate for computing charitable contribution deductions. The estimated net present value of obligations to named beneficiaries is reported as an Other Long-Term Liability on the *Statement of Net Assets – Component Units*.

CSMF has also entered several gift annuity contracts that require future payments to the donor or their named beneficiaries; these requirements are reported as an Other Long-Term Liability of \$3.1 million on the *Statement of Net Assets – Component Units*. At June 30, 2005, CSMF reported \$10.9 million of assets held in trust, primarily for the Colorado School of Mines, which are shown on the *Statement of Net Assets – Component Units* as Deposits Held in Custody.

NOTE 27 – DEFEASED DEBT**Primary Government**

Debt is defeased by depositing in escrow accounts an amount sufficient, together with known minimum investment yields, to pay principal, interest, and any redemption premium on the debt to be defeased. During Fiscal Year 2005-06, debt was defeased in the business-type activities.

At June 30, 2006, the remaining balances of amounts previously placed in escrow accounts with paying agents are as follows:

(Amount in Thousands)

Agency	Amount
Governmental Activities:	
Department of Transportation	\$ 666,485
Business-Type Activities:	
Auraria Higher Education Center	\$ 24,419
University of Northern Colorado	21,640
Western State College	16,465
Colorado School of Mines	7,200
Fort Lewis College	4,570
Red Rocks Community College	2,280
Front Range Community College	1,620
Pikes Peak Community College	1,110
Total	<u>\$ 745,789</u>

The Board of Trustees of the University of Northern Colorado issued \$1,785,000 of Auxiliary Facilities System Revenue Refunding and Improvement Bonds Series 2005 to defease \$1,745,000 of Auxiliary Facilities System Revenue Refunding and Improvement Bonds Series 1994. The defeased debt had an interest rate of 5.75 percent and the new debt has an interest rate of 3.25 percent. The remaining term of the debt was unchanged at 3 years, and the estimated debt service cash flows decreased by \$45,261. The defeasance resulted in an economic gain of \$42,508 and a book loss of \$66,758 that will be amortized as an adjustment of interest expense over the remaining three years of the new debt.

The Auraria Higher Education Center issued \$17,520,000 of Certificates of Participation (Administrative Office Facility Project) Series 2005 to defease \$16,905,000 of its Certificates of Participation (Administrative Office Facility Project) Series 1998. The defeased debt had interest rates ranging from 4.5 percent to 5.125 percent and the new debt has interest rates ranging from 3.25 percent to 4.5 percent. The remaining term of the debt was unchanged at 23 years, and the estimated debt service cash flows decreased by \$722,936. The defeasance resulted in an economic gain of \$349,731 and a book loss of \$1,422,086 that will be amortized as an adjustment of interest expense over the remaining 23 years of the new debt.

The Auraria Higher Education Center issued \$15,315,000 of Certificates of Participation (Administrative Office Facility Project) Series 2005 to advance refund \$18,030,000 of its Certificates of Participation (Administrative Office Facility Project) Series 1996. The certificates were redeemed May 1, 2006. The advance refunded debt had interest rates ranging from 3.5 percent to 5.3 percent and the new debt has interest rates ranging from 3.5 percent to 4.125 percent. The remaining term of the debt was unchanged at 15 years, and the estimated debt service cash flows decreased by \$1,152,780. The advance refunding resulted in an economic gain of \$771,618 and a book loss of \$435,873 that will be amortized as an adjustment of interest expense over the remaining 15 years of the new debt.

The Auraria Higher Education Center issued \$7,565,000 of its Auraria Higher Education Center (State of Colorado) Parking Enterprise Revenue Refunding Bonds Series 2006 to defease \$7,020,000 of its Auraria Higher Education Center (State of Colorado) Parking Facilities System Revenue Bonds Series 2000. The defeased debt had interest rates ranging from 5.0 percent to 5.5 percent and the new debt has interest rates ranging from 4.25 percent to 4.5 percent. The remaining term of the debt was unchanged at 20 years, and the estimated debt service cash flows decreased by \$338,035. The defeasance resulted in an economic gain of \$108,246 and a book loss of \$511,679 that will be amortized as an adjustment of interest expense over the remaining 20 years of the new debt.

Component Units

In November 1997, the University of Colorado Hospital Authority issued \$123.9 million in Hospital Refunding Revenue Bonds to advance refunds Series 1992A bonds. The refunding resulted in legal defeasance and a deferred loss, which the hospital is charging to operations through Fiscal Year 2022-23. At June 30, 2005, the unamortized deferred loss on refunding is \$6.0 million. The hospital completed the advance refunding to reduce its total debt service payments over the subsequent 25 years by \$6.0 million and to obtain an economic gain of \$3.2 million.

At December 31, 2005, the Colorado Water Resources and Power Development Authority had \$139.6 million of bonds previously issued but defeased, and therefore, not reflected in bonds payable. During the year, the authority issued \$135.9 million of revenue bonds (2004A, 2005A, 2005A2 Wastewater Revolving Fund Refunding Revenue Bonds and 2005A Drinking Water Revolving Fund Refunding Revenue Bonds) to advance refund portions of its 1996A, 1997B, 1998A, 1998B, 1999A, 2000A, and 2001A Clean Water Revenue Bonds, as well as, its 2000A Drinking Water Revolving Fund Revenue Bonds totaling \$137.5 million. The difference between the new debt and the carrying amount of the old debt was \$1.6 million, which will be amortized against the new debt over the life

of the refunded debt. The refunding resulted in an economic gain of approximately \$7.0 million.

Total debt service, including principal and interest, remaining for the Denver Metropolitan Major League

Baseball Stadium District's in-substance defeased debt was \$7.8 million at December 31, 2005. The cost of the related escrow securities was \$7.5 million.

NOTES 28 THROUGH 29 – DETAILS OF NET ASSETS AND FUND EQUITY

NOTE 28 – PRIOR PERIOD ADJUSTMENTS

Primary Government

The beginning net assets of the Governmental Activities on the government-wide *Statement of Activities* increased by \$102,403,470 as follows:

- ♦ The Department of Transportation increased beginning net assets of the Governmental Activities by \$96,913,869 as the result of correcting errors in recording and depreciating capital assets in prior years.
- ♦ The Department of Treasury increased beginning fund balance of the Governmental Activities by \$1,856,942 when it recognized tax receipts that were inappropriately recorded in an agency fund by the Department of Revenue in the prior fiscal year. The correction of this error also increased the beginning fund balance of the Highway Users Tax Fund (a major fund) in the fund level financial statements.
- ♦ The Department of Human Services increased beginning net assets of the Governmental Activities by \$2,319,098 when it capitalized costs incurred in prior years in constructing the Institute for Forensic Psychiatry at the Colorado Mental Health Institute - Pueblo. The construction project was stopped in Fiscal Year 2002 due to lack of funding and was deemed permanently terminated. However, the project was later resumed. This adjustment recognizes the initial construction expenditures that had not been capitalized.
- ♦ The Department of Education increased beginning net assets of the Governmental Activities by \$5,386,670 when it removed liabilities inappropriately accrued at the end of Fiscal Year 2004-05 related to reimbursement-type capital construction grants for which the department had no proof of local school district expenditures. This error correction also increase the beginning fund balance of the Public School Fund (a major Special Revenue Fund) on the fund level *Statement of Revenues, Expenditure, and Changes in Fund Balances*.
- ♦ The Department of Labor and Employment reduced beginning net assets of the Governmental Activities by \$5,121,373 when the Petroleum Storage Tank Fund became an enterprise as required by CRS 8-20.5-103. The change increased beginning net assets of the Petroleum Storage Tank Fund, an Other Enterprise Fund (a nonmajor fund), in the fund level financial statements by the same amount and reduced the beginning fund balance of the Other Special Revenue Funds (a major fund) by \$5,082,133. The difference between the two adjustments relates to \$39,240 of capital assets previously reported only in the government-wide *Statement of Net Assets*.
- ♦ The Department of Personnel & Administration reduced beginning fund balance of the General Liability Risk Management Fund, which is reported as part of the General Fund, by \$243,666 and \$64,914 when it paid Colorado State University (CSU) and the University of Northern Colorado (UNC), respectively, to assume responsibility for university claims that would otherwise have been current liabilities of the fund in Fiscal Year 2005-06. The department reduced beginning fund balance of the Worker's Compensation Risk Management Fund, which is reported as part of the General Fund, by \$581,462 when it paid the UNC to assume responsibility for university claims that would otherwise have been current liabilities of the fund in Fiscal Year 2005-06. These transactions had no effect on the Governmental Activities on the government-wide statements because the governmental fund reduction in beginning fund balance was offset by an increase in beginning net assets related to removing the CSU and UNC claims liability previously reported as long-term. The transaction had no impact on the Higher Education Institutions Enterprise Fund because CSU and UNC received cash equivalent to the newly assumed current liability.

- ♦ The Department of Personnel & Administration increased beginning net assets of the Governmental Activities by \$1,078,154 when it removed the long-term portion of general liability and worker's compensation claims related to the University of Northern Colorado. The transaction had no effect on the fund level financial statements because the long-term liability is not reported on those statements.
- ♦ The Department of Personnel & Administration reduced beginning net assets of the Governmental Activities by \$29,890 when it determined that the Colorado Combined Campaign Fund was misclassified. This change reduced the beginning fund balance of the Other Special Revenue Funds, a major fund, and increased the beginning net assets of the Other Private Purpose Trust Funds, a portion of the Private Purpose Trust Funds
- ♦ The beginning net assets of the Business-Type Activities on the government-wide *Statement of Activities* increased by \$15,943,219 as follows:
- ♦ The University of Northern Colorado decreased beginning net assets of the Business-Type Activities and the Higher Education Institutions Fund, a major Enterprise Fund, by \$1,078,154 when it assumed actuarial liabilities for risk management that were previously reported by the Department of Personnel & Administration as discussed above.
- ♦ The Department of Labor and Employment increased beginning net assets of the Business-Type Activities and the Petroleum Storage Tank Fund, a nonmajor Other Enterprise Fund by \$5,121,373 as explained above.
- ♦ CollegeInvest increased beginning net assets of the Business-Type Activities and the CollegeInvest Fund, a major enterprise fund, by \$11,900,000 when a review determined that CollegeInvest had under billed the federal government for the Federal Family Education Loan program.

NOTE 29 – FUND EQUITY

On the *Balance Sheet – Governmental Funds*, the Capital Projects Fund Reserve for Statutory Purposes includes the fund equity of the Corrections Expansion Reserve, a Special Capital Construction Fund used to account for Department of Corrections Certificates of Participation, and other minor funds that are allowed to retain fund balances in the Capital Projects Fund. The deficit unreserved fund balance of \$47.5 million is the result of encumbrances for construction contracts authorized by multi-year budgets (see Note RSI-1B). The cash funded resources that will support these appropriations have not yet been earned in the Capital Projects Fund.

NOTE 30 – INTERFUND RECEIVABLES AND PAYABLES

Individual interfund receivable and payable balances at June 30, 2006, were:

	General Fund	Public School	Highway Users Tax	Capital Projects
SELLER'S/LENDER'S RECEIVABLE				
GOVERNMENTAL FUNDS:				
General	\$ -	\$ 70	\$ 370	\$ -
Public School	-	-	-	-
Highway Users Tax	2,116	-	-	39
Capital Projects	1,600	-	-	-
State Lands	-	-	-	-
Other Permanent Trust	-	-	-	-
Water Projects	-	-	-	156
Labor	167	-	-	-
Gaming	31	-	-	-
Other Special Revenue	113	-	40	-
PROPRIETARY FUNDS:				
Higher Education Institutions	2,521	-	180	26
CollegeInvest	-	-	-	-
Correctional Industries	54	-	-	128
Nursing Homes	1,956	-	-	-
INTERNAL SERVICE FUNDS				
Central Services	-	-	-	-
Capitol Complex	24	-	-	-
Administrative Hearings	53	-	-	-
FIDUCIARY FUNDS				
Group Benefit Plan	-	-	87	-
College Savings Plan	-	-	-	-
Treasurer's Agency Funds	-	-	-	-
Other Agency Funds	113	-	-	-
Total	\$ 8,748	\$ 70	\$ 677	\$ 349

The \$28.8 million interfund payable shown for the State Lottery is related to distributions to other state agencies and agency funds that were accrued at June 30, 2006, and were paid early in Fiscal Year 2006-07. The Treasurer's Agency Funds had \$1.9 million due from the Lottery that the Treasurer distributes to the Great Outdoors Colorado Program, a related party. The Conservation Trust Fund had \$11.5 million and the Department of Natural Resources Lottery Distribution Fund had \$2.9 million due from the Lottery Fund; both funds are part of the major fund – Other Special Revenue Funds. The Public School Fund, a major fund, in the Department of Education had \$12.5 due from the Lottery Fund.

The \$20.8 million receivable in the General Fund, which is shown as primarily payable from All Other Funds, is mostly related to the Gaming Fund distribution of \$17.6 million. The Gaming Fund distribution to various funds was accrued at June 30, 2006, and was paid early in Fiscal Year 2006-07. The Gaming Fund is a nonmajor Special Revenue Fund. In addition, the General Fund had a \$1.2 million receivable from the State Fair Fund, a nonmajor enterprise Fund, related to the State Fair's cash deficit.

(Amounts in Thousands)

BUYER'S/BORROWER'S PAYABLE

Other Special Revenue	Higher Education Institutions	CollegeInvest	State Lottery	All Other Funds	Total
\$ 419	\$ 691	\$ -	\$ -	\$ 19,222	\$ 20,772
-	-	-	12,546	3,673	16,219
-	-	-	-	-	2,155
-	7,193	-	-	-	8,793
-	-	-	-	91	91
10	-	-	-	-	10
1,473	-	-	-	-	1,629
-	55	-	-	-	222
-	-	-	-	7,000	7,031
181	21	-	14,398	84,217	98,970
1,394	358	-	-	4,048	8,527
-	-	-	-	211	211
-	560	-	-	2	744
2	-	-	-	-	1,958
-	13	-	-	-	13
-	-	-	-	-	24
-	-	-	-	-	53
-	-	-	-	-	87
-	-	456	-	-	456
-	-	-	1,853	-	1,853
-	-	-	-	122	235
\$ 3,479	\$ 8,891	\$ 456	\$ 28,796	\$ 118,586	\$ 170,052

The \$99.0 million receivable in the Other Special Revenue Funds is primarily due from the Lottery Fund (\$14.4 million as discussed above), the Water Projects Fund, and the Gaming Fund. The Severance Tax Trust Fund, an Other Special Revenue Fund, held a long-term receivable of \$65.2 million that was payable from the Water Projects Fund, a nonmajor Special Revenue Fund. The Water Projects Fund has statutory authority to make loans to local governments and special districts using the assets of the Severance Tax Trust Fund. The loans have terms ranging from 10 to 40 years. However, the borrowing from the Severance Tax Trust Fund is on a revolving basis and will remain in place unless the statutory authority is changed. The Gaming Fund, a nonmajor Special Revenue Fund, owed the Tourism Trust Fund, a part of the major Other Special Revenue Funds, \$19.0 million that was accrued at June 30, 2006, and was paid early in Fiscal Year 2006-07.

No other long-term interfund receivable/payable balances are material. Other balances shown in the schedule above are the result of timing differences between when generally accepted accounting principles require that expenses/expenditures and revenues be accrued and when the related payment is made.

UNAUDITED

NOTE 31 – TRANSFERS BETWEEN FUNDS**Primary Government**

Transfers between funds for the fiscal year ended June 30, 2006, were as follows:

	General Fund	Public School	Highway Users Tax	Capital Projects
TRANSFER-OUT FUND				
MAJOR FUNDS:				
General Fund	\$ -	\$ 2,490,068	\$ 65,345	\$ 105,441
Public School	934	-	-	-
Highway Users	35,586	-	-	1,873
Capital Projects	-	-	-	-
State Education	-	-	-	-
Other Special Revenue	310,364	69,249	6,520	5,774
Higher Education Institutions	3,269	-	-	-
CollegeInvest	27	-	-	-
Lottery	861	12,545	-	-
NONMAJOR FUNDS				
SPECIAL REVENUE FUNDS:				
Water Projects	5,030	-	-	-
Labor	244	-	-	-
Gaming	18,553	-	-	1,198
Tobacco Impact Mitigation	51,207	-	-	6,985
PERMANENT FUNDS:				
State Lands Trust Expendable	35	31,405	-	-
State Lands Trust Nonexpendable	-	-	-	-
Other Permanent Trust Nonexpendable	-	-	-	-
OTHER GOVERNMENTAL FUNDS:				
Debt Service	-	-	-	-
ENTERPRISE FUNDS:				
Wildlife	4,336	-	-	-
College Access Network	80	-	-	-
Correctional Industries	347	-	-	-
Nursing Homes	96	-	-	-
Prison Canteens	68	-	-	-
Petroleum Storage	893	-	-	-
Other Enterprise Funds	438	-	-	-
INTERNAL SERVICE FUNDS:				
Central Services	1,404	-	-	-
General Government Computer Center	718	-	-	-
Telecommunications	771	-	-	-
Capitol Complex	572	-	-	-
Administrative Hearings	236	-	-	-
Debt Collection	169	-	-	-
FIDUCIARY FUNDS:				
Treasurer's Private Purpose	1,843	-	-	-
Other Fiduciary Funds	102	-	-	-
TOTAL	\$ 438,183	\$ 2,603,267	\$ 71,865	\$ 121,271

In the normal course of events, the Legislature appropriates a large number of transfers between funds exercising its responsibility to allocate the state's resources to programs as shown in the above schedule. Large transfers into the General Fund are considered unusual and are discussed below.

The \$310.4 million transfer out of the Other Special Revenue Funds, a major fund, and into the General Fund included both routine and nonroutine transfers and comprises the following. The state transferred \$185.6 million from the Controlled Maintenance Trust Fund (CMTF) to the General Fund in Fiscal Year 2005-06. This transfer effectively depleted the Controlled Maintenance Trust Fund. The \$185.6 million was

transferred from the General Fund to the CMTF at June 30, 2005, to partially restore monies to the CMTF that were moved into the General Fund to mitigate revenue shortfall in Fiscal Year 2001-02. Other significant transfers from the Other Special Revenue Funds to the General Fund included \$17.0 million from the Severance Tax Trust Fund, \$16.1 million from the Parks Cash Fund, \$13.8 million from the Employment Support Fund, and \$10.7 million from the Judicial Stabilization Cash Fund. The routine transfers included in the \$310.4 million are primarily related to ongoing funding of programs reported in the General Fund by cash funded programs that collect specific fees and other revenues including indirect cost transfers from a large number of cash funds to the General Fund.

UNAUDITED

(Amounts in Thousands)

TRANSFER-IN FUND

Other Special Revenue	Higher Education Institutions	CollegeInvest	All Other Funds	TOTAL
\$ 82,126	\$ 127,962	\$ -	\$ 19,212	\$ 2,890,154
2,226	-	-	41	3,201
-	-	-	175,440	212,899
1	6,986	-	4,291	11,278
-	2,203	-	5,138	7,341
-	1,625	-	17,956	411,488
-	-	-	-	3,269
-	-	-	-	27
62,270	-	-	-	75,676
296	-	-	-	5,326
-	-	-	-	244
19,000	-	-	-	38,751
28,637	-	-	152	86,981
45	94	-	113	31,692
5,134	455	-	-	5,589
24	-	-	-	24
-	-	-	2,791	2,791
-	-	-	-	4,336
-	-	25,000	-	25,080
24	-	-	-	371
-	-	-	-	96
-	-	-	-	68
-	-	-	-	893
-	-	-	-	438
-	-	-	-	1,404
-	-	-	-	718
-	-	-	-	771
-	-	-	217	789
-	-	-	-	236
-	-	-	19	188
-	-	-	126	1,969
-	-	-	-	102
\$ 199,783	\$ 139,325	\$ 25,000	\$ 225,496	\$ 3,824,190

The \$51.2 million transfer out of the Tobacco Impact Mitigation Fund and into the General Fund primarily comprises a \$37.4 million transfer from the Tobacco Litigation Settlement Fund and an \$8.8 million transfer from the Children's Basic Health Plan.

Certain transfers into the General Fund from various cash funds during Fiscal Years 2001-02 and 2002-03 were done to address significant revenue shortfalls and were required to be repaid to the cash funds when General Fund resources became sufficient. As a result, the General Fund transferred \$30.0 million to the Hazardous Substance Response Fund, \$18.4 million to the Fitzsimons Trust Fund, \$11.4 million to the Severance Tax Trust Fund, \$4.0 million to the Petroleum Storage

Tank Fund, \$1.9 million to the Read-to-Achieve Cash fund, \$.9 million to the Children's Basic Health Plan, and \$.5 million to the Persistent Drunk Driver Fund in Fiscal Year 2005-06.

The following paragraphs describe the large routine transfers into the General Fund that are generally specified in the Long Appropriations Act, which is the state's primary budget document.

The \$35.6 million transfer into the General Fund from the Highway Users Tax Fund, a major Special Revenue Fund, is primarily indirect cost transfers and specific funding of highway related programs reported in the General Fund (other than construction and maintenance).

UNAUDITED

The \$18.6 million transfer into the General Fund from the Gaming Fund, a nonmajor Special Revenue Fund, is a routine transfer done because the Gaming Fund is allowed to retain only a portion of gaming taxes and fees and the remaining balance becomes general-purpose revenue of the General Fund.

NOTE 32 – UNUSUAL OR INFREQUENT TRANSACTIONS

The government-wide *Statement of Activities* shows two items that were considered extraordinary because they are both unusual and infrequent.

The Department of Local Affairs expended \$13.6 million when a Governor's Executive Order activated the Colorado National Guard to assist in emergency response efforts in Louisiana related to hurricane Katrina. The amount also includes costs related to sheltering hurricane evacuees at the former Lowry Air Force base in Aurora, Colorado.

The University of Northern Colorado received insurance recoveries of \$753,872 related to flood damage at the Michener Library. Applying the restoration cost approach the University recognized a gain on impairment of \$707,872 after offsetting the insurance recovery against the asset impairment loss.

NOTE 33 – DONOR RESTRICTED ENDOWMENTS

The state's donor restricted endowments exist solely in Higher Education Institutions. The policies of individual boards govern the spending of net appreciation on investments; there is no state law that governs endowment spending.

Colorado State University reported \$499,670 of net appreciation on its donor-restricted endowments, and the full amount was available for spending. The university reported the related net assets in Restricted for Permanent Funds and Endowments – Nonexpendable on the *Statement of Net Assets – Proprietary Funds*. The President of the university authorizes the expenditure of investment income on endowment earnings, and the university's Board of Governors is notified of those expenditures.

Colorado State University reported \$494,195 of net appreciation on its donor-restricted endowments held by its foundation. The full amount was available for spending. On the *Statement of Net Assets – Proprietary Funds*, the university reported a portion of the related net assets in Restricted for Permanent Funds and Endowments – Nonexpendable and a portion of the related net assets in Restricted for Permanent Funds and Endowments – Expendable. The pay out policy of the Colorado State University Foundation governs expenditure of these funds. The policy assumes a 10 percent return on investment, a 4 to 5 percent pay out, and a management fee of 1 to 1.5 percent.

The University of Northern Colorado reported \$289,074 of net appreciation on its donor-restricted endowments, and the full amount was available for spending. The university reported the related net assets in Restricted for Permanent Funds and Endowments – Expendable on the *Statement of Net Assets – Proprietary Funds*.

NOTE 34 – SEGMENT INFORMATION**Primary Government**

Segments are identifiable activities reported as or within an Enterprise Fund for which bonds or other debt is outstanding and a revenue stream has been pledged in support of that debt. In addition, to qualify as a segment, an activity must be subject to an external requirement to separately account for the revenues, expenses, gains and losses, assets, and liabilities of the activity. All of the activities reported in the following condensed financial information meet these requirements. The purpose of each of the state's segments aligns with the primary mission of the enterprise in which it is reported; therefore, none of the state's segments are separately reported on the government-wide *Statement of Activities*. The following paragraphs describe the state's segments.

CollegeInvest issues revenue bonds to originate and purchase student loans. The authority also operates a prepaid tuition program designed to keep pace with average tuition inflation in Colorado. Condensed financial information for CollegeInvest is not presented because it is a major Enterprise Fund, and full financial statements are included in the Basic Financial Statements.

Other Enterprise Funds' Segments:

The State Fair Authority operates the Colorado State Fair, and other events, at the state fairgrounds in Pueblo, Colorado.

Higher Education Institutions' Segments:

University Physicians Incorporated (UPI) is a not-for-profit entity that performs the billing, collection, and disbursement function for professional services provided by the University of Colorado at Denver and Health Sciences Center. UPI is also a component unit of the state that is blended into the Higher Education Institutions Enterprise Fund. UPI also provides its services under contracts with the University of Colorado Hospital Authority (UCHA), a discretely presented component unit of the state. UCHA paid UPI approximately \$33.1 million and \$31.5 million in Fiscal Years 2004-05 and 2003-04, respectively. Financial information for the UPI segment was not available at the statutory date for publication of the state's Basic Financial Statements.

The Colorado State University - Pueblo student activities segment charges students fees for programs and facilities provided at the campus.

The Colorado School of Mines auxiliary housing segment charges students for housing. The School of Mines' general research facilities segment charges rent to research programs.

The Auraria Higher Education Center's parking segment charges students, faculty, and staff fees for the use of parking lots and structures. The center's student facilities segment charges fees to students for use of its facilities.

The following two pages present condensed financial information for the state's segments that are not presented as major funds.

CONDENSED STATEMENT OF NET ASSETS

		UNIVERSITY OF COLORADO
(DOLLARS IN THOUSANDS)	STATE FAIR AUTHORITY	UNIVERSITY PHYSICIANS INCORPORATED
ASSETS:		
Current Assets	\$ 295	\$ -
Due From Other Funds	-	-
Other Assets	30	-
Capital Assets	10,406	-
Total Assets	10,731	-
LIABILITIES:		
Current Liabilities	2,535	-
Due To Other Funds	1,227	-
Noncurrent Liabilities	134	-
Total Liabilities	3,896	-
NET ASSETS:		
Invested in Capital Assets , Net of Related Debt	9,072	-
Restricted for Permanent Endowments:		
Expendable	-	-
Other Restricted Net Assets	-	-
Unrestricted	(2,237)	-
Total Net Assets	\$ 6,835	\$ -

**CONDENSED STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN NET ASSETS**

OPERATING REVENUES :		
Tuition and Fees	\$ -	\$ -
Sales of Goods and Services	6,255	-
Other	529	-
Total Operating Revenues	6,784	-
OPERATING EXPENSES:		
Depreciation	581	-
Other	7,933	-
Total Operating Expenses	8,514	-
OPERATING INCOME (LOSS)	(1,730)	-
NONOPERATING REVENUES AND (EXPENSES):		
Investment Income	5	-
Gifts and Donations	348	-
Other Nonoperating Revenues	-	-
Debt Service	(177)	-
Other Nonoperating Expenses	-	-
Total Nonoperating Revenues(Expenses)	176	-
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:		
Capital Contributions and Additions to Endowments	550	-
Transfers-In	263	-
Transfers-Out	-	-
Total Contributions, Transfers, and Other	813	-
CHANGE IN NET ASSETS	(741)	-
TOTAL NET ASSETS - FISCAL YEAR BEGINNING	7,576	-
TOTAL NET ASSETS - FISCAL YEAR ENDING	\$ 6,835	\$ -

CONDENSED STATEMENT OF CASH FLOWS

NET CASH PROVIDED (USED) BY:		
Operating activities	\$ 18	\$ -
Noncapital Financing Activities	263	-
Capital and Related Financing Activities	(436)	-
Investing Activities	155	-
NET INCREASE (DECR.) IN CASH AND POOLED CASH	-	-
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	-	-
CASH AND POOLED CASH, FISCAL YEAR ENDING	\$ -	\$ -

UNAUDITED

COLORADO STATE UNIVERSITY - PUEBLO		COLORADO SCHOOL OF MINES		AURARIA HIGHER EDUCATION CENTER	
STUDENT ACTIVITIES	AUXILIARY HOUSING	GENERAL RESEARCH FACILITIES	PARKING FACILITIES	STUDENT FACILITIES	
\$ 1,562	\$ 3,221	\$ 293	\$ 2,948	\$ 9,516	
-	-	-	-	-	
578	13,739	154	8,629	4,138	
4,976	52,928	10,694	43,405	38,470	
7,116	69,888	11,141	54,982	52,124	
845	2,290	-	4,392	4,386	
-	-	399	-	-	
2,404	60,204	10,555	34,846	35,413	
3,249	62,494	10,954	39,238	39,799	
2,171	-	294	12,420	4,145	
-	16,050	-	-	-	
-	-	-	2,435	633	
1,696	(8,656)	(107)	889	7,547	
\$ 3,867	\$ 7,394	\$ 187	\$ 15,744	\$ 12,325	
\$ 1,924	\$ 1,190	\$ -	\$ -	\$ 4,560	
6,027	-	-	7,636	20,895	
195	8,398	595	74	273	
8,146	9,588	595	7,710	25,728	
363	1,145	294	1,434	2,131	
6,132	6,303	-	2,807	20,140	
6,495	7,448	294	4,241	22,271	
1,651	2,140	301	3,469	3,457	
171	800	-	227	313	
-	-	-	-	-	
-	1,105	-	75	11	
(557)	(3,345)	-	(3,194)	(2,942)	
-	-	(365)	-	-	
(386)	(1,440)	(365)	(2,892)	(2,618)	
-	-	-	-	168	
852	-	-	-	-	
(514)	6,554	-	(1,571)	(542)	
338	6,554	-	(1,571)	(374)	
1,603	7,254	(64)	(994)	465	
2,264	140	251	16,738	11,860	
\$ 3,867	\$ 7,394	\$ 187	\$ 15,744	\$ 12,325	
\$ 1,399	\$ 10,937	\$ 618	\$ 3,068	\$ 3,936	
-	(10,530)	(444)	(1,571)	(542)	
(485)	-	-	(6,521)	(6,149)	
-	(544)	-	3,329	3,132	
914	(137)	174	(1,695)	377	
(78)	2,808	119	4,312	7,075	
\$ 836	\$ 2,671	\$ 293	\$ 2,617	\$ 7,452	

UNAUDITED

NOTE 35 – COMPONENT UNITS

The state reports eight component units under the requirements of Governmental Accounting Standards Board (GASB) Statements No. 14 – The Financial Reporting Entity and No. 39 – Determining Whether Certain Organizations Are Component Units. All of the component units are considered major except CoverColorado, which is presented as the sole nonmajor component unit. Financial statements for the component units are presented in the Basic Financial Statements.

University Hospital is a nonsectarian general acute and psychiatric care regional hospital, licensed for 568 beds with six outpatient clinics and a home therapy unit, operated by the University of Colorado Hospital Authority (UCHA). It also includes the Anschutz Centers for Advanced Medicine, and is the teaching hospital of the University of Colorado at Denver and Health Sciences Center (UCDHSC), a state institution of higher education. The hospital's mission is to provide education, research, and a full spectrum of primary, secondary, and tertiary health care services to the Denver metropolitan area and the Rocky Mountain Region. UCHA is exempt from federal income tax under Internal Revenue Code Section 115 (as a governmental entity) and under Section 501(a) as a not-for-profit entity. The hospital is in the process of relocating its main campus from east central Denver to the Fitzsimons Campus in the Denver suburb of Aurora.

The Colorado Water Resources and Power Development Authority's purpose is to initiate, acquire, construct, maintain, repair and operate, or cause to be operated, projects for the protection, preservation, conservation, upgrading, development, and utilization of the water resources of the state. The authority is authorized to issue bonds, notes, or other obligations which constitute its debt and not the debt of the State of Colorado. The authority's primary revenue sources are investment income on bond proceeds, interest on loans made to local governments from bond proceeds, administrative charges on the loans, and federal capitalization grants.

The Denver Metropolitan Major League Baseball Stadium District currently includes all or part of the seven counties in the Denver metro area. The district was created for the purpose of acquiring, constructing and operating a major league baseball stadium. To accomplish this purpose, the district was authorized to levy a sales tax of one-tenth of one percent throughout the district for a period not to exceed 20 years. However, the district discontinued the sales tax levy on January 1, 2001, after it defeased all outstanding debt. In 2005, the district refunded \$750,000 of the sales tax levy to the six counties initially included in the district because the funds were deemed unnecessary for the expenses and reserves of the district.

The University of Colorado Foundation was incorporated in 1967 and is authorized by the Board of Regents of the University of Colorado to solicit, receive, hold, invest,

and transfer funds for the benefit of the University of Colorado (a state institution of higher education) and the University of Colorado Hospital Authority (a component unit of the state). The foundation is a not-for-profit corporation as described in Section 501(c)(3) of the Internal Revenue Service Code and is exempt from income tax on related income. In Fiscal Year 2004-05, it received \$8.2 million of fund raising fee revenue from the University of Colorado under an annually renewable Agreement for Development Services. For the fiscal year ended June 30, 2005, the foundation distributed \$48.5 million to the University of Colorado and \$19.5 million to the University of Colorado Hospital Authority. The University contributed \$3.6 million to fund the operating costs of Bear Creek, a limited liability company of which the foundation is the sole member. The foundation holds \$81.0 million of endowments and related earnings that the University can request at any time as long as the request is consistent with donor intent.

The Colorado State University Foundation is a not-for-profit tax-exempt organization, as described in Section 501(c)(3) of the Internal Revenue Service Code, and was incorporated in 1970 to assist in the promotion, development, and enhancement of the facilities and educational programs and opportunities of the faculty, students, and alumni of Colorado State University. This is accomplished through receiving, managing, and investing contributions, gifts, and bequests. Principal or income from these gifts and contributions is used for charitable, scientific, literary, or educational purposes, which will directly or indirectly aid and benefit Colorado State University. During Fiscal Year 2005-06, the foundation transferred \$26.4 million to the university.

The Colorado School of Mines Foundation is a not-for-profit tax-exempt corporation providing financial resource development and support to the Colorado School of Mines. The majority of the foundation's revenue is derived from contributions and investment income.

The University of Northern Colorado Foundation is a tax-exempt organization incorporated in 1966 to promote the general welfare, development, growth, and well being of the University of Northern Colorado (UNC). The foundation accomplishes this mission through solicitation and acquisition of gifts, investing and managing property, and furnishing funds, facilities, equipment, and services. The foundation owed UNC \$262,060 at June 30, 2006.

CoverColorado is a not-for-profit public entity created to provide access to health insurance for those Colorado residents who are unable to obtain health insurance, or are unable to obtain health insurance except at prohibitive rates or with restrictive exclusions. Legislation enacted in 2001 authorized the CoverColorado board of directors to assess a special fee against insurers for the financial solvency of the program.

The Venture Capital Authority (VCA) was established by Senate Bill 04-106 as a means to create new business opportunities in the state and stimulate economic growth by making seed and early-stage venture capital funds available to small businesses throughout Colorado. The Authority had not prepared audited financial statements at the statutory date of the state's Basic Financial Statements, and therefore, financial information for the authority is not included in these financial statements or notes.

NOTE 36 – RELATED PARTIES AND ORGANIZATIONS

Primary Government

The Colorado State University - Pueblo Foundation was established to benefit the Colorado State University - Pueblo. The foundation transferred \$2.2 million to the university during Fiscal Year 2005-06 and owed \$164,685 at June 30, 2006.

The Adams State College Foundation provides scholarships and work-study grants to students, as well as providing program development grants to Adams State College. The foundation provided \$1.3 million and \$1.1 million in scholarships and grants during Fiscal Year 2005-06 and 2004-05, respectively.

The Mesa State College Foundation provides financial assistance to Mesa State College students and assists the college in serving educational needs. In Fiscal Year 2005-06, the foundation awarded \$365,097 of scholarships direct to Mesa State College students. The foundation also donated real property to the college valued at \$170,000.

Metropolitan State College of Denver Foundation, Inc. was organized and is operated to promote the general welfare of Metropolitan State College of Denver. The foundation provided \$2.4 million of funding to the college in Fiscal Years 2005-06 and 2004-05. The foundation also reimbursed the college \$139,305 for services provided by college employees in Fiscal Year 2005-06. At June 30, 2006, the foundation owed the college \$383,793.

Western State College Foundation was established to aid Western State College in fulfilling its educational mission. The foundation transferred \$1.9 million to the college in Fiscal Years 2005-06 and 2004-05.

Most of the state's community colleges have established foundations to assist in their educational missions. No foundations made annual transfers to their related colleges in excess of \$500,000. The Front Range Community College Foundation was established to benefit Front Range Community College. The foundation transferred \$758,432 to the college during Fiscal Year 2005-06 for student scholarships and instructional support.

The University of Northern Colorado Foundation, a component unit of the state, is the sole member of the University of Northern Colorado Foundation Student Housing LLC. The LLC owed the University of Northern Colorado \$400,804 for a working capital loan at June 30, 2006.

The Colorado School of Mines Building Corporation was established in 1976 to build a facility to house the United States Geological Survey. The Geological Survey leases the facility from the corporation. The net assets of the corporation at June 30, 2006, and June 30, 2005, were \$2.4 million and \$3.3 million, respectively. At June 30, 2006, the Building Corporation had a receivable of \$399,757 that was due from the Colorado School of Mines Development Corporation discussed below.

The Colorado School of Mines Development Corporation was established in September 2001 as a separate corporation for the purpose of financing and building a general research building on the School of Mines campus. The Development Corporation issued \$10.9 million of bonds in October 2002 and the construction funded by the bonds was completed in Fiscal Year 2002-03. The 2002 bonds were fully refunded and replaced by \$10.6 million of bonds issued January 2005. The net assets of the Development Corporation were \$187,195 and \$250,757 at June 30, 2006 and 2005, respectively.

The Great Outdoors Colorado Board (GOCO) is a constitutionally created entity whose purpose is to administer the Great Outdoors Colorado Program and Trust Fund. The purpose of the program is to promote the wildlife and outdoor recreation resources of the state using funds it receives from the Colorado Lottery. During Fiscal Years 2005-06 and 2004-05, the board funded \$25.8 million and \$24.3 million, respectively, of wildlife and parks programs at the Department of Natural Resources. At June 30, 2006, GOCO owed the Department of Natural Resources \$7.6 million.

Component Units

The University of Colorado Hospital Authority's primary revenue source is patient service revenue of \$446.8 million, which it recorded net of third-party contractual allowances (\$764.2 million), indigent and charity care (\$110.5 million), provision for bad debt (\$41.3 million), and self-pay discounts (\$14.1 million). The hospital participates in the Colorado Disproportionate Share Hospital Program, and it received reimbursements from the state of \$31.8 million for Fiscal Year 2004-05. The hospital implemented the self-pay discount program during Fiscal Year 2004-05 to reduce uninsured patients' liabilities by up to 35 percent.

The Hospital Authority and the University of Colorado at Denver and Health Sciences Center have developed and received approval for an Institutional Master Plan to create a new academic health sciences center over the

next 20 to 50 years. The U.S. Department of Education approved the transfer of 186 acres of land (plus 41 additional acres) and buildings at the Fitzsimons Army Medical Center to the University of Colorado. Various quitclaim deeds convey the property in an “as is” condition, without warranty, and include conditions subsequent that, if not met, provide for reverting the property to the Department of Education. In July 2004, the authority entered into a 98-year Amended and Restated Ground Lease agreement with a one-dollar annual fee. The original lease, entered into in 1998 for a period of 30 years, provided for approximately 18.4 acres of the property. The amended agreement increases the leased property to 45.5 acres, with an option for the authority to include an additional 7.1 acres, and provides for two renewals, up to 99 years each, for \$100 per year. With certain exceptions, the Ground Lease states that the authority shall own all buildings or improvements, which it constructs on the property.

On January 14, 2005, the authority exercised its option to include the additional 7.1 acres under the Amended Ground Lease. On April 29, 2005, the lease was again amended to add the additional acreage to the land currently leased to the authority. The authority intends to use the 7.1 additional acres for the expansion of Anschutz Inpatient Pavilion and associated surface parking.

In 2005, the authority requested an additional 98-year Ground Lease for 4.2 acres of land adjacent to where the Anschutz Inpatient Pavilion is located. The authority intends to sublease the acreage to a development team that will construct, own, and operate an office building and parking structure. The authority intends to lease a portion of the office building and parking structure from the owner under a 10-year operating lease.

Under an Operating Agreement between the University of Colorado Regents and the University of Colorado Hospital Authority dated July 1, 1991, the Regents have entered into contracts with the hospital for the provision of services in support of programs and operations of the University of Colorado at Denver and Health Sciences Center. Approximately \$27.7 million was paid for these services in Fiscal Year 2004-05. Other contracts with the Regents for services that include educational support, clinic services, and research projects, resulted in reimbursements of approximately \$2.7 million in Fiscal Year 2004-05.

The hospital leases certain employees to the Adult Clinical Research Center (CRC), a related party, at full cost and provides overhead and ancillary services for CRC patients. Charges of approximately \$2.1 million were billed to CRC for the cost of these services during Fiscal Year 2004-05. The amount due from the University of Colorado at Denver and Health Sciences Center, including CRC, amounted to \$1.2 million at June 30, 2005.

The hospital entered certain provider and network management agreements with TriWest. TriWest was formed to deliver health care services to eligible beneficiaries of TriCare, formerly known as CHAMPUS – the Civilian Health and Medical Program of the Uniformed Services. On June 27, 1996, the U.S. Department of Defense awarded TriWest the TriCare contract for a five-year period that began April 1997. The contract was renewed for 2004 and 2005. As part of the agreements, the hospital purchased a minority interest in TriWest for approximately \$3.3 million. This investment is accounted for under the cost method. The hospital received dividends of approximately \$440,000 in Fiscal Year 2004-05.

The hospital created University Hospital Home Therapies (UHHT) in February 1996. Chartwell Rocky Mountain LLP is a Colorado limited liability partnership between UHHT and Chartwell Home Therapies Limited Partnership, a Massachusetts limited partnership. Chartwell Rocky Mountain LLP was formed to provide home infusion and respiratory services to alternate-site patients. UHHT and Chartwell Home Therapies Limited Partnership each have a 50 percent ownership in Chartwell Rocky Mountain LLP.

The hospital and two other entities participate in Colorado Access, a Colorado nonprofit corporation that owns and operates a statewide HMO that serves Medicaid patients. In August 2001, the hospital entered into an agreement to loan Colorado Access \$625,000. The principal and interest, which was 4.5 percent at June 30, was originally due on or before August 24, 2004. Currently, Colorado Access is unable to specify a repayment timeline due to negotiations with the Division of Insurance regarding required levels of risk-based capital. The hospital does not feel an allowance is necessary based on Colorado Access’ required reserves.

Prior to May 2005, the hospital coordinated fund-raising initiatives through the University of Colorado Foundation. In May 2005 the hospital became responsible for its own fund raising, and the Foundation transferred \$8.6 million in pledges that were restricted to the hospital’s use.

NOTE 37 – CONTINGENCIES

Primary Government

The Colorado Governmental Immunity Act sets upper limits on state liability at \$150,000 per individual and \$600,000 for two or more persons in a single occurrence. Judgments in excess of these amounts may be rendered, but the claimant must petition the General Assembly for an appropriation to pay any amount greater than the immunity limits. Judgments awarded against the state for which there is no insurance coverage or that are not payable from the Risk Management Fund ordinarily

require a legislative appropriation before they may be paid.

Numerous court cases are pending in which the plaintiffs allege that the state has deprived persons of their constitutional rights, civil rights, inadequately compensated them for their property, or breached contracts. In the aggregate, the monetary damages (actual, punitive, and attorney's fees) claimed in the constitutional and civil rights cases would exceed the insurance coverage available by a material amount. The property compensation and breach of contract suits are generally limited to the appraised value of the property or the contract amount. In the breach of contract suits, the state often files counterclaims. The state believes it is highly unlikely that there will be actual awards of judgments in material amounts.

The state is the defendant in numerous lawsuits involving claims of inadequate, negligent, or unconstitutional treatment of prisoners, mental patients, or the developmentally disabled. In some of these suits, plaintiffs are seeking or have obtained certification as a class for a class action suit. Most of these cases seek actual damages that are not material but include requests for punitive damages that may be material. There is also the potential that the courts may rule that the current conditions of confinement, Medicaid coverage, or residential services are unconstitutional, which could result in significant future construction, medical, or residential services costs that are not subject to reasonable estimation.

The state is the defendant in lawsuits by employees accusing the state of various infractions of law or contract. These include claims related to age and sex discrimination, sexual harassment, wrongful termination, contractual agreements for paying of salaries based on parity and equity, and overtime compensation under the Federal Fair Labor Standards Act. The state does not believe that any of these cases are material to its financial operations.

Many state agencies have grant and contract agreements with the federal government and other parties. These agreements generally provide for audits of the transactions pertaining to the agreements, with the state being liable to those parties for any disallowed expenditure. The state has been informed of an individual claim by the Office of the Inspector General of approximately \$18.0 million related to an audit of Child Placement Agency grant payments. The state normally contests such disallowances, and the outcome is uncertain at this time.

The College Access Network, in the event of adverse loss experience (default rate in excess of 9 percent), could be liable for approximately 25 percent (\$2,094.5 million) of the outstanding balance of loans in repayment status (\$8,377.9 million). However, the probability of a material loss is remote.

At June 30, 2006, the Lottery Division of the Department of Revenue had outstanding annuity contracts of approximately \$558.8 million in the names of lottery or lotto prizewinners. The probability is remote that any of the sellers of these contracts will default, and thereby, require the state to pay the annuity.

The Colorado Department of Revenue routinely has claims for refunds in various stages of administrative and legal review that could result in refunds up to \$8.0 million individually.

Various notes and bonds have been issued by state school districts that may impact the state. Colorado statutes provide that if a district indicates that it will not make the payment to bondholders by the date on which it is due, the State Treasurer shall forward the amount necessary to make the payment to the paying agent. The state shall then withhold state equalization payments to the defaulting school district for a period up to 12 months to cover the state's loss. Currently, notes or bonds valued at over \$6.86 billion are outstanding. Of this amount, \$6.04 billion is covered by private insurance.

The State of Kansas asserts claims against the State of Colorado related to litigation costs associated with settlement of a suit claiming violations of the Arkansas River Compact. During Fiscal Year 2005-06, the State of Colorado paid the State of Kansas \$1.1 million based on an interpretation of the allowable litigation costs. The State of Kansas seeks up to an additional \$9.0 million.

Plaintiffs filed suit in state court challenging the constitutionality of \$442.7 million of transfers from cash funds to the General Fund made in Fiscal Years 2001-02, 2002-03, 2003-04 to mitigate general-purpose revenue shortfalls. The suit seeks class action status and alleges that the transfers caused the increase or continuation of cash fund fees that it contends are tax increases not approved by voters. Plaintiffs seek to prevent similar future transfers, to terminate existing fees replenishing the cash funds, to prevent fee increases intended to replenish the cash funds, and to require the General Fund to replenish the cash funds. Plaintiffs have appealed the district court's dismissal for Summary Judgment.

The Department of Health Care Policy and Financing may be responsible for between \$6.0 million and \$12.0 million of attorney's fees incurred by a class of Aid to Needy Disabled (AND) program clients. The state advanced the AND benefits to clients expected to win appeals to the federal government for Social Security benefits. The state was reimbursed for the AND benefits from the Social Security benefits awarded; however, the state did not reimburse the AND clients for the attorney's fees the clients incurred in pursuing the Social Security benefits. State statutes were subsequently changed to clarify that the state will not reimburse such attorney's fees.

School districts, students, and parents in the state's San Luis Valley have filed suit against the state asserting that

the current school funding system fails to provide a thorough and uniform system of free public education as required by the Colorado Constitution. The plaintiffs seek to overturn the current funding system and ensure that additional capital facilities funding of \$5.7 billion to \$10.0 billion is provided. All claims were dismissed by the district court, and the plaintiffs intend to bypass the Court of Appeals in requesting the Colorado Supreme Court to exercise jurisdiction. If the case proceeds to trial, plaintiff attorney fees and cost are expected to exceed \$1.0 million.

The state believes it has a good chance of prevailing in the actions discussed in this footnote, but the ultimate outcome cannot presently be determined. No provision for a liability has been made in the financial statements related to the contingencies discussed in this note.

Component Units

The Colorado School of Mines Foundation has guaranteed the debt of the Colorado School of Mines Development Corporation, an affiliate of the Colorado School of Mines formed for the purpose of purchasing, constructing, otherwise acquiring, extending or improving an educational facility for the benefit of the Colorado School of Mines. Under the terms of the guarantee, the foundation may be called upon to repay principal, not to exceed \$10.9 million in the event of default of the Development Corporation.

NOTE 38 – SUBSEQUENT EVENTS

DEBT ISSUANCE

On July 6, 2006, the State Treasurer issued \$650.0 million of General Fund Tax Revenue Anticipation Notes, Series 2006A. The notes are due and payable on June 27, 2007, at an average coupon rate of 4.6 percent. The total interest related to this issuance will be \$28.5 million. The notes are issued for cash management purposes.

One July 11, 2006, the State Treasurer issued \$145.0 million of Education Loan Program Tax and Revenue Anticipation Notes Series 2006A. The notes carry a coupon rate of 4.5 percent, which will result in approximately \$6.3 million of interest due at maturity. The notes mature on August 3, 2007, but the State Treasurer has established a Series 2006A Note Repayment Account that it will be funded by June 27, 2007, in an amount adequate to fully defease the outstanding notes.

On August 1, 2006, CollegeInvest issued its Tax-Exempt Bonds Series 2006XII-A1 and 2006XII-A2 of \$49.5 million and \$49.5 million, respectively, and its Taxable Notes Series 2006XII-A3 and 2006XII-A4 of \$50.4 million and \$50.4 million, respectively. The obligations were issued on a parity basis with the 1999 Series IV Master Indenture, and the proceeds will be used to acquire student loans.

On August 23, 2006, the University of Colorado issued \$101.4 million of Enterprise Revenue Bonds – Series 2006A. The proceeds of the bonds will be used to finance capital improvements and acquisitions for a residence hall, outdoor recreation facilities, and the business school on the Boulder campus, a student recreation center on the Colorado Springs campus, and reimburse the University for the acquisition of two buildings for the downtown Denver campus. The bonds bear interest rates from four to five percent with final maturity in 2039. The revenue bonds are payable semiannually, have serial maturities, contain sinking fund requirements, and contain optional redemption provisions.

REQUIRED SUPPLEMENTARY INFORMATION

UNAUDITED

**SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGETARY BASIS
BUDGET AND ACTUAL - GENERAL FUNDED
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			\$ 1,995,073	
Income Taxes			4,466,348	
Other Taxes			185,598	
Federal Grants and Contracts			13	
Sales and Services			710	
Interest Earnings			36,836	
Medicaid Provider Revenues			-	
Other Revenues			44,455	
Transfers-In			358,394	
TOTAL REVENUES AND TRANSFERS-IN			7,087,427	
EXPENDITURES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	\$ 4,346	\$ 4,279	4,053	\$ 226
Corrections	533,090	536,006	533,553	2,453
Education	2,743,319	2,718,814	2,718,646	168
Governor	16,066	16,025	15,867	158
Health Care Policy and Financing	1,381,846	1,364,376	1,360,216	4,160
Higher Education	597,926	636,717	636,450	267
Human Services	500,181	509,448	504,203	5,245
Judicial Branch	236,698	236,984	236,177	807
Law	7,392	7,572	6,980	592
Legislative Branch	29,707	29,843	27,494	2,349
Local Affairs	8,614	8,614	8,519	95
Military and Veterans Affairs	4,138	4,424	4,314	110
Natural Resources	22,829	22,940	22,800	140
Personnel & Administration	8,447	8,387	8,169	218
Public Health and Environment	15,312	20,571	16,571	4,000
Public Safety	59,412	58,916	58,763	153
Regulatory Agencies	1,196	1,389	1,383	6
Revenue	158,219	158,346	168,727	(10,381)
Treasury	110,916	110,878	110,865	13
SUB-TOTAL OPERATING BUDGETS	6,439,654	6,454,529	6,443,750	10,779
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	-	750	-	750
Corrections	15,953	4,097	1,412	2,685
Education	1,005	425	12	413
Governor	-	310	65	245
Health Care Policy and Financing	-	112	-	112
Higher Education	60,483	64,961	15,283	49,678
Human Services	27,115	25,164	1,648	23,516
Judicial Branch	778	258	173	85
Military and Veterans Affairs	1,900	1,312	30	1,282
Personnel & Administration	7,741	8,141	5,677	2,464
Public Health and Environment	3,377	489	489	-
Public Safety	2,490	-	-	-
Revenue	8,651	261	260	1
Transportation	15,000	10,000	-	10,000
Budgets/Transfers Not Booked by Department	170,262	170,262	170,262	-
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	314,755	286,542	195,311	91,231
TOTAL EXPENDITURES AND TRANSFERS-OUT	\$ 6,754,409	\$ 6,741,071	6,639,061	\$ 102,010
EXCESS OF REVENUES AND TRANSFERS-IN OVER (UNDER) EXPENDITURES AND TRANSFERS-OUT			\$ 448,366	

The notes to the required supplementary information are an integral part of this schedule.

UNAUDITED

**SCHEDULE OF REVENUES, EXPENDITURES/EXPENSES,
AND CHANGES IN FUND BALANCES/NET ASSETS - BUDGETARY BASIS
BUDGET AND ACTUAL - CASH FUNDED
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			\$ 978,214	
Income Taxes			357,239	
Other Taxes			996,218	
Tuition and Fees			1,399,477	
Sales and Services			947,407	
Interest Earnings			314,979	
Medicaid Provider Revenues			3	
Other Revenues			2,333,448	
Transfers-In			4,799,555	
TOTAL REVENUES AND TRANSFERS-IN			12,126,540	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	\$ 25,378	\$ 25,306	22,287	\$ 3,019
Corrections	57,323	53,213	44,564	8,649
Education	2,909,482	2,976,988	2,947,298	29,690
Governor	27,830	41,404	16,758	24,646
Health Care Policy and Financing	430,500	361,605	306,350	55,255
Higher Education	2,422,566	2,439,404	2,099,241	340,163
Human Services	715,440	320,479	307,661	12,818
Judicial Branch	87,641	83,683	79,992	3,691
Labor and Employment	382,256	388,683	366,377	22,306
Law	29,751	30,823	28,888	1,935
Legislative Branch	2,582	2,462	1,614	848
Local Affairs	326,248	327,464	170,247	157,217
Military and Veterans Affairs	3,390	2,323	1,564	759
Natural Resources	489,988	469,185	298,417	170,768
Personnel & Administration	1,239,724	1,239,368	380,715	858,653
Public Health and Environment	168,443	180,675	123,799	56,876
Public Safety	126,601	124,218	105,416	18,802
Regulatory Agencies	62,343	62,493	58,972	3,521
Revenue	675,689	697,743	643,082	54,661
State	32,284	55,984	19,087	36,897
Transportation	238,649	238,682	219,217	19,465
Treasury	1,684,478	1,685,265	1,649,644	35,621
SUB-TOTAL OPERATING BUDGETS	12,138,586	11,807,450	9,891,190	1,916,260
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	2,110	2,110	-	2,110
Corrections	142,933	130,966	4,821	126,145
Higher Education	109,819	531,920	161,534	370,386
Human Services	1,028	956	490	466
Labor and Employment	33,000	65,748	31,394	34,354
Military and Veterans Affairs	658	1,209	50	1,159
Natural Resources	33,989	65,629	19,386	46,243
Personnel & Administration	12,698	12,696	6,918	5,778
Public Health and Environment	250	12,859	5,203	7,656
Public Safety	42	506	490	16
Regulatory Agencies	-	5	-	5
Revenue	-	6,429	1,786	4,643
Transportation	1,435,508	1,433,745	698,759	734,986
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	1,772,035	2,264,778	930,831	1,333,947
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	\$ 13,910,621	\$ 14,072,228	10,822,021	\$ 3,250,207
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			\$ 1,304,519	

The notes to the required supplementary information are an integral part of this schedule.

UNAUDITED

**SCHEDULE OF REVENUES, EXPENDITURES/EXPENSES,
AND CHANGES IN FUND BALANCES/NET ASSET - BUDGETARY BASIS
BUDGET AND ACTUAL - FEDERALLY FUNDED
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)				
	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Federal Grants and Contracts			\$ 4,313,800	
TOTAL REVENUES AND TRANSFERS-IN			4,313,800	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	\$ 1,727	\$ 16,563	7,173	\$ 9,390
Corrections	1,399	10,592	6,902	3,690
Education	498,840	692,114	465,370	226,744
Governor	14,623	87,130	51,305	35,825
Health Care Policy and Financing	1,603,697	1,568,241	1,554,071	14,170
Higher Education	2,824	194,194	136,108	58,086
Human Services	542,832	1,202,032	951,645	250,387
Judicial Branch	1,159	5,820	3,814	2,006
Labor and Employment	103,853	183,261	110,510	72,751
Law	849	957	802	155
Legislative Branch	-	7	2	5
Local Affairs	84,851	228,589	115,490	113,099
Military and Veterans Affairs	130,961	15,174	9,510	5,664
Natural Resources	21,170	49,559	28,589	20,970
Personnel & Administration	172	2,635	2,205	430
Public Health and Environment	200,852	319,714	212,411	107,303
Public Safety	35,644	75,916	34,292	41,624
Regulatory Agencies	1,389	2,025	1,188	837
Revenue	1,674	4,291	2,310	1,981
State	-	240	109	131
Transportation	334,333	693,352	462,686	230,666
Treasury	-	149,014	148,949	65
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	3,582,849	5,501,420	4,305,441	1,195,979
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	\$ 3,582,849	\$ 5,501,420	4,305,441	\$ 1,195,979
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			\$ 8,359	

The notes to the required supplementary information are an integral part of this schedule.

UNAUDITED



**RECONCILING SCHEDULE
ALL BUDGET FUND TYPES
TO ALL GAAP FUND TYPES
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)

	GOVERNMENTAL FUND TYPES					
	GENERAL	PUBLIC SCHOOL	HIGHWAY USERS TAX	CAPITAL PROJECTS	STATE EDUCATION	OTHER SPECIAL REVENUE
BUDGETARY BASIS:						
Revenues and Transfers-In:						
General	\$ 6,972,044	\$ -	\$ -	\$ 115,383	\$ -	\$ -
Cash	745,164	2,612,598	1,976,882	300,998	370,173	856,397
Federal	3,372,842	-	462,417	24,157	-	254,532
Sub-Total Revenues and Transfers-In	11,090,050	2,612,598	2,439,299	440,538	370,173	1,110,929
Expenditures/Expenses and Transfers-Out						
General Funded	6,613,934	-	-	25,127	-	-
Cash Funded	737,322	2,580,573	1,902,591	172,640	335,711	790,700
Federally Funded	3,372,874	-	462,417	24,167	-	276,579
Expenditures/Expenses and Transfers-Out	10,724,130	2,580,573	2,365,008	221,934	335,711	1,067,279
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - Budget Basis	365,920	32,025	74,291	218,604	34,462	43,650
BUDGETARY BASIS ADJUSTMENTS:						
Increase/(Decrease) for Unrealized Gains/Losses	(12,866)	-	(8,712)	(2,057)	(5,287)	(8,531)
Increase for Budgeted Non-GAAP Expenditures	-	-	-	-	-	2,197
Increase/(Decrease) for GAAP Expenditures Not Budgeted	128,373	-	(7,537)	156,064	1	1,976
Increase/(Decrease) for GAAP Revenue Adjustments	(126,170)	-	7,537	(156,065)	-	(2,238)
Increase/(Decrease) for Non-Budgeted Funds	-	-	-	-	-	-
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - GAAP Basis	355,257	32,025	65,579	216,546	29,176	37,054
GAAP BASIS FUND BALANCES/NET ASSETS:						
FUND BALANCE/NET ASSETS, JULY 1	238,913	11,157	1,017,584	62,519	123,867	931,460
Prior Period Adjustments (See Note 28)	(890)	5,386	1,857	-	-	(5,112)
FUND BALANCE/NET ASSETS, JUNE 30	\$ 593,280	\$ 48,568	\$ 1,085,020	\$ 279,065	\$ 153,043	\$ 963,402

The notes to the required supplementary information are an integral part of this schedule.

UNAUDITED

PROPRIETARY FUND TYPES								
OTHER GOVERNMENTAL FUNDS	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE	COLLEGEINVEST	STATE LOTTERY	OTHER ENTERPRISE FUNDS	INTERNAL SERVICE	FIDUCIARY FUND TYPES	TOTAL PRIMARY GOVERNMENT
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 7,087,427
1,041,910	1,446,396	518,790	132,452	477,631	307,968	97,248	1,241,933	12,126,540
658	-	14,020	35,465	-	148,846	863	-	4,313,800
1,042,568	1,446,396	532,810	167,917	477,631	456,814	98,111	1,241,933	23,527,767
-	-	-	-	-	-	-	-	6,639,061
892,432	1,439,884	287,703	124,773	477,663	254,952	97,687	727,390	10,822,021
658	-	14,050	-	-	153,833	863	-	4,305,441
893,090	1,439,884	301,753	124,773	477,663	408,785	98,550	727,390	21,766,523
149,478	6,512	231,057	43,144	(32)	48,029	(439)	514,543	1,761,244
(34,068)	(61)	-	(2,349)	(326)	(2,209)	(31)	25,515	(50,982)
32,576	-	-	-	81	10,662	1,294	-	46,810
210	3,727	(4,002)	-	(188)	(8,082)	(6,100)	(8)	264,434
(394)	-	-	-	-	-	-	-	(277,330)
-	153,685	-	-	-	-	-	-	153,685
147,802	163,863	227,055	40,795	(465)	48,400	(5,276)	540,050	1,897,861
1,055,614	3,205,531	321,725	142,925	3,049	303,941	31,258	2,391,642	9,841,185
-	(1,078)	-	11,900	-	5,121	-	30	17,214
\$ 1,203,416	\$ 3,368,316	\$ 548,780	\$ 195,620	\$ 2,584	\$ 357,462	\$ 25,982	\$ 2,931,722	\$ 11,756,260

UNAUDITED

GENERAL FUND

The General Fund is the principal operating fund of the state. It is used to account for all governmental financial resources and transactions not legally required to be accounted for in another fund. The General Fund Surplus is a statutorily defined amount that varies from the Unreserved – Undesignated Fund Balance on the *Balance Sheet – Governmental Funds* by revenues and expenditures that have been deferred into the following year for the budgetary basis (see Note RSI-1A). The schedule on the following page is presented to document compliance with the constitutional requirement for a positive General Fund Surplus on the budgetary basis. The schedule differs from the General Fund presentation in the *Statement of Revenues, Expenditures, and Changes in Fund Balances* and the *Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budgetary Basis – Budget-to-Actual – General Funded* in several ways as discussed below.

For the purpose of reporting in accordance with Generally Accepted Accounting Principles (GAAP), risk management activities are reported as part of the General Fund and represented on the *Balance Sheet – Governmental Funds* as “Reserved for Risk Management”. For budgetary reporting purposes (including the following schedule), risk management activities are considered a cash fund (see Note RSI-1) and are not included in the General Fund.

After all legal and GAAP reserves are taken into consideration, the balance of net assets in the General Fund is represented on the *Balance Sheet – Governmental Funds* as “Fund Balances: Unreserved, Reported in: General Fund”. When it is positive, the unreserved undesignated fund balance represents cumulative excess general purpose and related augmenting revenues of the state. General-purpose revenues are revenues that are not designated for specific purposes. The following schedule shows the general-purpose revenues and the expenditures, by department, funded from those general-purpose revenues. The excess augmenting revenues shown represent earned revenues that were greater than the related appropriation for specific expenditures. These revenues in excess of the related expenditures become part of unreserved undesignated fund balance.

Another purpose of this schedule is to establish the amount of General Fund Surplus that is available for subsequent transfer to the Highway Fund and the Capital Construction Fund. In order to identify that amount, encumbrances of the prior year are subtracted from the revised budget and the actual expenditure columns because they were considered expended in the prior year. In addition, encumbrances at the end of the current year are considered expenditures and are added to the actual column.

In order to properly state the amounts reverted, restrictions on the revised budget are not reflected in the amounts shown. Unspent restricted appropriations are reported as reversions on the schedule.

The \$163.0 million deficit in Ending General Fund Surplus shown in the original budget column reflects the \$339.3 million TABOR refund that was estimated at June 30, 2005. The TABOR refund was no longer required after the passage of Referendum C in the November 2005 election.

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN
GENERAL FUND SURPLUS
BUDGET AND ACTUAL - BUDGETARY BASIS
FOR THE YEAR ENDED JUNE 30, 2006**

(DOLLARS IN THOUSANDS)

	ORIGINAL ESTIMATE/ BUDGET	REVISED ESTIMATE/ BUDGET	ACTUAL	REVERSIONS OF GENERAL FUND APPROPRIATION	EXCESS AUGMENTING REVENUE EARNED
REVENUES:					
Sales and Use Tax	\$ 2,119,000	\$ 1,888,700	\$ 1,902,781		
Other Excise Taxes	94,000	90,500	92,292		
Individual Income Tax, net	3,592,200	3,964,800	4,044,321		
Corporate Income Tax, net	282,200	426,100	422,027		
Estate Tax	1,100	7,200	6,795		
Insurance Tax	173,800	163,100	175,104		
Parimutuel, Courts, and Other	51,700	56,400	52,187		
Investment Income	12,100	44,200	33,279		
Gaming	42,100	18,500	17,564		
TABOR Refund (See Note 8B)	(339,300)	-	-		
TOTAL GENERAL PURPOSE REVENUES	6,028,900	6,659,500	6,746,350		
ACTUAL BUDGET RECORDED AND EXPENDITURES:					
Agriculture	4,345	4,278	4,053	\$ 225	\$ 91
Corrections	533,079	535,840	533,399	2,441	702
Education	2,698,319	2,718,817	2,718,649	168	643
Governor	16,066	16,025	15,867	158	87
Health Care Policy and Financing	1,384,834	1,364,344	1,360,014	4,330	-
Higher Education	597,931	636,486	636,342	144	174
Human Services	499,693	507,740	503,839	3,901	682
Judicial Branch	236,698	236,984	236,612	372	1,233
Law	7,131	7,203	7,093	110	(45)
Legislative Branch	29,685	29,686	27,583	2,103	38
Local Affairs	8,592	8,599	8,513	86	455
Military and Veterans Affairs	4,138	4,427	4,315	112	-
Natural Resources	22,829	22,844	22,727	117	1
Personnel & Administration	8,447	8,267	8,156	111	327
Public Health and Environment	15,062	20,571	20,571	-	130
Public Safety	59,412	58,902	58,806	96	-
Regulatory Agencies	1,096	1,383	1,383	-	21
Revenue	165,888	158,344	168,789	(10,445)	573
State	-	-	-	-	57
Treasury	26,071	43,778	43,765	13	9
Appropriation to the Capital Projects Fund	-	62,169	62,169	-	-
TOTAL ACTUAL BUDGET AND EXPENDITURES	6,319,316	6,446,687	6,442,645	\$ 4,042	\$ 5,178
Variance Between Actual and Estimated Budgets	29,684	46,613	-		
TOTAL ESTIMATED BUDGET	6,349,000	6,493,300	6,442,645		
EXCESS GENERAL REVENUES OVER (UNDER) GENERAL FUNDED EXPENDITURES	(320,100)	166,200	303,705		
EXCESS AUGMENTING REVENUES			5,178		
TRANSFERS:					
Transfers-In from Various Cash Funds	232,500	226,800	225,694		
Transfers-Out to Various Cash Funds	-	(67,100)	(67,100)		
(Transfer-Out) to Capital Projects	-	-	(10,000)		
Excess Beginning Reserve Transferred to the Highway and Capital Projects Funds	-	(98,000)	(98,017)		
TOTAL TRANSFERS	232,500	61,700	50,577		
EXCESS REVENUES AND TRANSFERS OVER(UNDER) BUDGET BASIS EXPENDITURES			359,460		
BEGINNING GENERAL FUND SURPLUS	(85,100)	98,000	98,017		
GAAP Revenues/(Expenditures) Not Budgeted			(5,563)		
(Increase)/Decrease in Long-Term Asset Reserve			101		
Budgeted Decrease (Increase) in Statutory 4 Percent Reserve Requirement	9,700	14,300	(14,296)		
ENDING GENERAL FUND SURPLUS	(163,000)	340,200	437,719		
RECONCILIATION TO GAAP UNRESERVED FUND BALANCE:					
GAAP Medicaid Expenditures Deferred to Fiscal Year 2006-07 for Budget			(148,143)		
GAAP Payroll Expenditures Deferred to Fiscal Year 2006-07 for Budget			(67,333)		
GAAP Revenues Related to Deferred Payroll and Medicaid Expenditures			74,158		
ENDING GAAP UNRESERVED FUND BALANCE			296,401		

The notes to the required supplementary information are an integral part of this schedule.

UNAUDITED

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

NOTE RSI-1. BUDGETARY INFORMATION

A. BUDGETARY BASIS

The three budget-to-actual schedules show revenues and expenditures that are legislatively appropriated or otherwise legally authorized (see pages 90 to 92). These schedules are presented in the budgetary fund structure discussed below. Higher Education Institution Funds, with the exception of the amounts included in the Long Appropriations Act as limitations on the earning of certain cash revenues, are excluded from these schedules.

The budgetary fund types used by the state differ from the generally accepted accounting fund types. The budgetary fund types are general, cash, and federal funds. For budgetary purposes, cash funds are all financial resources received by the state that have been designated to support specific expenditures. Federal funds are revenues received from the Federal government. All other financial resources received are general-purpose revenues, and are not designated for specific expenditures.

Eliminations of transfers and intrafund transactions are not made in the budgetary funds if those transactions are under budgetary control. Thus, revenues and expenditures in these funds are shown at their gross amounts. This results in significant duplicate recording of revenues and expenditures. An expenditure of one budgetary fund may be shown as a transfer-in or revenue in another budgetary fund and then be shown again as an expenditure in the second fund.

For budget purposes, depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting with the following exceptions:

- ♦ Payments to employees for time worked in June of each fiscal year are made on the first working day of the following month; for general funded appropriations those payments are reported as expenditures in the following fiscal year.
- ♦ Medicaid services claims are reported as expenditures only when the Department of Health Care Policy and Financing requests payment by the State Controller for medical services premiums under the Colorado Medical Services Act or for medical service provided by the Department of Human Services under the act.
- ♦ Unrealized gains and losses on investments are not recognized as changes in revenue on the budgetary basis.

B. BUDGETARY PROCESS

The financial operations of the legislative, judicial, and executive branches of state government, with the exception of custodial funds and federal moneys not requiring matching state funds, are controlled by annual appropriations made by the General Assembly. The Department of Transportation's portion of the Highway Fund is appropriated to the State Transportation Commission. Within the legislative appropriation, the Commission may appropriate the specific projects and other operations of the department. In addition, the Commission may appropriate available fund balance from its portion of the Highway Fund.

The total legislative appropriation is constitutionally limited to the unrestricted funds held at the beginning of the year plus revenues estimated to be received during the year as determined by the budgetary basis of accounting. The original appropriation by the General Assembly in the Long Appropriations Act segregates the budget of the state into its operating and capital components. The majority of the capital budgets are accounted for in the Capital Projects Fund, with the primary exception being budgeted capital funds used for infrastructure.

The Governor has line item veto authority over the Long Appropriations Bill, but the General Assembly may override each individual line item veto by a two-thirds majority vote in each house.

General and cash funded appropriations, with the exception of capital projects, lapse at year end unless executive action is taken to rollforward all or part of the remaining unspent budget authority. General funded appropriations that meet the strict criteria for rollforward are reported in the *Balance Sheet – Governmental Funds* as "Reserved for Encumbrances". Since capital projects appropriations are generally available for three years after appropriation, significant amounts of the capital budgets remain unexpended at fiscal year end.

The appropriation controls the combined expenditures and encumbrances of the state, in the majority of the cases, to the level of line item within the state agency. Line items are individual lines in the official budget document and vary from specific payments for specific programs to single appropriations at the agency level. Statutes allow the Judicial and Executive Branches, at year end, to transfer legislative appropriations within departments for expenditures of like purpose. The appropriation may be

adjusted in the following session of the General Assembly by a supplemental appropriation.

On the three budget-to-actual schedules, the column titled Original Appropriation consists of the Long Appropriations Act including anticipated federal funds, special bills, and estimates of statutorily authorized appropriations. The column titled Final Spending Authority includes the original appropriation, federal funds actually awarded, supplemental appropriations of the Legislature, statutorily authorized appropriations, and other miscellaneous budgetary items.

C. OVEREXPENDITURES

Depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting even if the accrual will result in an overexpenditure. The modified and full accrual basis of accounting is converted to the budgetary basis of accounting as explained in Note RSI-1A. If earned cash revenues plus available fund balance and earned federal revenues are less than cash and federal expenditures, then those excess expenditures are considered general funded expenditures. If general funded expenditures exceed the general funded appropriation then an overexpenditure occurs even if the expenditures did not exceed the total legislative line item appropriation. Individual overexpenditures are listed in Note 8A.

A separately issued report comparing line item expenditures to authorized budget is available upon request from the State Controller's Office.

D. BUDGET TO GAAP RECONCILIATION

The *Reconciling Schedule – All Budget Fund Types to All GAAP Fund Types* (see page 94) shows how revenues, expenditures/expenses, and transfers under the budgetary basis in the budgetary fund structure (see pages 90 to 92) related to the change in fund balances/net assets for the funds presented in the fund level statements (see pages 8 to 25).

Certain expenditures on a generally accepted accounting principle (GAAP) basis, such as bad debt expense and depreciation, are not budgeted by the General Assembly. In addition, General Fund payroll disbursements for employee time worked in June and Medicaid payments accrued but not paid by June 30 are excluded from the budget and from budget basis expenditures. These expenditures are not shown on the budget-to-actual schedules but are included in the budget-to-actual reconciliation as "GAAP Expenditures Not Budgeted". Some transactions considered expenditures for budgetary purposes, such as capital purchases in proprietary fund types, are not expenditures on a GAAP basis. These expenditures are shown as "Budgeted Non-GAAP Expenditures."

Some transactions considered revenues for budgetary purposes, such as intrafund sales, are not considered GAAP revenues. Some events, such as the recognition of unrealized gains/losses on investments, affect revenues on a GAAP basis but not on the budgetary basis. Federal Medicaid revenues related to accrued Medicaid expenditures result in revenues on the GAAP statements but not on the budgetary statements. These events and transactions are shown in the reconciliation as "Unrealized Gains/Losses" and/or "GAAP Revenue Adjustments".

The inclusion of these revenues and expenditures and the change in nonbudgeted funds along with the balances from the budget-to-actual statements is necessary to reconcile to the GAAP fund balance.

E. OUTSTANDING ENCUMBRANCES

The state uses encumbrance accounting as an extension of formal budgetary integration in most funds except certain Fiduciary Funds, and certain Higher Education Institutions Funds. Under this procedure, purchase orders and contracts for expenditures of money are recorded to reserve an equivalent amount of the related appropriation. Encumbrances do not constitute expenditures or liabilities. They lapse at year end unless specifically brought forward to the subsequent year, and thereby, committing the subsequent year's available appropriation.

NOTE RSI-2. INFRASTRUCTURE ASSETS REPORTED UNDER THE MODIFIED APPROACH

As allowed by GASB Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, the state has adopted an alternative method for reporting costs associated with certain infrastructure assets. Under this alternative method, referred to as the modified approach, the state expenses most maintenance and preservation costs and does not report depreciation expense. The state capitalizes costs related to new construction and major replacements or improvements that increase the capacity and/or efficiency of infrastructure assets reported under the modified approach. Colorado applies the modified approach only to infrastructure owned and/or maintained by the Colorado Department of Transportation, including infrastructure acquired prior to Fiscal Year 1980-81. Assets accounted for under the modified approach include approximately 23,000 lane miles of roads and 3,800 bridges for which the state has maintenance responsibilities.

To use the modified approach, the state is required to:

- ♦ Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- ♦ Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- ♦ Estimate each year the annual amount necessary to maintain and preserve the assets at the condition level established and disclosed by the state.
- ♦ Document that the assets are being preserved approximately at or above the established condition level.

ROADWAY**Measurement Scale**

The Colorado Department of Transportation (CDOT) uses Remaining Service Life (RSL) to determine the condition of roadway pavements. In use since 1998, the RSL is a representation, in years, of functional and structural performance of the roadway pavement. CDOT has defined RSL into three conditions as follows:

Condition	Bituminous Surface	Concrete Surface
11 or more years = Good	No distress or some indication of initial distress, but no appreciable maintenance is required. Distress items include low or a small amount of moderate severity cracking such as transverse, longitudinal, or fatigue. Slight rutting in the wheel paths.	No distress or some indication of initial distress, but no appreciable maintenance is required. Distress items include low or a small amount of moderate severity cracking such as transverse or longitudinal or slight corner breaks.
6 to 10 years = Fair	Initial distresses are apparent requiring maintenance. Distress items include moderate and some high severity cracking such as transverse, longitudinal, or fatigue. Moderate rutting in the wheel paths.	Initial distresses are apparent requiring sealing. Distress items include moderate and some high severity cracking such as transverse or longitudinal or moderate corner breaks.
0 to 5 years = Poor	Excessive distresses requiring high maintenance, major rehabilitation, or reconstruction treatments. Distress items include a large amount of moderate to high severity cracking such as transverse, longitudinal, or fatigue. Moderate to severe rutting in the wheel paths.	Excessive distresses requiring high maintenance, major rehabilitation, or reconstruction. Distress items include a large amount of moderate to high severity transverse or longitudinal cracking or moderate to severe corner breaks.

Established Condition Level

The expected condition level for roadway is that 60 percent of roadways will be in the good and fair categories.

Assessed Conditions

Condition levels are assessed on a fiscal year basis. The following table reports the percentage of pavements meeting the "Good/Fair" condition for the past six years.

Rating	2005	2004	2003	2002	2001	2000
Good/Fair	65%	61%	58%	58%	54%	54%
Poor	35%	39%	42%	42%	46%	46%

BRIDGES

Measurement Scale

CDOT utilizes PONTIS and the National Bridge Inventory to monitor the condition of approximately 3,800 bridges under its jurisdiction.

The inventory rates bridges including the deck, superstructure, and substructure, using a 10-point scale as follows:

Rating	Description
9	Excellent
8	Very Good
7	Good. Some minor problems.
6	Satisfactory. Structural elements show some minor deterioration.
5	Fair. All primary structural elements are sound but may have minor section loss, cracking, spalling, or scour.
4	Poor. Advanced section loss, deterioration, spalling, or scour.
3	Serious. Loss of section, deterioration, spalling, or scour have seriously affected primary structural components. Local failures are possible. Fatigue cracks in steel or shear cracks in concrete may be present.
2	Critical. Advanced deterioration of primary structural elements. Fatigue cracks in steel or shear cracks in concrete may be present or scour may have removed substructure support. Unless closely monitored it may be necessary to close bridge until corrective action is taken.
1	Imminent failure. Major deterioration or section loss present in critical structural components or obvious vertical or horizontal movement affecting structure stability. Bridge is closed to traffic, but corrective action may put it back in light service.
0	Failure. Out of service – beyond corrective action.

Established Condition Level

The expected condition level for bridges is that no more than 25 percent shall be rated as “structurally deficient”. “Structurally deficient” results when a condition of 4 or worse is assessed to at least one of the major structural elements, that is, deck, superstructure, or substructure.

to maintain the infrastructure and the related actual expenditures:

(Amounts in Millions)

Assessed Conditions

The following table reports the percentage of bridges whose condition was assessed as “structurally deficient”.

Year	Percent
2006	6.6%
2005	6.2%
2004	6.5%
2003	6.3%
2002	6.6%
2001	6.7%
2000	6.3%

Fiscal Year	Estimated Spending	Actual Spending
2005-06	\$ 210.9	\$ 460.6
2004-05	138.0	452.8
2003-04	554.1	529.9
2002-03	631.0	1,457.1
2001-02	968.5	1,051.8
2000-01	1,842.2	929.2
1999-00	688.6	774.3
1998-99	693.4	696.5
1997-98	533.0	552.4
1996-97	495.6	414.5
Total	\$ 6,755.3	\$ 7,319.1

Budgeted and Estimated Costs to Maintain

The Department of Transportation has not developed a process for reporting the estimated cost to maintain infrastructure assets at the established condition level. Until the department develops that system, it has chosen to use budgeted amounts as a surrogate for the cost to maintain. The following table presents the estimated cost

Infrastructure maintenance projects by their nature span multiple years, and the related budgets do not lapse at year end. As a result, the Department of Transportation’s spending in any fiscal year may be from amounts that were budgeted in the current and/or previous years. Therefore, this timing difference does not allow a true comparison of amounts budgeted and spent within a given year.

